Executive Summary

San Francisco Museum of Modern Art Expansion/ Fire Station Relocation and Housing Project

ADOPTION OF CEQA APPROVAL FINDINGS GENERAL PLAN AMENDMENT ZONING MAP AMENDMENT GENERAL PLAN REFERRAL

HEARING DATE: NOVEMBER 10, 2011

Date: November 3, 2011

Case No.: 2009.0291EMRZ; 2010.0275EMRZ

Project Address: 151 THIRD STREET; 670-676 HOWARD STREET;

935 FOLSOM STREET

Zoning: 151 Third Street:

C-3-O (Downtown, Office) 500-I Height and Bulk District

670 Howard Street:

C-3-S (Downtown, Support) 320-I Height and Bulk District

676 Howard Street:

P (Public)

320-I Height and Bulk District

935 Folsom Street:

MUR (Mixed Use-Residential) 45-X/85-X Height and Bulk District

SOMA Youth and Family Special Use District

Block/Lot: 676 Howard Street: 3722/028; 935 Folsom Street: 3753/140

Project Sponsor: Greg Johnson

San Francisco Museum of Modern Art

151 Third Street

San Francisco, CA 94103

Staff Contact: Kevin Guy – (415) 558-6163

kevin.guy@sfgov.org

Recommendations: Adopt Findings (CEQA and General Plan Referral)

Recommend Approval (General Plan/Zoning Map Amendments)

PROJECT DESCRIPTION

The Project proposes to demolish the existing buildings located at 670 and 676 Howard Street to accommodate an expansion at the rear of the existing San Francisco Museum of Modern Art

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Planning Information: 415.558.6377 (SFMOMA) that measures approximately 230,000 square feet, reaching a height of approximately 200 feet. The expansion would include additional gallery space to display the existing permanent collection, the Doris and Donald Fisher Collection, and other special exhibitions. The expansion will also add areas for free, publicly accessible art displays and other public functions, consolidate and enlarge the administrative and support functions for the SFMOMA organization, and enable the reconfiguration and improvement of the entry lobby and circulation spaces, retail and cafe functions, and ticketing areas.

As part of the Project, an existing commercial building located at 935 Folsom Street will be demolished to allow construction of a new Fire Station No. 1 on the northern portion of the site, measuring approximately 15,000 square feet and reaching a height of approximately 34 feet. This work will be paid for by SFMOMA. The SFMOMA expansion will require the demolition of the existing Fire Station No. 1 at 676 Howard Street. To avoid disruption in fire protection services, the new Fire Station will be constructed on the northern portion of the property at 935 Folsom Street, and all operations will be shifted to the new location to permit construction of the SFMOMA expansion. A future residential project would be constructed on the southerly portion of the 935 Folsom Street site, containing up to 13 dwelling units and reaching a height of approximately 43 feet. While a conceptual residential project is analyzed in the EIR, there is no proposal for a specific residential development being considered at this time.

SITE DESCRIPTION AND PRESENT USE

The property located at 151 Third Street, on the east side between Market and Mission Street, Block 3722, Lot 078, measures 59,195 square feet, and is developed with the existing SFMOMA. The existing museum was constructed in 1995, measuring approximately 225,000 square feet, and reaching a height of 105 feet. The building contains galleries, retail space, a cafe, a theater, an education center, lobby and circulation spaces, and storage, loading, and administrative support areas. As discussed under "Project Description" above, the Project would expand SFMOMA onto several adjacent properties within the block, and relocate Fire Station No. 1.

The expanded SFMOMA would occupy a vacated portion of the Hunt Street right-of-way, as well as the properties at 670-676 Howard Street. The Hunt Street right-of-way is a landlocked street measuring 3,500 square feet, situated to the southeast of the property at 151 Third Street. The western portion of Hunt Street that formerly connected to Third Street was vacated in 1979, and was conveyed to the developer of the W Hotel. This right-of-way is currently utilized for surface parking by firefighters, and would be vacated as part of the Project in order to be incorporated in the SFMOMA expansion site. The property located at 670 Howard Street, Block 3722, Lot 027, measures 7,260 square feet, and is developed with a four-story plus basement building formerly occupied by Heald College. This building is currently used for museum support functions, and would be demolished to accommodate the expansion of SFMOMA. The property located at 676 Howard Street, Block 3722, Lot 028, measures 4,400 square feet, and is currently developed with Fire Station No. 1. This building would also be demolished to accommodate the expansion of SFMOMA, and a new fire station would be constructed at 935 Folsom Street, approximately one-half mile to the southwest.

The property located at 935 Folsom Street is located on the south side, between Fifth and Sixth Streets at the corner of Falmouth Street, Block 3753, Lot 140. The property measures 14,400 square feet, and is currently developed with a vacant one-story commercial building, formerly occupied by a laundry and a sewing factory. The building would be demolished in order to accommodate the construction of the relocated Fire Station No. 1 on the northern portion of the property, and the construction of a future residential project on the southern portion of the property.

SURROUNDING PROPERTIES & NEIGHBORHOOD

The SFMOMA expansion site is situated in the C-3-O and C-3-S Downtown Commercial zoning districts, and is within the former Yerba Buena Redevelopment Area, a context characterized by intense urban development and a diverse mix of uses. Aside from SFMOMA itself, numerous cultural institutions are clustered in the immediate vicinity, including the Yerba Buena Center for the Arts, the Museum of the African Diaspora, the Contemporary Jewish Museum, the Museum of Craft & Folk Art, Zeum, the California Historical Museum, and others. Multiple hotels and high-rise residential and office buildings are also located in the vicinity, including the adjacent W Hotel, the St. Regis Hotel and Residences, the Four Seasons, the Palace Hotel, the Paramount Apartments, One Hawthorne Street, the Westin, the Marriott Marquis, and the Pacific Telephone building. Significant open spaces in the vicinity include Yerba Buena Gardens and Jessie Square, immediately to the west of the project site. The Moscone Convention Center facilities are located one block to the southwest of the SFMOMA site, and the edge of the Union Square shopping district is situated two blocks northwest of the site. The Financial District is located in the blocks to the northeast and to the north.

The site of the relocated Fire Station No. 1, at 935 Folsom Street, is located in the Mixed-Use Residential (MUR) zoning district and the SOMA Youth and Family Special Use District, within the South of Market area (SOMA), a neighborhood characterized by an eclectic mix of land uses that generally occupy low-rise structures. Many of the uses can be broadly categorized as Production, Distribution, and Repair uses, including auto repair, auto body shops, light manufacturing, and contractor's offices. There are also numerous low-rise residential buildings in the area, often situated on mid-block alleys, including on Shipley Street across from the 935 Folsom Street property. Surface parking lots are also common in the area, serving as public parking or for use by specific establishments. Significant open spaces in the area include the Gene Friend Recreation Center and Victoria Manolo Draves Park, both located to the southwest of the Fire Station site.

ENVIRONMENTAL REVIEW

On July 11, 2011, the Department published a draft Environmental Impact Report (EIR) for public review (Case Nos. 2009.0291E and 2010.0275E). The draft EIR was available for public comment until August 25, 2011. On August 11, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to solicit comments regarding the draft EIR. On October 27, 2011, the Department published a Comments and Responses document, responding to comments made regarding the draft EIR prepared for the Project.

HEARING NOTIFICATION REQUIREMENTS

TYPE	REQUIRED PERIOD	REQUIRED NOTICE DATE	ACTUAL NOTICE DATE	ACTUAL PERIOD
Classified News Ad	20 days	October 21, 2011	October 21, 2011	20 days
Posted Notice	20 days	October 21, 2011	October 21, 2011	20 days
Mailed Notice	10 days	October 31, 2011	October 21, 2011	20 days

PUBLIC COMMENT

The Department has received no comments with respect to the proposed Rezoning, General Plan Amendment, and General Plan Referral associated with the proposed projects. Comments regarding the Draft EIR were submitted to the Department during the specified comment review period, and these comments are addressed separately in the Comments and Responses document, published on October 27, 2011, consistent with CEQA and the requirements of Administrative Code Chapter 31.

ISSUES AND OTHER CONSIDERATIONS

- General Plan and Zoning Map Amendments. As discussed above, the expansion of SFMOMA will necessitate the relocation of Fire Station No. 1 from its existing location at 676 Howard Street to a new building to be constructed at 935 Folsom Street. The property at 676 Howard Street would then be incorporated into the site for the SFMOMA expansion. Several Zoning Map and General Plan Map amendments would be required to enable these changes in use. The property at 676 Howard Street would need to be rezoned from Public (P) to Downtown Support District (C-3-S), and a portion of the property at 935 Folsom Street would need to be rezoned from Mixed-Use Residential (MUR) to Public (P). The Board of Supervisors initiated this rezoning action on October 4, 2011. In addition, Map 2 ("Fire Facilities Plan") of the Community Facilities Element of the General Plan would need to be amended to graphically depict the relocation of Fire Station No. 1. The Planning Commission initiated this General Plan Amendment on October 20, 2011.
- General Plan Referral. The San Francisco Charter and the San Francisco Administrative Code require that, for projects that include certain types of actions, the Commission must review these actions and determine whether the project is in conformity with the objectives and policies of the General Plan, as well as the Priority Policies of Section 101.1. The following aspects of the project trigger the requirement for a General Plan referral:
 - Vacation and Change of Use of Hunt Street Right-of-Way. This portion of right-of-way measures approximately 115 feet by 30 feet, and is situated between the properties at 151 Third Street and 670-676 Howard Street. The right-of-way is a landlocked area that does not connect to any other public street. Pursuant to a previously-authorized General Plan referral and Conditional Land Disposition

and Acquisition Agreement approved by the Board of Supervisors in 2010, the City has agreed to a transactional framework to convey the underlying land (as well as the property at 676 Howard Street) to SFMOMA, in exchange for the conveyance of a portion of the property at 935 Folsom Street and the construction of a new fire station on that site, conditioned on the City's discretionary approval of the proposed SFMOMA Expansion and Fire Station Relocation and Housing Project. The Hunt Street right-of-way would be vacated and incorporated into the overall development site for the SFMOMA expansion.

- Construction of a New Fire Station at 935 Folsom Street. The SFMOMA expansion will require the demolition of the existing Fire Station No. 1 at 676 Howard Street. To avoid disruption in fire protection services, a new Fire Station will be constructed on the northern portion of the property at 935 Folsom Street, and all operations will be shifted to the new location to permit construction of the SFMOMA expansion.
- **Subdivision of 935 Folsom Street into Two Lots.** The new Fire Station No. 1 and associated parking areas would occupy the northerly portion of the property at 935 Folsom Street measuring 9,025 square feet, but would not require the entire site. Therefore, the lot would be subdivided to create a separate lot on the southerly portion of the site measuring 5,444 square feet. A future residential project would be constructed on this newly created lot.

REQUIRED ACTIONS

In order for the project to proceed, the Commission must 1) Adopt findings under the California Environmental Quality Act, including findings rejecting alternatives as infeasible and adopting a Statement of Overriding Considerations and Mitigation, Monitoring, and Reporting Programs; 2) Recommend approval to the Board of Supervisors of an amendment of the Zoning Map ZN01 to change the Use classification for the property at 676 Howard Street from Public (P) to Downtown - Support District (C-3-S), and a portion of the property at 935 Folsom Street from Mixed-Use Residential (MUR) to Public (P) (Planning Code Section 302); 3) Recommend approval to the Board of Supervisors of an amendment to Map 2 ("Fire Facilities Plan") of the Community Facilities Element of the General Plan (Planning Code Section 340) to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility, and; 4) Adopt the Findings of the General Plan Referral (as described under "Issues and Other Considerations" above).

In addition, the SFMOMA expansion would require future approval of a Determination of Compliance and Request for Exceptions under Planning Code Section 309. Should the actions described above be approved, the approval under Planning Code Section 309 would be scheduled for a future hearing before the Planning Commission.

BASIS FOR RECOMMENDATION

The relocation of the fire station will facilitate the expansion of SFMOMA, including a downtown location for the exhibition of the Doris and Donald Fisher Collection, a project

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- which will strengthen the cultural vitality of San Francisco, bolster tourism, and support the local economy by drawing local, national, and international patrons.
- The project will promote the public necessity, convenience, and general welfare in that it will construct a state-of-the-art fire station to provide continued fire protection services as the expansion of SFMOMA proceeds.
- Public transit, retail goods and services, and restaurants are abundant in the area surrounding SFMOMA. Patrons and employees would be able to walk or utilize transit to commute and satisfy convenience needs without reliance on the private automobile. This pedestrian traffic will activate the sidewalks and open space areas in the vicinity.

RECOMMENDATION: Approval with Conditions

Attachments:

Draft CEQA Findings Motions, including Mitigation, Monitoring, and Reporting Programs Draft General Plan Referral Motion

Draft Resolution and Ordinance for General Plan Amendment

Draft Resolution and Ordinance for Zoning Map Amendment

Block Book Map

Sanborn Map

Aerial Photograph

Zoning District Map

Brief from Project Sponsor, dated November 2, 2011

Graphics Package from Project Sponsor

Exhibit Checklist

	Executive Summary		Project sponsor submittal	I	
	Draft Motion		Drawings: Existing Condi	<u>itions</u>	
	Environmental Determination		Check for legibility		
	Zoning District Map		Drawings: Proposed Proje	ect	
	Height & Bulk Map		Check for legibility		
	Parcel Map				
	Sanborn Map				
	Aerial Photo				
	Context Photos				
	Site Photos				
Exhibits above marked with an "X" are included in this packet					
				Planner's Initials	

KMG: G:IDocuments|Projects|SF MOMA|Motions and Actions|2009.0291EMRZ & 2010.0275EMRZ - SFMOMA - Exec Sum.doc



SAN FRANCISCO PLANNING DEPARTMENT

Subject to: (Select only if applicable)	
☐ Affordable Housing (Sec. 415)	☐ First Source Hiring (Admin. Code)
☐ Jobs Housing Linkage Program (Sec. 413)	☐ Child Care Requirement (Sec. 414)
□ Downtown Park Fee (Sec. 412)	□ Other

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Planning Commission Draft Motion CEQA Findings

HEARING DATE: NOVEMBER 10, 2011

Date: November 3, 2011

Case No.: 2009.0291EMRZ; 2010.0275EMRZ

Project Address: 151 THIRD STREET; 670-676 HOWARD STREET;

935 FOLSOM STREET

Zoning: 151 Third Street:

C-3-O (Downtown, Office) 500-I Height and Bulk District

670 Howard Street:

C-3-S (Downtown, Support) 320-I Height and Bulk District

676 Howard Street:

P (Public)

320-I Height and Bulk District

935 Folsom Street:

MUR (Mixed Use-Residential) 45-X/85-X Height and Bulk District

SOMA Youth and Family Special Use District

Block/Lot: 676 Howard Street: 3722/028; 935 Folsom Street: 3753/140

Project Sponsor: Greg Johnson

San Francisco Museum of Modern Art

151 Third Street

San Francisco, CA 94103

Staff Contact: Kevin Guy – (415) 558-6163

kevin.guy@sfgov.org

Recommendation: Adopt Findings

ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, INCLUDING FINDINGS REJECTING ALTERNATIVES AS INFEASIBLE, ADOPTING A STATEMENT OF OVERRIDING CONSIDERATIONS, AND ADOPTING MITIGATION, MONITORING, AND REPORTING PROGRAMS, RELATING TO THE EXPANSION OF THE EXISTING SAN FRANCISCO MUSEUM OF MODERN ART LOCATED AT 151 THIRD

STREET (ASSESSOR BLOCK 3722, LOT 78) AND RELOCATION OF THE EXISTING FIRE STATION NO. 1 FROM ITS EXISTING 676 HOWARD STREET LOCATION (ASSESSOR'S BLOCK 3722, LOT 27) TO 935 FOLSOM STREET (ASSESSOR'S BLOCK 3753, LOT 140), AS WELL AS THE CONSTRUCTION OF A FUTURE RESIDENTIAL BUILDING CONTAINING UP TO 13 RESIDENTIAL UNITS ON THE SOUTHERLY PORTION OF THE 935 FOLSOM STREET SITE. THE 151 THIRD STREET SITE IS LOCATED IN A C-3-O (DOWNTOWN OFFICE) USE DISTRICT AND A 500-I HEIGHT AND BULK DISTRICT. THE 670 HOWARD STREET SITE IS LOCATED IN A C-3-S (DOWNTOWN SUPPORT) USE DISTRICT AND A 320-I HEIGHT AND BULK DISTRICT. THE 935 FOLSOM STREET SITE IS LOCATED IN A MUR (MIXED-USE RESIDENTIAL) DISTRICT AND A 85-X/45-X HEIGHT AND BULK DISTRICT.

PREAMBLE

On April 9, 2009, Joel Roos, acting on behalf of the San Francisco Museum of Modern Art (SFMOMA, "Project Sponsor), submitted an Environmental Evaluation Application with the Planning Department ("Department"), Case No. 2009.0291E, in connection with a project to demolish the existing 7,620-square-foot, 4-story-over-basement building at 670 Howard Street (Assessor's Block 3722, Lot 027), demolish the existing 4,400-square-foot, two-story Fire Station No. 1 at 676 Howard Street, and vacate a 115-by-30-foot land-locked portion of Hunt Street located between 151 Third and 670 and 676 Howard Street, in order to accommodate an expansion of SFMOMA, measuring approximately 230,000 square feet and reaching a height of approximately 200 feet, located at the rear of the existing SFMOMA building located at 151 Third Street. On March 24, 2011, Joel Roos, acting on behalf of the Project Sponsor, submitted an Environmental Evaluation Application with the Department, Case No. 2010.0275E, in connection with a project to demolish an existing building at 935 Folsom Street (Assessor's Block 3753, Lot 140), subdivide the property, and construct a fire station, measuring approximately 15,000 square feet and reaching a height of approximately 34 feet on the northern portion of the site, and construct a future residential containing up to 13 dwelling units, reaching a height of approximately 43 feet, on the southern portion of the site (collectively, "Project").

The Department issued a Notice of Preparation of Environmental Review on October 25, 2010 to owners of properties within 300 feet, adjacent tenants, and other potentially interested parties.

On July 12, 2010, the Project Sponsor submitted a request for a General Plan Referral, Case No. 2009.0291R, in association with a Conditional Land Disposition and Acquisition Agreement between SFMOMA and the City and County of San Francisco to convey the property located at 676 Howard Street (Fire Station No. 1) and the Hunt Street right-of-way within Block 3722 to SFMOMA, in exchange for conveyance by SFMOMA to the City and County of San Francisco of the property located at 935 Folsom Street and a new fire station to be constructed by or on behalf of SFMOMA. On July 13, 2010, the Department issued a determination finding that the actions described in the Conditional Land Disposition and Acquisition Agreement are consistent with the objectives and policies of the General Plan and the Priority Policies of Planning Code Section ("Section") 101.1.

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On February 22, 2011, the Project Sponsor submitted a request for review of a proposed development on the Project Site exceeding 40 feet in height, pursuant to Section 295, analyzing the potential shadow impacts of the proposed expansion of SFMOMA to properties under the jurisdiction of the Department of Recreation and Parks (Case No. 2009.0291K). Department staff prepared a shadow fan depicting the potential shadow cast by the development and concluded that the Project would have no impact to properties subject to Section 295.

On March 23, 2011, the Project Sponsor applied for a Planning Code Section ("Section") 309 Determination of Compliance and Request for Exceptions, Application No. 2009.0291X, for the expansion of SFMOMA.

On August 26, 2011, the Project Sponsor applied for a General Plan Referral (Application Nos. 2009.0291R and 2010.0275R), for the vacation of Hunt Street, subdivision of 935 Folsom Street, and construction of a new fire station on the northerly portion of 935 Folsom Street.

On October 4, 2011, the Board of Supervisors initiated a rezoning to amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P) (Board of Supervisors File No. 111080, Case Nos. 2009.0291Z and 2010.0275Z).

On October 20, 2011, the Planning Commission ("Commission") initiated a General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility (Resolution R-18463, Case Nos. 2009.0291M and 2010.0275M).

On July 11, 2011, the Department published a Draft Environmental Impact Report (EIR) for public review (Case Nos. 2009.0291E and 2010.0275E). The Draft EIR was available for public comment until August 25, 2011. On August 11, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to solicit comments regarding the Draft EIR. On October 27, 2011, the Department published a Comments and Responses document, responding to comments made regarding the Draft EIR prepared for the Project.

On October 25, 2011, the Board of Supervisors approved a motion urging the Commission to review and consider the above-referenced General Plan Amendment to Map 2 of the Community Facilities Element of the General Plan (Board of Supervisors File No. 111121, Case Nos. 2009.0291M and 2010.0275M).

On November 10, 2011, the Commission reviewed and considered the Final EIR and found that the contents of said report and the procedures through which the Final EIR was prepared, publicized, and reviewed complied with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.) ("CEQA"), 14 California Code of Regulations Sections 15000 et seq. ("the CEQA Guidelines"), and Chapter 31 of the San Francisco Administrative Code ("Chapter 31").

CASE NOS. 2009.0291<u>E</u>MRZ AND 2010.0275<u>E</u>MRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

The Commission found the Final EIR was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR, and approved the Final EIR for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

The Planning Department, Linda Avery, is the custodian of records, located in the File for Case No. Case Nos. 2009.0291E and 2010.0275E, at 1650 Mission Street, Fourth Floor, San Francisco, California.

Department staff prepared Mitigation Monitoring and Reporting programs ("MMRP's") for the SFMOMA Expansion Project and the Fire Station Relocation and Housing Project, and these materials were made available to the public and this Commission for this Commission's review, consideration and action.

On November 10, 2011, the Commission adopted Resolution No. XXXXX, recommending that the Board of Supervisors approve the General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility.

On November 10, 2011, the Commission adopted Resolution No. XXXXX, recommending that the Board of Supervisors approve the rezoning to amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P).

On November 10, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting on Case Nos. 2009.0291R and 2010.0275R. The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, the Planning Department staff, and other interested parties.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

MOVED, that the Commission hereby adopts findings under the California Environmental Quality Act, including rejecting alternatives as infeasible, adopting a Statement of Overriding Considerations, and adopting Mitigation, Monitoring, and Reporting Programs attached as Exhibits B and C, based on the following findings:

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

In determining to approve the San Francisco Museum of Modern Art (SFMOMA) Expansion / Fire Station Relocation and Housing Projects ("Projects") described in Section I, Project Description below, the San Francisco Planning Commission ("Commission") makes and adopts the following findings of fact and decisions regarding mitigation measures and alternatives, and adopts the statement of overriding considerations, based on substantial evidence in the whole record of this proceeding and under the California Environmental Quality Act ("CEQA"), California Public Resources Code Sections 21000 et seq., particularly Sections 21081 and 21081.5, the Guidelines for Implementation of CEQA ("CEQA Guidelines"), 14 California Code of Regulations Sections 15000 et seq., particularly Sections 15091 through 15093, and Chapter 31 of the San Francisco Administration Code.

This document is organized as follows:

Section I provides a description of the Projects proposed for adoption, the environmental review process for the Project, the approval actions to be taken, and the location of records;

Section II identifies potentially significant impacts that are avoided or reduced to less-thansignificant levels and makes findings regarding Mitigation Measures;

Section III identifies significant, unavoidable historic resource and air quality impacts of the Project that cannot be avoided or reduced to less-than-significant levels through Mitigation Measures;

Section IV evaluates the different project alternatives and the economic, legal, social, technological, and other considerations that support approval of the Project as proposed and the rejection of these alternatives; and

Section V makes a Statement of Overriding Considerations setting forth the specific economic, legal, social, technological, or other benefits of the Project that outweigh the significant and unavoidable adverse environmental effects and support the rejection of the project alternatives.

The Mitigation Monitoring and Reporting Programs ("MMRPs") for the mitigation measures that have been proposed for adoption are attached with these findings as Exhibit A XXXX (SFMOMA Expansion) and Exhibit B (Fire Station Relocation and Housing). The MMRPs are required by CEQA Section 21081.6 and CEQA Guidelines Section 15091. The MMRPs provide a tables setting forth each mitigation measure listed in the Final Environmental Impact Report for the Project ("Final EIR") that is required to reduce or avoid a significant adverse impact. The MMRPs also specifies the agency responsible for implementation of each measure and establishes monitoring actions and a monitoring schedule. The full text of the mitigation measures is set forth in the MMRPs.

These findings are based upon substantial evidence in the entire record before the Commission. The references set forth in these findings to certain pages or sections of the Draft Environmental Impact Report ("Draft EIR" or "DEIR") or the Comments and Responses document ("C&R"), which together comprise the Final EIR, are for ease of reference and are not intended to provide an exhaustive list of the evidence relied upon for these findings.

I. PROJECT DESCRIPTION

SFMOMA proposes to increase its gallery space by up to approximately 130,000 square feet, including galleries to house the Doris and Donald Fisher Collection, and increase support space to allow the museum to consolidate its back-of-house functions that currently are housed partly in the museum and partly at a nearby off-site location on Mission Street (the Minna Annex). In order to accomplish this expansion, SFMOMA proposes to utilize the property at 676 Howard Street, which is currently developed with Fire Station No. 1, an active San Francisco Fire Department (SFFD) fire station. Accordingly, in consultation with the SFFD, SFMOMA acquired the site at 935 Folsom Street to accommodate the proposed relocation of Fire Station No. 1.

A. The Fire Station Relocation and Housing Project

The Fire Station Relocation and Housing Project site is located at 935 Folsom Street at the corner of Falmouth Street between Fifth and Sixth Streets on Assessor's Block 3753, Lot 140. The 14,400-square-foot site is a through lot with frontages on both Folsom and Shipley Streets and is currently developed with a 1-story (with mezzanine), 25-foot tall, 18,210-gross-square-foot industrial building. The building was constructed in 1923 and is currently vacant, but was previously used as a commercial laundry facility and later as an apparel sewing factory. The site is generally flat and is approximately 4 feet above SF Datum.

The first phase of project construction would be the demolition of the existing commercial building at 935 Folsom Street and the construction of a new fire station on the site. This would allow the fire company currently housed in Fire Station No. 1 at 676 Howard Street to relocate so that the 676 Howard Street property may be made available to the San Francisco Museum of Modern Art (SFMOMA) for the SFMOMA Expansion Project, and to ensure minimal interruption in fire protection services. As the fire station would not require the entire 14,400-square-foot property, the lot at 935 Folsom Street would be subdivided into two parcels and would include two uses: the new fire station fronting Folsom Street and a multi-family residential building with up to 13 units fronting Shipley Street. The replacement fire station would be built on the northerly 9,025-square-foot parcel referred to as Lot A and the multi-family residential project would be built on Lot B, the 5,444 square foot southerly portion of the lot, and a portion of both Lots A and B would provide at-grade parking for firefighters (15 spaces for cars parked in tandem; the personal vehicles of fire fighters would remain parked for each fire-fighter's 24-hour shift). The eight spaces of surface parking on Lot B would be provided pursuant to a parking easement.

The new fire station would be 2 stories plus a mezzanine level. It would be an approximately 34-foot-tall structure with a gross area up to 15,000 square feet and a footprint of approximately 6,750 square feet. The fire station's staffing level and equipment would not differ from the current condition at Fire Station No. 1. (The existing fire station is staffed by 13 firefighters and houses three vehicles.) The fire station would have three bay doors (as opposed to two bay doors at the existing fire station) fronting on Folsom Street and a surface area for firefighter parking located at the rear of the station. The three apparatus bays would dominate the Folsom Street façade, and the large red doors would be accentuated by three light metal screens suspended above them, which would provide visual privacy and sun shading for the captains' sleeping

rooms. The exterior walls would be clad with a lightweight cement board rain screen and a prismatic glass bay would project from the building mass above the public entry. Traffic signal preemption would be installed at the intersections of Folsom/Fifth Street and Folsom/Sixth Street to enable emergency vehicles to safely exit the station with reduced use of sirens and horns.

No detailed design has yet been prepared for the residential building fronting Shipley Street. However, conceptual plans indicate that the building would be a 4-story, approximately 43-foot-tall structure with a subterranean parking garage. The garage would comprise approximately 5,550 square feet and would be accessed from Falmouth Street. The above-grade structure would have a gross area of approximately 17,000 square feet, and would include up to 13 residential units. The residential units would consist of approximately two studios (ranging from approximately 420 to 600 square feet in size); five one-bedroom units (ranging from approximately 680 to 830 square feet in size); and six two-bedroom units (ranging from approximately 1,000 to 1,050 square feet in size). Approximately 1,040 square feet of open space to serve the residential uses would be provided on the site. Excavation to a depth of 10 feet below grade would be required for construction of the building's basement-level garage, which would contain approximately 10 vehicle spaces with a portion of the subterranean parking area located beneath the 20-foot at-grade parking easement provided for the fire fighters' vehicles.

B. The SFMOMA Expansion Project

The SFMOMA Expansion site is bordered by Third Street to the west; Minna Street to the north; the 147-151 Minna Street Parking Garage, Natoma Street, and office uses to the east; and the W Hotel and Howard Street to the south. The total footprint of the irregularly-shaped expansion site (including the existing 151 Third Street museum footprint) is 74,355 square feet. The site is generally flat and is approximately 18 feet above San Francisco Datum (SF Datum). The SFMOMA Expansion site includes the following four properties:

- 151 Third Street, Assessor's Block 3722, Lot 78. This 59,195-square-foot lot is currently developed with the SFMOMA building, a 5-story, 145-foot tall, 225,000 gross-square-foot art museum designed by Mario Botta and completed in 1995. The building contains galleries, a retail area, a café, a theater, an education center, public areas such as the lobby and event space, support spaces, art storage, loading and receiving areas, and basement parking. An approximately 17,250-square-foot sculpture garden and a coffee bar are located on the roof of an adjacent parking garage at 147-151 Minna Street and are accessed from the fifth floor of the 151 Third Street building. Portions of the easterly wing of 151 Third Street would be demolished to make land available for the Project.
- 670 Howard Street (also known as the Heald Building site and 15 Hunt Street), Block 3722 Lot 27. This irregularly-shaped 7,260-square-foot lot is currently developed with a 4-story building and basement. The building, constructed of heavy timber with a masonry façade, was built in 1906 (after the earthquake), is owned by an affiliate of SFMOMA, and is currently used for museum support functions. 670 Howard would be demolished.

- 676 Howard Street, Block 3722 Lot 28. This 4,400-square-foot lot is currently developed with Fire Station No. 1, an active San Francisco Fire Department (SFFD) fire station. The 2-story, 14,410-square-foot double-bay facility with a basement was constructed in 1958. Fire Station No. 1 would be relocated to 935 Folsom Street and the existing fire station at 676 Howard Street would be demolished.
- *Hunt Street*. Hunt Street is an approximately 3,500-square-foot landlocked City-owned right-of-way that is located between 151 Third Street and 676 and 670 Howard Street. The dimensions of Hunt Street within the site are approximately 115 feet by 30 feet. A portion of Hunt Street extending west to Third Street was previously vacated by the City on August 6, 1979, and conveyed to the developer of the W Hotel, such that the right-of-way does not connect to any other public street (Board of Supervisors Resolution No. 755-79). Hunt Street would be vacated and the underlying land conveyed by the City to SFMOMA.

SFMOMA has expanded its collection and programming since the 151 Third Street building opened in 1995. In response, the museum seeks additional space for galleries and public spaces, enhanced and expanded curatorial, conservation, and library programs, and consolidation of its support functions. Approximately 60 percent of the museum's support functions are currently housed off-site across Minna Street in 20,000 square feet of leased office space on Mission Street (also known as the Minna Annex) and at Fort Mason (where space is used by the museum for rental art and storage functions). In February 2010, SFMOMA and the Doris and Donald Fisher Foundation entered into an agreement to present the Fisher Collection, containing approximately 1,100 pieces of contemporary art, at SFMOMA. This agreement, along with other advances in the SFMOMA collection, has increased the demand for expansion of SFMOMA's galleries, as well as its public and support spaces.

The Project would extend along a north/south axis from Minna Street to Howard Street (a length of 347 feet), and would rise to a maximum height of approximately 200 feet (plus rooftop mechanical, elevator, and stair penthouses up to 20 feet high). It would connect to and be integrated with the existing 151 Third Street museum building. The expanded portion of the museum would thus function as a backdrop to the existing 145-foot-tall museum. The SFMOMA Expansion would also extend the existing 151 Third Street basement area under Hunt Street, the Heald Building site, and the Fire Station No. 1 site. Excavation to approximately 19 to 20 feet below surface grade would be required for the construction of the expansion project's mat foundation and basement areas (basements currently exist at 670 Howard Street and 676 Howard Street, but would require additional excavation to meet the level of the museum basement).

SFMOMA proposes approximately 230,000 square feet of new construction. The design for the SFMOMA Expansion is intended to meet the additional space needs of the museum while responding to the irregular shape of the site and the existing Mario Botta-designed structure. The Project architects are Snøhetta and EHDD.

The SFMOMA Expansion would increase SFMOMA's gallery space by up to approximately 130,000 square feet (comprising 13,500 square feet of renovated space in the existing museum and 116,500 square feet of new development), including galleries to house the Fisher Collection, and would increase support space to allow the museum to consolidate its back-of-house functions that currently are housed partly in the museum and partly at a nearby off-site location on Mission Street (the Minna Annex).

C. Environmental Review

On July 11, 2011, the Planning Department prepared and published a Draft EIR, which describes the Project and he environmental setting, identifies potential impacts, present mitigation measures for impacts found to be significant or potentially significant, and evaluates Project alternatives. The Draft EIR was available for a 45-day public comment period, ending on August 25, 2011. The Commission held a duly advertised public hearing on the Draft EIR on August 11, 2011, at which opportunity for public comment, both oral and written, was given, and public comment was received.

The Planning Department prepared responses to comments on environmental issues received at the public hearing and in writing during the public review period for the Draft EIR, prepared revisions to the text of the Draft EIR, and published the Comments and Responses document on October 26, 2011. Together the Draft EIR and the Comments and Responses document comprise the Final EIR for the Project. During a public hearing, the Planning Commission certified the Final EIR on November 10, 2011.

The Final EIR fully analyzed the Project proposed for approval herein. No new impacts have been identified that have not been analyzed in the Final EIR.

D. Approval Actions

1. Planning Commission Actions

The Planning Commission is taking the following actions and approvals to implement the Projects:

- Certification of the Final EIR, adoption of CEQA findings and adoption of the MMRPs;
- General Plan consistency determination for the proposed Project;
- Recommend approval to the Board of Supervisors of the rezoning of 676 Howard Street from P (Public) to C-3-S (Downtown Support) and the rezoning of the fire station portion of 935 Folsom Street from MUR (Mixed Use Residential) to P (Public);
- Recommend approval to the Board of Supervisors of an amendment to Map 2 of the Community Facilities Element of the San Francisco General Plan; and
- Planning Code Section 309 Downtown Project Approval (SFMOMA Expansion Project);

2. Planning Commission or Zoning Administrator Action

Either the Planning Commission or the Zoning Administrator will approve a Planning Code Section 307(h)/329 Eastern Neighborhoods Project Approval for Housing Project (Fire Station Relocation and Housing Project).

3. Board of Supervisors Actions

The Board of Supervisors is taking the following actions and approvals to implement the Project:

- The Planning Commission's certification of the Final EIR may be appealed to the Board
 of Supervisors. If appealed, the Board of Supervisors will determine whether to uphold
 the certification or to remand the Final EIR to the Planning Department for further
 review;
- Vacation of Hunt Street and conveyance to SFMOMA (SFMOMA Expansion Project);
- Rezoning of 676 Howard Street from P (Public) to C-3-S (Downtown Support) [SFMOMA Expansion Project] and rezoning of the fire station portion of 935 Folsom Street from MUR (Mixed Use Residential) to P (Public) [Fire Station Relocation and Housing Project] [with recommendation of the Planning Commission]; and
- Approval of an amendment to Map 2 of the Community Facilities Element of the San Francisco General Plan (with recommendation of the Planning Commission).

4. Department of Public Works Actions

The Department of Public Works is taking the following actions and approvals to implement the Project:

- Lot merger (SFMOMA Expansion); and
- Lot subdivision (Fire Station Relocation and Housing Project).

5. Department of Building Inspection Actions

The Department of Building Inspection will approve demolition and building permits.

6. Public Utilities Commission Actions

The Public Utilities Commission will approve Stormwater Control Plans, per the Stormwater Management Ordinance.

7. Arts Commission Action

The Arts Commission will approve the design of a new public building (Fire Station Relocation and Housing Project).

8. San Francisco Redevelopment Agency Commission Action

The San Francisco Redevelopment Agency Commission will approve an amendment of the 151 Third Street Disposition and Development Agreement (DDA) (SFMOMA Expansion Project).

E. Location of Records

The public hearing transcript, a copy of all letters regarding the Final EIR received during the public review period, the administrative record, and background documentation for the Final EIR are located at the Planning Department, 1650 Mission Street, San Francisco. The Planning Commission Secretary, Linda Avery, is the custodian of records for the Planning Department and the Planning Commission.

These findings are based upon substantial evidence in the entire record before the Planning Commission.

II. POTENTIALLY SIGNIFICANT IMPACTS THAT ARE AVOIDED OR REDUCED TO A LESS-THAN-SIGNIFICANT LEVEL AND FINDINGS REGARDING MITIGATION MEASURES

The following Sections II and III set forth the Commission's findings about the Final EIR's determinations regarding significant environmental impacts and the mitigation measures proposed to address them. These findings provide the written analysis and conclusions of the Commission regarding the environmental impacts of the Project and the mitigation measures included as part of the Final EIR and adopted by the Commission and other City decisionmakers as part of the Project. To avoid duplication and redundancy, and because the Commission agrees with, and hereby adopts, the conclusions in the Final EIR, these findings will not repeat the analysis and conclusions in the Final EIR, but instead incorporates them by reference herein and relies rely upon them as substantial evidence supporting these findings.

In making these findings, the Commission has considered the opinions of City staff and experts, other agencies and members of the public. The Commission finds that the determination of significance thresholds is a judgment decision within the discretion of the City and County of San Francisco; the significance thresholds used in the EIR are supported by substantial evidence in the record, including the expert opinion of the EIR preparers and City staff; and the significance thresholds used in the EIR provide reasonable and appropriate means of assessing the significance of the adverse environmental effects of the Project.

As set forth below, the Commission adopts and incorporates all of the mitigation measures set forth in the Final EIR and the attached MMRP to substantially lessen or avoid the potentially significant and significant impacts of the Project. The Commission and other City decision makers intend to adopt each of the mitigation measures proposed in the Final EIR. Accordingly, in the event a mitigation measure recommended in the Final EIR has inadvertently been omitted in these findings or the MMRP, such mitigation measure is hereby adopted and incorporated in the findings below by reference. In addition, in the event the language describing a mitigation measure set forth in these findings or the MMRP fails to accurately reflect the mitigation measures in the Final EIR due to a clerical error, the language of the policies and implementation

measures as set forth in the Final EIR shall control. The impact numbers and mitigation measure numbers used in these findings reflect the information contained in the Final EIR.

The potentially significant impacts of the SFMOMA Expansion Project that will be mitigated through implementation of mitigation measures include impacts related to:

- construction noise;
- construction air quality;
- hazards from handling, hauling and disposal of lead-contaminated soil and PCBs; and
- archeological resources.

The potentially significant impacts of the Fire Station Relocation and Housing Project that will be mitigated through implementation of mitigation measures include impacts related to:

- noise from construction, stationary sources and traffic;
- hazards from handling, hauling and disposal of lead-contaminated soil and PCBs; and
- damage to, or destruction of, archeological resources.

The Project Sponsor has agreed to implement all mitigation measures identified in the Final EIR. The required mitigation measures are fully enforceable and will be included as conditions of approval by and the Commission and other City decisionmakers. Pursuant to CEQA Section 21081.6, adopted mitigation measures will be implemented and monitored as described in the MMRPs, which are incorporated herein by reference.

With the required mitigation measures, all potential project impacts, with the exception of impacts of the Fire Station Relocation and Housing Project related to historic resources and construction air quality as described in Section III below, would be avoided or reduced to a less-than-significant level.

As authorized by CEQA Section 21081 and CEQA Guidelines Section 15091, 15092, and 15093, based on substantial evidence in the whole record of this proceeding, the City finds that, unless otherwise stated, all of the changes or alterations to the Project listed herein have been or will be required in, or incorporated into, the project to mitigate or avoid the significant or potentially significant environmental impacts listed herein, as identified in the Final EIR, that these mitigation measures will be effective to reduce or avoid the potentially significant impacts as described in the EIR, and these mitigation measures are feasible to implement and are within the responsibility and jurisdiction of the City and County of San Francisco to implement or enforce.

III. SIGNIFICANT IMPACTS THAT CANNOT BE AVOIDED OR REDUCED TO A LESS-THAN-SIGNIFICANT LEVEL

Based on substantial evidence in the whole record of these proceedings, the Commission finds that, where feasible, changes or alterations have been required, or incorporated into, the Project to reduce the significant environmental impacts. The Commission finds that the mitigation measures in the Final EIR and described below are feasible and appropriate, and that changes have been required in, or incorporated into, the Project that, pursuant to Public Resources Code section 21002 and CEQA Guidelines section 15091, may substantially lessen, but do not avoid (i.e., reduce to less than significant levels), the potentially significant environmental effect associated with implementation of the Project. The Commission adopts all of the mitigation measures proposed in the Final EIR and set forth in the MMRP. The Commission further finds, however, for the impacts listed below, despite the implementation of mitigation measures, the effects remain significant and unavoidable.

The Commission determines that the following significant impacts on the environment, as reflected in the Final EIR, are unavoidable, but under Public Resources Code Section 21081(a)(3) and (b), and CEQA Guidelines 15091(a)(3), 15092(b)(2)(B), and 15093, the Commission determines that the impacts are acceptable due to the overriding considerations described in Section V below. This finding is supported by substantial evidence in the record of this proceeding.

A. Significant and Unavoidable Impacts to Historic Resources.

By demolishing the industrial building at 935 Folsom Street, the proposed Fire Station Relocation and Housing Project will result in significant and unavoidable impacts to a historic resource. That is because the building at 935 Folsom Street is considered individually eligible for listing in the California Register of Historical Resources based on its association with the redevelopment of the SoMa neighborhood following the 1906 earthquake and fire (California Register Criterion 1), as well as for its representation of industrial architecture designed by a notable local architect (California Register Criterion 3).

• Mitigation Measure CP-4. Architectural survey in accordance with HABS level II documentation standards.

Completing a historical resources survey to HABS level II documentation standards would reduce this impact, but not to a less-than-significant level. Thus, this impact remains significant and unavoidable.

B. Significant and Unavoidable Impacts to Air Quality.

Construction of the proposed Fire Station Relocation and Housing Project will result in significant and unavoidable impacts to air quality due to exposure of sensitive receptors to substantial air pollutant concentrations and the making of a considerable contribution to cumulatively significant levels of small particulate matter (PM2.5) and toxic air contaminants.

• Mitigation Measure AQ-6. To reduce the health risk associated with construction of the Fire Station Relocation and Housing Project, all off-road construction equipment shall be equipped with Tier 3 (Tier 2 if greater than 750 hp) diesel engines or better.

For certain types of specialty equipment, it may not be feasible for construction contractors to modify their current, older equipment to accommodate the particulate filters required by the mitigation measure, or for them to provide newer models with these filters preinstalled. Therefore full implementation of this mitigation measure may be infeasible. Thus, this impact remains significant and unavoidable.

These impacts could only be eliminated by selection of the No Project Alternative. However, selection of the No Project Alternative was determined to be infeasible, as discussed below in Section IV. Furthermore, although the Adaptive Reuse Alternative would incrementally reduce impacts to historic resources associated with demolition of the 935 Folsom Street building, this impact would continue to be significant. Also, unavoidable air quality impacts associated with construction of the Adaptive Reuse Alternative would remain approximately the same as under the Project. Finally, as with the No Project Alternative, the Adaptive Reuse Alternative was determined to be infeasible, as discussed below in Section IV.

Accordingly, pursuant to Section 21067 of CEQA and Sections 15040, 15081, and 15082 of the State CEQA Guidelines, the Commission finds that the proposed Project would result in impacts that cannot be avoided if the Project is implemented: demolition of the 935 Folsom building, an historic resource, and construction related air quality impacts. These impacts would remain significant and unavoidable if the Project were implemented.

IV. CONSIDERATION OF PROJECT ALTERNATIVES

This Section describes the Project objectives as well as alternatives and the reasons for approving the Project and for rejecting the alternatives. CEQA mandates that an EIR evaluate a reasonable range of alternatives to the Project or the Project location that generally reduce or avoid potentially significant impacts of the Project. CEQA requires that every EIR also evaluate a "No Project" alternative. Alternatives provide a basis of comparison to the Project in terms of their significant impacts and their ability to meet Project objectives. This comparative analysis is used to consider reasonable, potentially feasible options for minimizing environmental consequences of the Project.

The EIR analyzed and concluded that the Project would result in either no or less-than-significant impacts to Land Use, Aesthetics, Transportation and Circulation, Noise, Greenhouse Gas Emissions, Wind and Shadow and Public Services. In addition, the Initial Study (Appendix A to the EIR) concluded that impacts in the following areas would be less-than-significant (some with the mitigation measures identified in the Initial Study) and thus these areas were not evaluated in the EIR: Population and Housing, Paleontological Resources, Recreation; Utilities and Service Systems, Biological Resources, Geology and Soils, Hydrology and Water Quality, Hazards/Hazardous Materials; Minerals/Energy Resources, and Agriculture and Forestry Resources. As set forth in Section III above, the Project would result in significant and unavoidable impacts to Historic Resources and Air Quality, both due to the Fire Station Relocation and Housing Project.

Four alternatives were evaluated in the Final EIR: the No Project Alternative; the Preservation Alternative for the SFMOMA Expansion site; the Partial Fire Station Demolition Alternative for

the SFMOMA Expansion site; and the Adaptive Reuse Alternative for the Fire Station Relocation and Housing site.

The Commission certifies that it has independently reviewed and considered the information on the alternatives provided in the Final EIR and in the record. The Final EIR reflects the Commission's and the City's independent judgment as to the alternatives.

The Commission finds that the Project provide the best balance between satisfaction of the project objectives and mitigation of environmental impacts to the extent feasible, as described and analyzed in the EIR and adopts a statement of overriding considerations as set forth in Section IV below.

A. Project Objectives

The Project is intended to provide a substantial increase in gallery space in order to exhibit SFMOMA's growing collections (which currently totals approximately 26,000 pieces), the ongoing program of special exhibitions, and the Doris and Donald Fisher Collection (pursuant to an agreement between SFMOMA and the Fisher family). In addition, the SFMOMA Expansion would allow SFMOMA to consolidate and enhance its administrative, support, and visitor spaces contiguous to the existing museum building at 151 Third Street. Currently, the museum contains approximately 55,400 square feet of gallery space, 67,000 square feet of public visitor space, and 130,000 square feet of support space, plus additional administrative and support space off-site in leased space at 667 Mission Street and at Fort Mason.

In order to accomplish this expansion, SFMOMA proposes to utilize the property at 676 Howard Street, which is currently developed with Fire Station No. 1, an active San Francisco Fire Department (SFFD) fire station. Accordingly, in consultation with the SFFD, SFMOMA acquired the site at 935 Folsom Street to accommodate the potential relocation of Fire Station No. 1 and would construct a new fire station facility, as well as housing, at 935 Folsom Street.

1. SFMOMA Objectives Relative to the SFMOMA Expansion

- a) Provide up to 130,000 square feet of additional indoor gallery space to enable the museum to better exhibit its permanent collection, provide galleries to display the Doris and Donald Fisher Collection, increase space for special exhibitions, and attract donations to the museum of additional works of modern art and modern art collections.
- b) Provide the additional gallery space immediately contiguous to the museum's existing galleries to enhance the visitor experience, enable efficient museum operations, and provide easy access for museum staff to the galleries.
- c) Provide new galleries in column-free spaces in a range of sizes to maximize the flexibility of the galleries and provide appropriately-sized galleries to display the larger sculptures and paintings in the SFMOMA permanent collection and the Fisher Collection, including a publicly-accessible ground floor lobby or gallery space to exhibit "Sequence," a Richard Serra sculpture, which measures approximately 65 by 41 feet and rises to height of approximately 13 feet.

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- **d)** Provide galleries no higher than the seventh floor of the expanded museum, to optimize the visitor experience.
- e) Consolidate on-site and enlarge the museum's administrative and support functions, to provide up to 220,000 square feet of administrative and support space on-site, including space for art conservation, curatorial staff, art storage, library, and marketing and administrative operations.

2. SFMOMA Objectives Relative to the Fire Station Relocation and Housing Project

- a) Provide the SFFD with a replacement station for Fire Station No. 1, meeting the Department's criteria set forth below, at no cost to the Fire Department and in a cost-effective manner for SFMOMA.
- b) Defray a portion of the costs incurred in acquiring the 935 Folsom Street site by maximizing the development potential (within existing zoning constraints) of the Shipley Street frontage of the 935 Folsom Street site that is not needed for the relocated fire station.

3. SFFD Objectives Relative to the Fire Station Relocation and Housing Project

- a) Locate a new fire station to conveniently serve Fire Station No. 1's service area.
- b) Locate the new fire station mid-block on an east-west thoroughfare between Mission and Harrison Streets to enhance ease of egress and ingress of emergency vehicles and to allow traffic signal preemption in order to minimize the need to sound sirens and air horns on vehicles exiting the station.
- c) Replace the seismically vulnerable existing Fire Station No. 1 with a structurally sound fire station meeting life safety standards applicable to an "essential facility."
- d) Enlarge Fire Station No. 1 from two vehicles bays to three vehicle bays and locate all essential firefighting and emergency services equipment on the ground floor adjacent to the vehicle bays.
- e) Provide adequate sleeping, living, cooking, fitness, locker, and bathroom facilities for both male and female firefighters.
- f) Provide off-street parking for approximately 12 to 15 firefighters at one time.

B. Alternatives Rejected and the Reasons for Rejection

The Commission rejects the Alternatives set forth in the Final EIR and listed below because the Commission finds that there is substantial evidence, including evidence of economic, legal, social, technological, and other considerations described in this Section in addition to those described in Section V below under CEQA Guidelines 15091(a)(3), that make infeasible such Alternatives. In making these determinations, the Commission is aware that CEQA defines

"feasibility" to mean "capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social, legal, and technological factors." The Commission is also aware that under CEQA case law the concept of "feasibility" encompasses (i) the question of whether a particular alternative promotes the underlying goals and objectives of a project. and (ii) the question of whether an alternative is "desirable" from a policy standpoint to the extent that desirability is based on a reasonable balancing of the relevant economic, environmental, social, legal, and technological factors.

The Commission adopts the EIR's analysis and conclusions regarding alternatives eliminated from further consideration, both during the scoping process and in response to comments.

1. No Project Alternative

Under the No Project Alternative, the SFMOMA Expansion site would not be redeveloped with new museum uses and would generally remain in its existing condition. The exiting SFMOMA, located at 151 Third Street, would continue to function as a museum, and internal building space could be reconfigured to allow for an evolving series of exhibits. However, the museum would not be expanded on the site to accommodate the museum's growing permanent collection and special exhibitions. In addition, the Doris and Donald Fisher collection would not be able to be exhibited on a permanent basis at SFMOMA. Off-site administrative and support space for the museum (currently located at 667 Mission Street and Fort Mason) would not be relocated to the SFMOMA Expansion site and the 4-story building located at 670 Howard Street, currently owned by an SFMOMA affiliate, would continue to be used for museum support activities.

Because the museum would not be expanded, Fire Station No. 1 would not be relocated from 676 Howard Street to 935 Folsom Street. Thus, in the near-term, Fire Station No. 1 would continue to operate at 676 Howard Street. However, the existing structure is seismically unsound and sustained damage when, in 1997, a large concrete wall segment being lifted by a crane during construction of the W Hotel fell through the roof of the building. The Department of Public Works estimates that bringing the station to modern seismic standards for an essential facility would cost approximately \$9.5 million. Therefore, under the No Project Alternative, the SFFD may explore the options of retrofitting the existing building and the fire station use.

In addition, under the No Project Alternative, the commercial/industrial building located at 935 Folsom Street would also remain in its existing condition. Because the building is in poor shape due to deferred maintenance, its potential for reuse in the near-term is limited. Therefore, this alternative assumes that the building would remain vacant, and that additional deterioration of the structure could potentially occur.

The No Project Alternative is hereby found by the Commission to be infeasible and is rejected because it does not implement many of the objectives and goals of the General Plan to the same degree as the proposed Project, including but not limited to:

<u> Arts Element</u>

Objective I-1: Recognize the arts as necessary to the quality of life for all segments of San Francisco.

- Policy I-1.3: Increase public awareness of the arts in San Francisco by greater promotion of existing arts programs and services in the community and schools.
- Objective I-2: Increase the contribution of the arts to the economy of San Francisco.
- Policy I-2.1: Encourage and promote opportunities for the arts and artists to contribute to the economic development of San Francisco.
- Policy I-2.2: Continue to support and increase the promotion of the arts and arts activities throughout the City for the benefit of visitors, tourists and residents.
- Objective III-2: Strengthen the contribution of arts organizations to the creative life and vitality of San Francisco.
- Policy III-2.2: Assist in the improvement of arts organizations' facilities and access in order to enhance the quality and quantity of arts offerings.
- Policy VI-1.11:Identify, recognize, and support existing arts clusters and, wherever possible, encourage the development of clusters of arts facilities and arts related businesses throughout the city.

Commerce and Industry Element

- Objective 1: Manage economic growth and change to ensure enhancement of the total city living and working environment.
- Policy 1.1: Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.
- Objective 2: Maintain and enhance a sound and diverse economic base and fiscal structure for the city.
- Policy 2.3: Maintain a favorable social and cultural climate in the city in order to enhance its attractiveness as a firm location.
- Objective 3: Provide expanded employment opportunities for city residents, particularly the unemployed and economically disadvantaged.

Downtown Area Plan

Objective 1: Manage economic growth and change to ensure enhancement of the total city living and working environment.

Policy 1.1: Encourage development which produces substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences which cannot be mitigated.

- Objective 4: Enhance San Francisco's role as a tourist and visitor center.
- Objective 13: Create an urban form for downtown that enhances San Francisco's stature as one of the world's most visually attractive cities.

Additionally, the No Project Alternative is hereby found by the Commission to be infeasible and is rejected because it does implement many of the objectives and goals of the General Plan as well as the Fire Station Relocation and Housing Project, including but not limited to:

Community Facilities Element

Objective 5: Development of a system of firehouses which will meet the operating requirements of the fire department in providing fire protection services and which will be in harmony with related public service facilities and with all other features and facilities of land development and transportation provided for in other sections of the General Plan.

Community Safety Element

- Objective 2: Reduce structural and non-structural hazards to life safety, minimize property damage and resulting social, cultural and economic dislocations resulting from future disasters.
- Policy 2.5: Assess the risks presented by other types of potentially hazardous structures and reduce the risks to the extent possible.
- Policy 2.7: Abate structural and non-structural hazards in City-owned structures.
- Objective 3: Ensure the protection of life and property from disasters through effective emergency response. Provide public education and training about earthquakes and other natural disasters and how individuals, businesses and communities can reduce the impacts of disasters.
- Policy 3.6: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

Community Safety Element 2007 Draft Update

- Objective 1: Reduce structural and non-structural hazards to life safety and minimize property damage resulting from future disasters.
- Policy 1.13: Abate structural and non-structural hazards in City-owned structures.
- Objective 2: Be prepared for the onset of disaster by providing public education and training about earthquakes and other natural and man-made disasters, by readying the city's infrastructure and by ensuring the necessary coordination is in place for ready response.
- Policy 2.7: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

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Policy 2.21: Develop partnerships with private businesses, public service organizations and local nonprofits to meet disaster-time needs.

East SoMa Area Plan

The No Project Alternative would not advance key goals of the East SoMa Area Plan; this Plan focuses on the creation of a mix of land uses in the neighborhood while increasing the neighborhoods supply of family housing and providing the neighborhood with essential community services. These goals include but are not limited to:

- Objective 1.1: Encourage production of housing and other mixed-use development in East SoMa while maintaining its existing special mixed-use character.
- Objective 1.2: Maximize housing development potential in keeping with neighborhood character.
- Policy 1.2.1: Encourage development of new housing throughout East SoMa.
- Objective 2.4: Lower the cost of the production of housing.
- Policy 2.4.4: Facilitate housing production by simplifying the approval process wherever possible.
- Objective 3.1: Promote an urban form that reinforces East SoMa's distinctive place in the city's larger form and strengthens its physical fabric and character.
- Objective 3.2: Promote an urban form and architectural character that supports walking and sustains a diverse, active and safe public realm.
- Objective 7.1: Provide essential community services and facilities.

Housing Element

- Objective 1: Identify and make available for development adequate sites to meet the city's housing needs, especially permanently affordable housing.
- Policy 1.10: Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.
- Objective 4: Foster a housing stock that meets the needs of all residents across lifecycles.
- Policy 4.1: Develop new housing, and encourage the remodeling of existing housing, for families with children.

Policy 4.6: Encourage an equitable distribution of growth according to infrastructure and site capacity.

Objective 11: Support and respect the diverse and distinct character of San Francisco's neighborhoods.

Policy 11.1: Promote the construction and rehabilitation of well-designed housing that emphasizes beauty, flexibility, and innovative design, and respects existing neighborhood character.

Objective 13: Prioritize sustainable development in planning for and constructing new housing.

Policy 13.1: Support "smart" regional growth that locates new housing close to jobs and transit.

Policy 13.3: Promote sustainable land use patterns that integrate housing with transportation in order to increase transit, pedestrian, and bicycle mode share.

Finally, the No Project Alternative is infeasible because it fails to achieve any of SFMOMA's objectives with regard to the SFMOMA Expansion Project, including but not limited to:

- Provide up to 130,000 square feet of additional indoor gallery space to enable the
 museum to better exhibit its permanent collection, provide galleries to display the Doris
 and Donald Fisher Collection, increase space for special exhibitions, and attract
 donations to the museum of additional works of modern art and modern art collections.
- Provide the additional gallery space immediately contiguous to the museum's existing
 galleries to enhance the visitor experience, enable efficient museum operations, and
 provide easy access for museum staff to the galleries.
- Provide new galleries in column-free spaces in a range of sizes to maximize the flexibility
 of the galleries and provide appropriately-sized galleries to display the larger sculptures
 and paintings in the SFMOMA permanent collection and the Fisher Collection, including
 a publicly-accessible ground floor lobby or gallery space to exhibit "Sequence," a Richard
 Serra sculpture, which measures approximately 65 by 41 feet and rises to height of
 approximately 13 feet.
- Consolidate on-site and enlarge the museum's administrative and support functions, to provide up to 220,000 square feet of administrative and support space on-site, including space for art conservation, curatorial staff, art storage, library, and marketing and administrative operations.

The No Project Alternative is infeasible because it fails to achieve SFMOMA's objectives and meet any of SFFD's criteria with regard to the Fire Station Relocation and Housing Project,

including but not limited to:

- Provide the SFFD with a replacement station for Fire Station No. 1, meeting the Department's criteria set forth below, at no cost to the Fire Department and in a cost-effective manner for SFMOMA.
- Locate a new fire station to conveniently serve Fire Station No. 1's service area.
- Locate the new fire station mid-block on an east-west thoroughfare between Mission and Harrison Streets to enhance ease of egress and ingress of emergency vehicles and to allow traffic signal preemption in order to minimize the need to sound sirens and air horns on vehicles exiting the station.
- Replace the seismically vulnerable existing Fire Station No. 1 with a structurally sound fire station meeting life safety standards applicable to an "essential facility."
- Enlarge Fire Station No. 1 from two vehicles bays to three vehicle bays and locate all essential firefighting and emergency services equipment on the ground floor adjacent to the vehicle bays.
- Provide adequate sleeping, living, cooking, fitness, locker, and bathroom facilities for both male and female firefighters.
- Provide off-street parking for approximately 12 to 15 firefighters at one time.

2. Preservation Alternative (SFMOMA Expansion Site)

The primary objective of the Preservation Alternative is to retain the building located at 676 Howard Street (currently occupied by Fire Station No. 1) in order to reduce less-than-significant Project effects that would result from the demolition of that structure (which is a contributor to a potential non-contiguous San Francisco 1952 Firehouse Bond Thematic Historic District), while allowing SFMOMA to expand. The Preservation Alternative would thus remove 676 Howard Street from the SFMOMA Expansion site and retain Fire Station No. 1 in its existing location and configuration. Fire Station No. 1 would continue to have vehicle access via Howard and Hunt Streets. Under the alternative, 676 Howard Street would remain operational as Fire Station No. 1 and would function independently of SFMOMA operations (thus avoiding construction of a new fire station at 935 Folsom Street). However, as discussed under the "No Project Alternative," above, the existing fire station is seismically unsound and the Department of Public Works estimates that bringing the building to modern seismic standards for an essential facility would cost approximately \$9.5 million.

As with the proposed project, the building located at 670 Howard Street (the Heald Building, which is not considered a historic resource under CEQA) would be demolished, and the museum addition would partially extend over Hunt Street to connect the 151 Third Street structure to the new narrower (than proposed as part of the project) wing fronting onto Howard Street.

Under the Preservation Alternative, the width of the museum's frontage on Howard Street would be reduced from 97 feet to 57 feet; however, the height of the Howard Street frontage would increase from approximately 200 feet (10 stories) to approximately 218 feet (11 stories). The museum would expand to the same degree as the proposed project, with up to approximately 230,000 square feet of additional gallery and support space. Off-site administrative and support space for the museum (currently located at 667 Mission Street and Fort Mason) would be relocated to the expanded museum. No promenade, and associated open space, would be developed that would connect Natoma and Howard Streets, as under the proposed project.

The Preservation Alternative would reduce identified less-than-significant effects associated with demolition of the building located at 676 Howard Street which would occur as a result of the proposed project. However, the remaining impacts resulting from the Preservation Alternative and including impacts to Land Use, Transportation and Circulation, Noise, Air Quality, and Greenhouse Gas Emissions, would remain relatively the same as under the proposed Project. In addition, impacts to Wind and Shadow and Public Services would increase somewhat as compared to the proposed Project.

Because the Preservation Alternative would result in the construction of an 11-story building (instead of a 10-story building, as proposed as part of the Project), and would create a larger gap between the proposed Howard Street tower and W Hotel than would occur as part of the Project, wind conditions would worsen slightly compared to the Project (including cumulative wind conditions). In particular, the alternative would likely create stronger winds relative to existing conditions on the south side of Howard Street, where winds currently exceed the hazard criterion. In addition, rooftop wind speeds would also increase relative to the proposed project. The 11-story addition would slightly increase shadow coverage on Howard Street compared to the Project during the Summer solstice, and Spring and Fall equinoxes.

Further, under the Preservation Alternative, because Fire Station No. 1 would remain at its existing location, it would remain subject to the existing constraints of its location and design. Operations would continue to be hindered by vehicle and pedestrian congestion that occurs around the existing station. In addition, operations would continue to be constrained by the existence of only two vehicle bays in the fire station (requiring one of the station's three fire trucks to be "parked in" or parked on Howard Street) and the lack of modern design features, such as a design that is in accordance with current seismic standards for an essential facility, a dedicated communications room, a design that is accessible to the disabled, enhanced locker and shower facilities for both male and female firefighters, and on-site parking. Therefore, under the Preservation Alternative, Fire Station No. 1 would not function as well as it would under the proposed Project, and would be less effective at responding to cumulative demand for emergency services.

With a similar less-than-significant impact to historic resources as the Project with regard to 676 Howard Street, the Preservation Alternative would provide less publicly accessible gallery space, reduced open space and would preclude the SFFD from acquiring a new fire station meeting essential facility seismic standards at no cost to the SFFD. The Preservation Alternative is also rejected because it is less consistent than the proposed Project with many of the objectives and goals of the General Plan, including but not limited to:

<u>Urban Design Element</u>

- Objective 3: Moderation of major new development to complement the city pattern, the resources to be conserved, and the neighborhood environment.
- Policy 3.1: Promote harmony in the visual relationships and transitions between new and older buildings.
- Policy 3.4: Promote building forms that will respect and improve the integrity of open spaces and other public areas.
- Objective 4: Improvement of the neighborhood environment to increase personal safety, comfort, pride and opportunity.
- Policy 4.4: Design walkways and parking facilities to minimize danger to pedestrians.

Community Safety Element

- Objective 2: Reduce structural and non-structural hazards to life safety, minimize property damage and resulting social, cultural and economic dislocations resulting from future disasters.
- Policy 2.5: Assess the risks presented by other types of potentially hazardous structures and reduce the risks to the extent possible.
- Objective 3: Ensure the protection of life and property from disasters through effective emergency response. Provide public education and training about earthquakes and other natural disasters and how individuals, businesses and communities can reduce the impacts of disasters.
- Policy 3.6: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

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- Objective 1: Reduce structural and non-structural hazards to life safety and minimize property damage resulting from future disasters.
- Policy 1.13: Abate structural and non-structural hazards in City-owned structures.
- Objective 2: Be prepared for the onset of disaster by providing public education and training about earthquakes and other natural and man-made disasters, by readying the city's infrastructure and by ensuring the necessary coordination is in place for ready response.

Policy 2.7: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

Downtown Area Plan

The Preservation Alternative would also be less consistent with key goals of the Downtown Area Plan including, but not limited to:

- Objective 9: Provide quality open space in sufficient quantity and variety to meet the needs of downtown workers, residents, and visitors.

 Policy 9.1: Require usable indoor and outdoor open space, accessible to the public, as part of new downtown development.

 Policy 9.2: Provide different kinds of open space downtown.

 Objective 10: Assure that open spaces are accessible and usable.

 Policy 10.2: Encourage the creation of new open spaces that become a part of an
- interconnected pedestrian network.
- Objective 14: Create and maintain a comfortable pedestrian environment.
- Policy 14.1: Promote building forms that will maximize sun access to open spaces and other public areas.
- Policy 14.2: Promote building forms that will minimize the creation of surface winds near the base of buildings.
- Objective 16: Create and maintain attractive, interesting urban streetscapes.
- Policy 16.4: Use designs and materials and include activities at the ground floor to create pedestrian interest.
- Policy 16.5: Encourage the incorporation of publicly visible art works in new private development and in various public spaces downtown.
- Objective 23: Reduce hazards to life safety and minimize property damage and economic dislocation resulting from future earthquakes.
- Policy 23.4: Review and amend at regular intervals all relevant public codes to incorporate the most current knowledge and highest standards of seismic design, and support seismic research through appropriate actions by all public agencies.

Finally, the Preservation Alternative is infeasible because it fails to achieve some of the key objectives of the SFMOMA Expansion Project. As described below, galleries in the Howard Street wing of the building would not meet the space requirements needed to fully accommodate the larger sculptures and paintings in the SFMOMA permanent collection and the Fisher Collection. In addition, SFMOMA would not be able to proceed with the alternative while

meeting established time and budget constraints due to the complexity of engineering and constructing the alternative.:

- The width of the museum's Howard Street frontage would be reduced from 97 feet under the proposed Project to 57 feet. Structural elements would further reduce the street entry to approximately 45 feet at the ground level, eliminating the museum's proposed entrance along the promenade connecting Natoma and Howard Streets, and the lobby. The public exhibition of "Sequence," by Richard Serra (one of the major works from the Fisher Collection) in a ground floor publicly-accessible gallery space would not be possible under this alternative because the width of the lobby gallery would be too small. (Sequence is a 13-foot-tall steel plate sculpture with horizontal dimensions of 65 feet by 41 feet that must be located at the ground level both for structural and seismic safety reasons.) Therefore, under the Preservation Alternative, Sequence could not be exhibited in the museum.
- The promenade connecting Natoma and Howard Streets, associated open space, and museum access point would not be developed because insufficient space would be available for such a feature.
- Above the ground floor, the bay widths of the galleries fronting Howard Street would be reduced to approximately 45 feet wide, 20 feet narrower than the museum's preference for new galleries. The smaller floor plates, combined with the undesirability of placing galleries any higher than the seventh floor, would require eliminating nearly all support space from the lower seven floors of the expansion, such that those galleries would be without nearby back-of-house support space, compromising their utility.

3. Partial Fire Station Demolition Alternative (SFMOMA Expansion Site)

The primary objective of the Partial Fire Station Demolition Alternative is to retain the front half of Fire Station No. 1 (located at 676 Howard Street) in order to reduce less-than-significant impacts to historic resources associated with demolition of the building (which is a contributor to a potential non-contiguous San Francisco 1952 Firehouse Bond Thematic Historic District), while allowing SFMOMA to expand. The alternative would demolish the northern half of Fire Station No. 1 (along Hunt Street) and retain and adaptively reuse the front half of the fire station extending 50 feet north from Howard Street. The first and second floors of the fire station would become part of the museum expansion project. The 8 levels of the museum expansion above the second floor of the fire station would step around the retained footprint, resulting in a setback of approximately 50 feet at 676 Howard Street. As would occur under the proposed Project, the structure located at 670 Howard Street (the Heald Building) would be demolished, and the museum addition would extend over Hunt Street to connect the 151 Third Street structure to the new notched wing fronting onto Howard Street. The museum would expand to the same degree as the proposed Project, with up to approximately 230,000 square feet of additional gallery and support space. Under this alternative, the height of the expansion would be approximately the same as the proposed project, at approximately 200 feet (10 stories).

The 676 Howard Street building is a 2-story, reinforced concrete structure and would need to be significantly modified to accommodate the removal of half the existing structure. New structural walls or columns would be introduced to stabilize the north (cut) face of the existing structure. Because the existing and new buildings would have different structural systems, rows of new structural elements would be introduced parallel to the east and north faces of the preserved 676 Howard Street building, and these elements would be seismically separated from the retained portion of the structure.

The interior of the 676 Howard Street building at the ground floor would not become part of the Howard Street lobby/gallery, but instead would be a separate gallery differentiated and separated from the rest of the ground floor, resulting in a fragmented Howard Street frontage. Alternatively, the museum could locate a satellite retail store in the ground floor of 676 Howard Street. The second floor of the partially preserved 676 Howard Street building, which would have a ceiling height of less than 9 feet (making it unusable as a gallery), would be used for support, administrative, or storage functions. Similar to the Preservation Alternative, no promenade would be developed that would connect Natoma and Howard Streets, as under the proposed Project. Finally, because the retained portion of 676 Howard Street would not accommodate Fire Station No. 1, the Fire Station Relocation and Housing Project would be implemented similar to the proposed project, and Fire Station No. 1 would relocate to 935 Folsom Street.

This alternative would incrementally reduce identified less-than-significant effects to historic resources associated with demolition of Fire Station No. 1 at 676 Howard Street, which is a contributor to the potential 1952 Firehouse Bond Act Thematic Historic District. However, the remaining impacts resulting from this alternative and including impacts to Land Use, Cultural Resources, Noise, Air Quality, Greenhouse Gas Emissions, Wind and Shadow and Public Services would be almost identical to those impacts resulting from the proposed Project.

In addition, as with the Preservation Alternative, because the Partial Fire Station Demolition Alternative would eliminate both the development of the promenade connecting Natoma and Howard Streets (and associated open space) and the public exhibit of "Sequence," by Richard Serra (one of the major works from the Fisher Collection) in a ground floor publicly accessible gallery space, this alternative would reduce publicly accessible gallery space and open space. The Partial Fire Station Demolition Alternative is thus rejected because it is less consistent than the proposed Project with many of the objectives and goals of the General Plan, including but not limited to:

<u>Urban Design Element</u>

Policy 3.4: Promote building forms that will respect and improve the integrity of open

spaces and other public areas.

Objective 4: Improvement of the neighborhood environment to increase personal safety,

comfort, pride and opportunity.

Policy 4.4: Design walkways and parking facilities to minimize danger to pedestrians.

Policy 4.8: Provide convenient access to a variety of recreation opportunities.

Policy 4.13: Improve pedestrian areas by providing human scale and interest.

Downtown Area Plan

The Partial Fire Station Demolition Alternative would also be less consistent than the proposed Project with key goals of the Downtown Area Plan including, but not limited to:

Objective 9: Provide quality open space in sufficient quantity and variety to meet the needs

of downtown workers, residents, and visitors.

Policy 9.1: Require usable indoor and outdoor open space, accessible to the public, as part

of new downtown development.

Policy 9.2: Provide different kinds of open space downtown. Objective 10: Assure that open spaces are accessible and usable.

Policy 10.2: Encourage the creation of new open spaces that become a part of an

interconnected pedestrian network.

Objective 13: Create an urban form for downtown that enhances San Francisco's stature as one

of the world's most visually attractive cities.

Objective 14: Create and maintain a comfortable pedestrian environment.

Objective 16: Create and maintain attractive, interesting urban streetscapes.

Policy 16.4: Use designs and materials and include activities at the ground floor to create

pedestrian interest.

Policy 16.5: Encourage the incorporation of publicly visible art works in new private

development and in various public spaces downtown.

Finally, the Partial Fire Station Demolition Alternative is infeasible because it fails to achieve some of SFMOMA's key objectives with regard to the Project. As described below, as with the Preservation Alternative, galleries along the Howard Street frontage of the building would not meet the space requirements needed to fully accommodate the larger sculptures and paintings in the SFMOMA permanent collection and the Fisher Collection. In addition, SFMOMA would not be able to proceed with the alternative while meeting established time and budget constraints due to the complexity of engineering and constructing the alternative.

• The museum's Howard Street frontage would be segregated into the partially preserved 676 Howard Street frontage (40 feet wide) and the new construction occupying the site of the Heald Building (670 Howard Street) (57 feet wide). Structural elements would further reduce the street entry to approximately 45 feet at the ground level, eliminating the museum's proposed entrance along the promenade connecting Natoma and Howard Streets and lobby. The public exhibition of "Sequence," by Richard Serra (one of the

major works from the Fisher Collection) in a ground floor publicly-accessible gallery space would not be possible under this alternative because the width of the lobby gallery would be too small. (Sequence is a 13-foot-tall steel plate sculpture with horizontal dimensions of 65 feet by 41 feet that must be located at the ground level both for structural and seismic safety reasons.) Therefore, under the Partial Fire Station Demolition Alternative, Sequence could not be exhibited in the museum.

- The promenade connecting Natoma and Howard Streets, associated open space, and museum access point would not be developed because insufficient space would be available for such a feature.
- Above the ground floor, gallery bay widths would be reduced to approximately 45 feet in width at the front 50 feet of the galleries fronting Howard Street. Gallery bay widths would be 20 feet narrower than the project sponsor's requirements for new galleries.

4. Adaptive Reuse Alternative (Fire Station Relocation and Housing Site)

The primary objective of the Adaptive Reuse Alternative is to retain—to the degree feasible—the existing structure located at 935 Folsom Street in order to reduce impacts to historic resources associated with the demolition of the building, while allowing Fire Station No. 1 to be relocated to the site. The Adaptive Reuse Alternative would thus convert the existing building at 935 Folsom Street to a new fire station. However, because the existing building (which comprises the entirety of the site) would be retained and used for the fire station, development of the 13-unit multifamily residential structure proposed as part of the Project would be precluded.

In order to accommodate a fire station, substantial changes to the existing building would be required. Because the soils underlying the site may be unstable and the existing building is not structurally sound due to lack of maintenance in recent years, the adaptive reuse of the existing 935 Folsom Street building for a code-compliant firehouse would require virtually all of the existing structure to be replaced. In particular, the Folsom Street façade would require substantial alteration to accommodate the new apparatus bay doors. Additionally, as part of this alternative, three new apparatus bay doors would be cut into the Folsom Street façade and other openings along Falmouth and/or Shipley Streets would be created and/or altered to accommodate new functions. The existing structure would require complete reconstruction in place, with a new deep pile and grade beam foundation, new floor and roof structures, and a full seismic retrofit to meet seismic standards for essential facilities. Further, large sections of the exterior concrete walls with severe cracking would require replacement.

There are also a variety of structural considerations that will need to be accounted for as a part of the Adaptive Reuse Alternative. The existing concrete and wood structure rests on poor soils and exhibits severe deterioration and differential settlement. The conversion of the structure into a code-compliant essential facility firehouse would require a major reconstruction of the existing structure in-place, with the following structural implications:

- New Foundations/Exterior Walls. A new deep pile (thus requiring pile driving, similar to the proposed Project) and grade beam foundation would be required beneath the existing exterior concrete walls. The new pile and foundation would require the existing heavy walls to be undermined, realigned to vertical and supported above the ground to allow for the installation of the new foundation beneath them. Given the poor condition of the existing concrete walls and the severity of current settlement, large portions of the walls would likely not survive this procedure and would need to be completely replaced.
- New Floors. Given the poor underlying soils and the heavy fire equipment loads anticipated as part of the Adaptive Reuse Alternative, the ground floor would require a new 24-inch matt slab over the entire building footprint. The entire mezzanine/second floor structure would need to either be removed or replaced with an all-new structure to meet current codes.
- New Roof and Clerestory Structure. As noted above, the existing combustible roof structure would need to be replaced with a non-combustible structure suitable to an essential services facility.
- New Windows and Doors. All openings would require new windows and doors meeting current energy code requirements.

It is estimated that the cost of the Adaptive Reuse Alternative would be approximately \$2.7 million more than the cost of the proposed Project. In addition, because the multi-family residential building would not be built, the estimated \$800,000 value of the land for that project would not be recouped by SFMOMA.

The Adaptive Reuse Alternative would reduce impacts to historic resources associated with demolition of the 935 Folsom Street building; however, this reduction will be incremental and will not reduce such impacts to a less-than-significant level given the amount of physical changes required to adapt the existing building to an essential facility. Aside from this incremental reduction in impacts to historic resources, the Adaptive Reuse Alternative would result in many of the same environmental effects that would result from the Project.

With relatively the same level of impact, then, the Adaptive Reuse Alternative would cost substantially more than the Project, would provide no housing units at the Project site to meet the City's target for new housing construction, and would provide a facility that will be less seismically sound than a new fire station as proposed under the Project due to the high degree of additional seismic and other structural reinforcement required. The Adaptive Reuse Alternative is thus rejected because it is less consistent than the proposed Project with many of the objectives and goals of the General Plan, including but not limited to:

Community Safety Element

Objective 2: Reduce structural and non-structural hazards to life safety, minimize property damage and resulting social, cultural and economic dislocations resulting from future disasters.

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Policy 2.5: Assess the risks presented by other types of potentially hazardous structures and reduce the risks to the extent possible.

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Objective 1: Reduce structural and non-structural hazards to life safety and minimize property damage resulting from future disasters.

Policy 1.13: Abate structural and non-structural hazards in City-owned structures.

East SoMa Area Plan

The Adaptive Reuse Alternative would also be less consistent with key goals of the East SoMa Area Plan including, but not limited to:

Objective 1.1: Encourage production of housing and other mixed-use development in East SoMa while maintaining its existing special mixed-use character.

Objective 1.2: Maximize housing development potential in keeping with neighborhood character.

Policy 1.2.1: Encourage development of new housing throughout East SoMa.

Objective 2.4: Lower the cost of the production of housing.

Policy 2.4.4: Facilitate housing production by simplifying the approval process wherever possible.

Housing Element

Objective 1: Identify and make available for development adequate sites to meet the city's housing needs, especially permanently affordable housing.

Policy 1.10: Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.

Objective 4: Foster a housing stock that meets the needs of all residents across lifecycles.

Policy 4.1: Develop new housing, and encourage the remodeling of existing housing, for families with children.

Policy 4.6: Encourage an equitable distribution of growth according to infrastructure and site capacity.

Objective 11: Support and respect the diverse and distinct character of San Francisco's Neighborhoods.

Policy 11.1: Promote the construction and rehabilitation of well-designed housing that emphasizes beauty, flexibility, and innovative design, and respects existing neighborhood character.

Objective 13: Prioritize sustainable development in planning for and constructing new housing.

Policy 13.1: Support "smart" regional growth that locates new housing close to jobs and transit.

Policy 13.3: Promote sustainable land use patterns that integrate housing with transportation in order to increase transit, pedestrian, and bicycle mode share.

Finally, the Adaptive Reuse Alternative is infeasible because it fails to meet some of SFMOMA's key objectives with respect to the Project. The alternative, because it would cost approximately \$2.7 million above the cost of the proposed Project (and would not allow for the recoupment of costs associated with the housing site) would not be considered to be cost-effective for SFMOMA. Similarly, because the alternative would retain the footprint of the existing 935 Folsom Street building, the development potential of the Shipley Street frontage of the site would be eliminated. In addition, the alternative would achieve the objective related to the construction of a seismically sound essential facility to a lesser degree than the proposed Project due to the high degree of additional seismic and other structural reinforcement required.

V. STATEMENT OF OVERRIDING CONSIDERATIONS

Pursuant to CEQA section 21081 and CEQA Guideline 15093, the Commission hereby finds, after consideration of the Final EIR and the evidence in the record, that each of the specific overriding economic, legal, social, technological and other benefits of the Project as set forth below independently and collectively outweighs the significant and unavoidable impacts and is an overriding consideration warranting approval of the Project. Any one of the reasons for approval cited below is sufficient to justify approval of the Project. Thus, even if a court were to conclude that not every reason is supported by substantial evidence, the Commission will stand by its determination that each individual reason is sufficient. The substantial evidence supporting the various benefits can be found in the preceding findings, which are incorporated by reference into this Section, and in the documents found in the Record of Proceedings, as defined in Section I.

On the basis of the above findings and the substantial evidence in the whole record of this proceeding, the Commission specially finds that there are significant benefits of the Project in spite of the unavoidable significant impacts, and therefore makes this Statement of Overriding Considerations. The Commission further finds that, as part of the process of obtaining Project approval, all significant effects on the environment from implementation of the Project have been eliminated or substantially lessened where feasible. All mitigation measures proposed in the Final EIR for the proposed Project are adopted as part of this approval action. Furthermore, the Commission has determined that any remaining significant effects on the environment found to

be unavoidable are acceptable due to the following specific overriding economic, technical, legal, social and other considerations.

The SFMOMA Expansion will not result in any significant and unavoidable impacts, and will have the following benefits:

- A. The Project will provide up to 130,000 square feet of additional indoor gallery space to enable SFMOMA to better exhibit its permanent collection, provide galleries to display the Doris and Donald Fisher Collection, increase space for special exhibitions, and attract donations to the museum of additional works of modern art and modern art collections. These galleries will be open to the public. Accordingly, the Project makes a significant contribution to the public's access to the visual arts in San Francisco.
- B. By its Resolution No. 34-09 adopted on January 27, 2009, the Board of Supervisors acknowledged the magnitude that the exhibition of the Fisher Collection would have on the City's cultural landscape and the positive impacts it would have on tourist revenue and other key general fund revenue sources, found that the Fisher Collection would be a valuable public addition to the City's civic well being, and urged the City to evaluate locations within the City that might suitably house the Fisher Collection. The Project fulfills these policy goals of the City as set forth in Resolution No. 34-09.
- C. The Project will allow SFMOMA, a major non-profit cultural institution, to expand, consolidate and enhance its gallery, administrative, support, and visitor spaces contiguous to the existing museum building at 151 Third Street.
- D. The Project will enhance the cultural diversity of the city and the Yerba Buena neighborhood.
- E. The Project will provide a publicly-accessible ground floor lobby or gallery space to exhibit "Sequence," a Richard Serra sculpture, which measures approximately 65 by 41 feet and rises to height of approximately 13 feet.
- F. By replacing a vacant building and two surface parking pads with additional gallery, support and retail space, the Project will directly enhance the neighborhood's character.
- G. SFMOMA proposes approximately 230,000 square feet of new construction, such that the project would occupy less than 70 percent of the building envelope permitted by existing zoning. In addition, although permitted at a height of 500 and 320 feet, the Project has a height of approximately 200 feet and consists of 10 levels and a basement. This overall height of the Project is within the range of development on the block, including the 42-story St. Regis Hotel and Residences, the 29-story W Hotel, and the Pacific Telephone & Telegraph Building.
- H. The form of the new building would be compatible with many structures in the vicinity of the site. In addition, the design of the Project would maintain a visual connection from Yerba Buena Gardens between the foreground museum view and background view of other existing buildings.
- I. The Project will be of a superior architecture and design. It will be clad in glass fiber reinforced concrete, which is known for its load-bearing properties and resistance to weathering elements. Both the Howard and Minna Street frontages would feature extensive glazing, allowing for views into the building from the street.
- J. The Project will not degrade the vistas associated with any existing parks or open space. Additionally, the Project will not cast any new shadow on the Yerba Buena Gardens or any other public open space.
- K. The Project will provide pedestrian access to the museum from all four surrounding

streets (Third, Minna, Natoma, and Howard Streets) and will continue to provide convenient access from within the museum building to the existing sculpture garden on the roof of the 147-151 Minna Street parking garage.

- L. With increased pedestrian access, easier access for museum staff and expanded gallery space, the Project would enhance arts activities and facilities within the existing SFMOMA and contribute to the cluster of arts facilities in the Yerba Buena Area.
- M. The Project provides approximately 5,738 square feet of additional publicly accessible open space in a public plaza, terrace, and promenade to be located immediately east of the museum expansion on the ground and second floors accessed off of Howard and Natoma Streets. Additionally, private open space will be provided in the existing 17,250 square foot sculpture garden and two new sculpture gardens to be located on the third and seventh floors of the expansion (approximately 5,700 square feet and 3,500 square feet, respectively).
- N. The Project will contribute to future opportunities for resident employment because the addition of gallery, retail and related space will create additional job openings at SFMOMA.
- O. The Project will enhance San Francisco's role as a tourist and visitor center. It is anticipated that after visitorship stabilizes following opening of the Project to the public, annual visitor numbers would increase by approximately 20 percent.
- P. As a component of the Project, SFMOMA will provide the SFFD with a replacement station for Fire Station No. 1 at no cost to the Fire Department and in a cost-effective manner for SFMOMA. This in turn will result in the replacement of the seismically vulnerable Fire Station No. 1 with a structurally sound fire station meeting current life safety standards applicable to an "essential facility."
- Q. The Project is consistent with and implements many objectives and policies of the General Plan, including but not limited to the following:

 Arts Element
- Objective I-1: Recognize the arts as necessary to the quality of life for all segments of San Francisco.
- Policy I-1.2: Officially recognize on a regular basis the contributions arts make to the quality of life in San Francisco.
- Policy I-1.3: Increase public awareness of the arts in San Francisco by greater promotion of existing arts programs and services in the community and schools.
- Objective I-2: Increase the contribution of the arts to the economy of San Francisco.
- Policy I-2.1: Encourage and promote opportunities for the arts and artists to contribute to the economic development of San Francisco.
- Policy I-2.2: Continue to support and increase the promotion of the arts and arts activities throughout the City for the benefit of visitors, tourists and residents.
- Objective III-2: Strengthen the contribution of arts organizations to the creative life and vitality of San Francisco.

- Policy III-2.2: Assist in the improvement of arts organizations' facilities and access in order to enhance the quality and quantity of arts offerings.
- Policy III-2.3: Recognize that arts organizations are representative of the City's diversity, creativity and vitality.
- Objective VI-1:Support the continued development and preservation of artists' and arts organizations' spaces.
- Policy VI-1.11:Identify, recognize, and support existing arts clusters and, wherever possible, encourage the development of clusters of arts facilities and arts related businesses throughout the city.

Commerce and Industry Element

- Objective 1: Manage economic growth and change to ensure enhancement of the total city living and working environment.
- Policy 1.1: Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.
- Objective 2: Maintain and enhance a sound and diverse economic base and fiscal structure for the city.
- Policy 2.3: Maintain a favorable social and cultural climate in the city in order to enhance its attractiveness as a firm location.

Urban Design Element

- Objective 3: Moderation of major new development to complement the city pattern, the resources to be conserved, and the neighborhood environment.
- Policy 3.1: Promote harmony in the visual relationships and transitions between new and older buildings.
- Policy 3.4: Promote building forms that will respect and improve the integrity of open spaces and other public areas.
- Objective 4: Improvement of the neighborhood environment to increase personal safety, comfort, pride and opportunity.
- Policy 4.4: Design walkways and parking facilities to minimize danger to pedestrians.
- Policy 4.8: Provide convenient access to a variety of recreation opportunities.

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- Policy 4.10: Encourage or require the provision of recreation space in private development.
- Policy 4.13: Improve pedestrian areas by providing human scale and interest.

Downtown Area Plan

The Project is also consistent with and implements many objectives and policies of the Downtown Area Plan, including but not limited to the following:

Objective 1: Manage economic growth and change to ensure enhancement of the total city

living and working environment.

Policy 1.1: Encourage development which produces substantial net benefits and minimizes

undesirable consequences. Discourage development which has substantial

undesirable consequences which cannot be mitigated.

- Objective 4: Enhance San Francisco's role as a tourist and visitor center.
- Objective 9: Provide quality open space in sufficient quantity and variety to meet the needs of downtown workers, residents and visitors.
- Policy 9.1: Require usable indoor and outdoor open space, accessible to the public, as part of new downtown development.
- Policy 9.2: Provide different kinds of open space downtown.
- Policy 9.5: Improve the usefulness of publicly owned rights-of-way as open space.
- Objective 10: Ensure that open spaces are accessible and usable.
- Policy 10.2: Encourage the creation of new open spaces that become part of an interconnected pedestrian network.
- Objective 13: Create an urban form for downtown that enhances San Francisco's stature as one of the world's most visually attractive cities.
- Policy 13.1 Relate the height of buildings to important attributes of the city pattern and to the height and character of existing and proposed development.
- Objective 14: Create and maintain a comfortable pedestrian environment.
- Policy 14.2: Create building forms that will minimize the creation of surface winds near the base of buildings.
- Objective 15: Create a building form that is visually interesting and harmonizes with surrounding buildings.
- Policy 15.1: Assure that new buildings contribute to the visual unity of the city.

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- Objective 16: Create and maintain attractive, interesting urban streetscapes.
- Objective 16.4: Use designs and materials and include activities at the ground floor to create pedestrian interest.
- Objective 16.5: Encourage the incorporation of publicly visible art works in new private development and in various public spaces downtown.
- Objective 22: Implement a downtown streetscape plan to improve the downtown pedestrian circulation system, especially within the core, to provide for efficient, comfortable, and safe movement.
- Policy 22.3: Ensure convenient and safe pedestrian crossings.
- Policy 22.5: Improve the ambience of the pedestrian environment.

Although the Fire Station Relocation and Housing Project will result in significant and unavoidable impacts to the environment, it will have the following benefits that outweigh those impacts:

- A. The Project will replace the seismically vulnerable existing Fire Station No. 1 with a new structurally sound fire station meeting life safety standards applicable to an "essential facility." The fire station will be provided at no cost to the SFFD.
- B. Location of the Replacement Fire Station No. 1 on Folsom Street between Fifth and Sixth Streets provides superior response times for most of the service calls received by Fire Station No. 1, compared to the existing station location at 676 Howard Street, which is a congested location further away from the location of most service calls.
- C. The Project will enlarge Fire Station No. 1 from two vehicles bays to three vehicle bays, and all essential firefighting and emergency services equipment will be located on the ground floor adjacent to the vehicle bays.
- D. The Project provides adequate sleeping, living, cooking, fitness, locker, and bathroom facilities for both male and female firefighters.
- E. The Project provides 15 off-street parking spaces for firefighters, compared to no dedicated off-street parking spaces at the existing 676 Howard Street station.
- F. The design of the new fire station expresses both the stability and dignity of an important civic building and the unique character of a fire house. The building will be set back from the property line by 5 feet to accommodate a bioswale along Falmouth Street, which would be planted with native plants.

- G. The Project will provide up to 13 units of new housing with a large portion of these units being family-sized units.
- H. The residential building will be consistent with the character of the neighborhood since surrounding uses include numerous live/work lofts and multi-family residential buildings.

Additionally, the Fire Station Relocation and Housing Project is consistent with and implements many objectives and policies of the General Plan, including but not limited to the following:

Community Facilities Element

Objective 5: Development of a system of firehouses which will meet the operating requirements of the fire department in providing fire protection services and which will be in harmony with related public service facilities and with all other features and facilities of land development and transportation provided for in other sections of the General Plan.

Community Safety Element

- Objective 2: Reduce structural and non-structural hazards to life safety, minimize property damage and resulting social, cultural and economic dislocations resulting from future disasters.
- Policy 2.5: Assess the risks presented by other types of potentially hazardous structures and reduce the risks to the extent possible.
- Policy 2.7: Abate structural and non-structural hazards in City-owned structures.
- Objective 3: Ensure the protection of life and property from disasters through effective emergency response. Provide public education and training about earthquakes and other natural disasters and how individuals, businesses and communities can reduce the impacts of disasters.
- Policy 3.6: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

Community Safety Element 2007 Draft Update

- Objective 1: Reduce structural and non-structural hazards to life safety and minimize property damage resulting from future disasters.
- Policy 1.13: Abate structural and non-structural hazards in City-owned structures.
- Objective 2: Be prepared for the onset of disaster by providing public education and training about earthquakes and other natural and man-made disasters, by readying the city's infrastructure and by ensuring the necessary coordination is in place for ready response.
- Policy 2.7: Maintain and expand the city's fire prevention and fire fighting capability with adequate personnel and training. Assure the provision of adequate water for fighting fires.

- Policy 2.13: Support the recently developed Emergency Command Center, and ensure alternative command centers in case of an emergency.
- Policy 2.21: Develop partnerships with private businesses, public service organizations and local nonprofits to meet disaster-time needs.

Urban Design Element

- Objective 3: Moderation of major new development to complement the city pattern, the resources to be conserved, and the neighborhood environment.
- Policy 3.1: Promote harmony in the visual relationships and transitions between new and older buildings.
- Policy 3.4: Promote building forms that will respect and improve the integrity of open spaces and other public areas.
- Objective 4: Improvement of the neighborhood environment to increase personal safety, comfort, pride and opportunity.
- Policy 4.13: Improve pedestrian areas by providing human scale and interest.

East SoMa Area Plan

- Objective 1.1: Encourage production of housing and other mixed-use development in East SoMa while maintaining its existing special mixed-use character.
- Objective 1.2: Maximize housing development potential in keeping with neighborhood character.
- Policy 1.2.1: Encourage development of new housing throughout East SoMa.
- Policy 1.2.2: Ensure that in-fill housing development is compatible with its surroundings.
- Policy 1.2.4: In general, where residential development is permitted, control residential density through building height and bulk guidelines and bedroom mix requirements.
- Objective 2.3: Ensure that new residential developments satisfy an array of housing needs with respect to tenure, unit mix and community services.
- Policy 2.3.3: Require that a significant number of units in new developments have two or more bedrooms, except Senior Housing and SRO developments unless all Below Market Rate Units are two or more bedrooms.
- Objective 2.4: Lower the cost of the production of housing.

- Policy 2.4.4: Facilitate housing production by simplifying the approval process wherever possible.
- Objective 3.1: Promote an urban form that reinforces East SoMa's distinctive place in the city's larger form and strengthens its physical fabric and character.
- Policy 3.1.6: New buildings should epitomize the best in contemporary architecture, but should do so with full awareness of, and respect for, the height, mass, articulation and materials of the best of the older buildings that surrounds them.
- Objective 3.2: Promote an urban form and architectural character that supports walking and sustains a diverse, active and safe public realm.
- Policy 3.2.3: Minimize the visual impact of parking.
- Objective 5.2: Ensure that new development includes high quality private open space.
- Policy 5.2.1: Require new residential and mixed-use residential development to provide onsite private open space designated to meet the needs of residents.
- Objective 7.1: Provide essential community services and facilities.

Housing Element

- Objective 1: Identify and make available for development adequate sites to meet the city's housing needs, especially permanently affordable housing.
- Policy 1.10: Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.
- Objective 4: Foster a housing stock that meets the needs of all residents across lifecycles.
- Policy 4.1: Develop new housing, and encourage the remodeling of existing housing, for families with children.
- Policy 4.6: Encourage an equitable distribution of growth according to infrastructure and site capacity.
- Objective 5: Ensure that all residents have equal access to available units.
- Policy 5.4: Provide a range of unit types for all segments of need, and work to move residents between unit types as their needs change.
- Objective 11: Support and respect the diverse and distinct character of San Francisco's Neighborhoods.

- Policy 11.1: Promote the construction and rehabilitation of well-designed housing that emphasizes beauty, flexibility, and innovative design, and respects existing neighborhood character.
- Policy 11.2: Ensure implementation of accepted design standards in project approvals.
- Policy 11.3: Ensure growth is accommodated without substantially and adversely impacting existing residential neighborhood character.
- Policy 11.5: Ensure densities in established residential areas promote compatibility with prevailing neighborhood character.
- Policy 11.6: Foster a sense of community through architectural design, using features that promote community interaction.
- Policy 11.8: Consider a neighborhood's character when integrating new uses, and minimize disruption caused by expansion of institutions into residential areas.
- Objective 12: Balance housing growth with adequate infrastructure that serves the city's growing population.
- Policy 12.1: Encourage new housing that relies on transit use and environmentally sustainable patterns of movement.
- Policy 12.2: Consider the proximity of quality of life elements, such as open space, child care, and neighborhood services, when developing new housing units.
- Policy 12.3: Ensure new housing is sustainably supported by the City's public infrastructure systems.
- Objective 13: Prioritize sustainable development in planning for and constructing new housing.
- Policy 13.1: Support "smart" regional growth that locates new housing close to jobs and transit.
- Policy 13.3: Promote sustainable land use patterns that integrate housing with transportation in order to increase transit, pedestrian, and bicycle mode share.

Having considered these benefits, the Commission finds that the benefits of the Project outweigh the unavoidable adverse environmental effects and that the adverse environmental effects are therefore acceptable. Draft Motion November 10, 2011 CASE NOS. 2009.0291<u>E</u>MRZ AND 2010.0275<u>E</u>MRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **ADOPTS FINDINGS** under the California Environmental Quality Act, including rejecting alternatives as infeasible, adopting a Statement of Overriding Considerations, and adopting Mitigation, Monitoring, and Reporting Programs attached as Exhibits B and C

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on November 10, 2011.

Draft Motion November 10, 2011 CASE NOS. 2009.0291EMRZ AND 2010.0275EMRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

Linda D. Avery
Commission Secretary

AYES:

NAYS:

ABSENT:

ADOPTED: November 10, 2011

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Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
CULTURAL AND PALEONTOLOGICAL RESOURCES		1		
M-CP-2 Based on a reasonable presumption that archaeological resources may be present within the project site, the following measures shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources. The project sponsor shall retain the services of an archaeological consultant from the Planning Department (Department) pool of qualified archaeological consultants as provided by the Department archaeologist. The archaeological consultant shall undertake an archaeological testing program as specified herein. In addition, the consultant shall be available to conduct an archaeological monitoring and/or data recovery program if required pursuant to this measure. The archaeological consultant's work shall be conducted in accordance with this measure at the direction of the Environmental Review Officer (ERO). All plans and reports prepared by the consultant as specified herein shall be submitted first and directly to the ERO for review and comment, and shall be considered draft reports subject to revision until final approval by the ERO. Archaeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of 4 weeks. At the direction of the ERO, the suspension of construction can be extended beyond 4 weeks only if such a suspension is the only feasible means to reduce to a less-than-	Project sponsor and archaeological consultant.	Prior to any soil-disturbing activities.	The ERO to review and approve all plans and reports.	Considered complete upon ERO approval of plans and reports.
significant level potential effects on a significant archaeological resource as defined in <i>CEQA Guidelines</i> Section 15064.5 (a)(c). Archaeological Testing Program. The archaeological consultant shall prepare and submit to the ERO for review and approval an archaeological testing plan (ATP). The archaeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property types of the expected archaeological resource(s) that potentially could be adversely affected by the proposed project, the testing method to be used, and the locations recommended for testing. The purpose of the archaeological testing program will be to determine to the extent possible the presence or absence of archaeological resources and to identify and to evaluate whether any archaeological resource encountered on the site constitutes an historical resource under CEQA.	(see above)	(see above)	(see above)	(see above)

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	Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
<u>M-0</u>	<u>CP-2</u> Continued	_		-	
prog pres add add reco	the completion of the archaeological testing program, the archaeological consultant shall mit a written report of the findings to the ERO. If based on the archaeological testing gram the archaeological consultant finds that significant archaeological resources may be sent, the ERO in consultation with the archaeological consultant shall determine if itional measures are warranted. Additional measures that may be undertaken include itional archaeological testing, archaeological monitoring, and/or an archaeological data overy program. If the ERO determines that a significant archaeological resource is present that the resource could be adversely affected by the proposed project, at the discretion of project sponsor either:				
A.	The proposed project shall be re-designed so as to avoid any adverse effect on the significant archaeological resource; or				
В.	A data recovery program shall be implemented, unless the ERO determines that the archaeological resource is of greater interpretive than research significance and that interpretive use of the resource is feasible.				
cons	sultant, determines that an archaeological monitoring program shall be implemented, the baeological monitoring program shall minimally include the following provisions: The archaeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to the commencement of any project-related soils disturbing activities. The ERO, in consultation with the archaeological consultant, shall determine what project activities shall be archaeologically monitored. In most cases, any soils-disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), site remediation, etc., shall require archaeological monitoring because of the risk these activities pose to potential archaeological resources and to their depositional context; The archaeological consultant shall advise all project contractors to be on the alert for evidence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent discovery of an archaeological resource; The archaeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archaeological consultant and the ERO until the ERO has, in consultation with project archaeological consultant, determined that project construction activities could have no effects on significant archaeological deposits;	Project sponsor, archaeological consultant, archaeological monitor, ERO.	Prior to and during soil-disturbing activities.	The ERO to review and approve the archaeological monitoring program and findings from the monitoring program (as applicable).	Considered complete upon ERO's receipt of the written report of findings from the monitoring program.

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	Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
<u>M</u> -	<u>CP-2</u> Continued				
•	The archaeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis;				
•	If an intact archaeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archaeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction activities and equipment until the deposit is evaluated. If in the case of pile driving activity (foundation, shoring, etc.), the archaeological monitor has cause to believe that the pile driving activity may affect an archaeological resource, the pile driving activity shall be terminated until an appropriate evaluation of the resource has been made in consultation with the ERO. The archaeological consultant shall immediately notify the ERO of the encountered archaeological deposit. The archaeological consultant shall make a reasonable effort to assess the identity, integrity, and significance of the encountered archaeological deposit, and present the findings of this assessment to the ERO.				
	nether or not significant archaeological resources are encountered, the archaeological insultant shall submit a written report of the findings of the monitoring program to the O.				
cor log AE dra wii Th the exp ger aff	chaeological Data Recovery Program. The archaeological data recovery program shall be inducted in accordance with an archaeological data recovery plan (ADRP). The archaeological consultant, project sponsor, and ERO shall meet and consult on the scope of the DRP prior to preparation of a draft ADRP. The archaeological consultant shall submit a last ADRP to the ERO. The ADRP shall identify how the proposed data recovery program all preserve the significant information the archaeological resource is expected to contain. The archaeological resource is expected to contain at is, the ADRP will identify what scientific/historical research questions are applicable to expected resource, what data classes the resource is expected to possess, and how the exceeded data classes would address the applicable research questions. Data recovery, in heral, should be limited to the portions of the historical property that could be adversely exceeded by the proposed project. Destructive data recovery methods shall not be applied to retions of the archaeological resources if nondestructive methods are practical.	Project sponsor, archaeological consultant, ERO.	Prior to soildisturbing activities.	The ERO to review and approve the archaeological data recovery program.	Considered complete upon ERO's receipt of the written report of findings from the archaeological data recovery program or ERO's direction to implement further measures.
Th	e scope of the ADRP shall include the following elements: Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and operations. Cataloguing and Laboratory Analysis. Description of selected exteloguing system and				
	Cataloguing and Laboratory Analysis. Description of selected cataloguing system and artifact analysis procedures.				

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	Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
<u>M-</u> (CP-2 Continued				
•	Discard and Deaccession Policy. Description of and rationale for field and post-field discard and deaccession policies.				
•	<i>Interpretive Program.</i> Consideration of an on-site/off-site public interpretive program during the course of the archaeological data recovery program.				
•	Security Measures. Recommended security measures to protect the archaeological resource from vandalism, looting, and non-intentionally damaging activities.				
•	Final Report. Description of proposed report format and distribution of results.				
•	<i>Curation</i> . Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities.				
and acti- noti Cor- the Like con- mer ciate	nan Remains and Associated or Unassociated Funerary Objects. The treatment of human remains of associated or unassociated funerary objects discovered during any soils disturbing vity shall comply with applicable State and Federal laws. This shall include immediate diffication of the Coroner of the City and County of San Francisco and in the event of the oner's determination that the human remains are Native American remains, notification of California State Native American Heritage Commission (NAHC), who shall appoint a Most ely Descendant (MLD) (Public Resources Code Section 5097.98). The archaeological sultant, project sponsor, and MLD shall make all reasonable efforts to develop an agree-nt for the treatment of, with appropriate dignity, human remains and associated or unassociated funerary objects (CEQA Guidelines Section 15064.5(d)). The agreement should take into sideration the appropriate excavation, removal, recordation, analysis, custodianship, ation, and final disposition of the human remains and associated or unassociated funerary ects.	Project sponsor, construction contractor, and archaeological consultant.	During soil-disturbing activities.	ERO and County Coroner.	Considered complete upon latter of ERO's drafting of memo or ERO's direction to implement further measures.
Arc can hist reco reso	al Archaeological Resources Report. The archaeological consultant shall submit a Draft Final chaeological Resources Report (FARR) to the ERO that evaluates the historical significe of any discovered archaeological resource and describes the archaeological and orical research methods employed in the archaeological testing/monitoring/data overy program(s) undertaken. Information that may put at risk any archaeological ource shall be provided in a separate removable insert within the final report. The approved by the ERO, copies of the FARR shall be distributed as follows: California chaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy	Project sponsor and archaeological consultant.	Following completion of any archaeological field program.	ERO to review Draft FARR and transmittals to specified agencies.	Considered complete upon ERO approval of Draft FARR and review of evidence of distribution.
and	the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Major vironmental Analysis division of the Planning Department shall receive one bound, one				

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	Responsibility for	Mitigation	Monitoring/Report	Status/Date
Mitigation Measures	Implementation	Schedule	Responsibility	Completed
M-CP-2 Continued				
unbound, and one unlocked, searchable PDF copy on CD or DVD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest in or high interpretive value of the resource, the ERO may require a different final report content, format, and distribution than that presented above.				
<u>CP-4</u>	Project sponsor and	Prior to building	ERO to review	Considered
To partially offset the demolition of the building at 935 Folsom Street, the project sponsor shall retain an architectural historian to complete architectural documentation that meets Historic American Building Survey (HABS) standards prior to demolition. The survey shall be done in accordance with HABS level II documentation standards and shall include the following measures:	historical resources consultant.	demolition.	architectural documentation.	complete upon receipt of documentation by ERO and HPC.
 Prior to demolition, the project sponsor shall provide adequate documentation of the existing building. The documentation shall be submitted to the San Francisco Planning Department and approved prior to the authorization of demolition. The sponsor shall prepare and transmit the photographs and descriptions of the property to the Northwest Information Center of the California Historical Resources Information System and the History Room of the San Francisco Public Library. The documentation shall include: 				
 Digital videography of the building to document its exterior character-defining features, as determined by a qualified architectural historian. 				
o Photo-documentation of the buildings to HABS Standards.				
Completing a historical resources survey to HABS level II documentation standards would reduce Impact CP-4, but not to a less-than-significant level. Therefore, the impact would be significant and unavoidable.				
NOISE				
NO-2 The project sponsor shall incorporate standard industrial noise control measures for stationary equipment. Such measures may include enclosing equipment in sound- attenuating structures, using buildings to shield these noise sources from sensitive receptors, or mounting equipment on resilient pads to reduce both groundborne and airborne vibration noises. The project sponsor shall adopt noise performance standards to ensure that operational noise from stationary sources would not exceed noise guidelines set forth in the Noise Ordinance for fixed source noise level standards. The project sponsor shall use standard design features/approaches, including installation of relatively quiet models of mechanical equipment, installation of exhaust silencers, orientation or shielding to protect sensitive	Project sponsor.	Prior to issuance of a building permit.	DBI to review acoustical analysis and plans for inclusion of appropriate noise control measures for stationary equipment.	Considered complete upon approval of building plans by DBI.

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Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed	
NO-2 Continued					
uses, and installation within enclosures when necessary to reduce stationary, or fixed source, noise levels to below the established threshold when measured at the property line of the nearest affected sensitive receptor. In addition, once design plans have been finalized, the project sponsor shall prepare a detailed final acoustical analysis report with building design noise reduction requirements that would maintain acceptable interior noise levels and that would reduce stationary noise impacts to a less-than-significant level. This report shall be submitted to the Department of Building Inspection (DBI) prior to issuance of a building permit.	Project sponsor.	Prior to issuance of a building permit.	DBI to review acoustical analysis and plans for inclusion of appropriate noise control measures for stationary equipment.	Considered complete upon approval of building plans by DBI.	
M-NO-2a The following two-part measure shall be implemented:	Project sponsor and construction contractor.	At least 10 days prior to the start of	DBI to review notification procedure and	Considered complete upon DBI approval of	
To reduce daytime noise impacts associated with construction activities to the maximum extent feasible, the following measures shall be implemented in addition to all measures set forth in the Noise Ordinance:	contractor.	construction, during construction, and prior to issuance of grading permits.	vibration impact	vibration impact	vibration impact assessment and review of evidence
O At least 10 days prior to the start of construction, the project sponsor shall notify occupants of properties within 100 feet of the project site's lot line. Notification shall include an estimation of the duration of construction activities, including antici- pated start and completion dates and the daily construction times.				of notification.	
 Equipment and trucks used for project construction shall utilize the best available noise control techniques (e.g., improved mufflers, equipment redesign, use of intake silencers, ducts, engine enclosures, and acoustically attenuating shields or shrouds, wherever feasible). 					
o Impact tools (e.g., jack hammers, pavement breakers, and rock drills) used for project construction shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed air exhaust from pneumatically powered tools. However, where use of pneumatic tools is unavoidable, an exhaust muffler on the compressed air exhaust shall be used; this muffler can lower noise levels from the exhaust by up to about 10 dBA. External jackets on the tools themselves shall be used where feasible, which could achieve a reduction of 5 dBA. Quieter procedures shall be used, such as drills rather than impact equipment, whenever feasible.					
 Stationary noise sources shall be located as far from sensitive receptors as possible, and they shall be muffled and enclosed within temporary sheds. Insulation barriers or other measures shall be incorporated to the extent feasible. 					
o Ground clearing, excavation, foundation pouring, building erection and exterior finishing activities shall be limited to between the hours of 7:00 a.m. to 8:00 p.m.					

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Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-NO-2a Continued The project applicant shall prepare a vibration impact assessment to determine potential construction-related groundborne vibration impacts for all structures located within 25 feet of construction activities expected to generate more than 90 VdB. Measures shall be identified and implemented that would reduce groundborne vibration impacts from extreme noise generators by prescribing methods of construction to be utilized so as not to exceed the FTA's groundborne vibration damage threshold of 90 VdB at the nearest façade of all adjacent structures. Such methods may include restrictions on the number or types of construction equipment that may operate at a time within 25 feet of structures, restrictions on equipment hours of operation, or requirements to use alternative construction techniques. The vibration impact assessment shall be submitted to the Planning Department for review and approval prior to issuance of grading permits.				
 M-NO-2b The following two-part measure shall be implemented: Implement Mitigation Measure M-NO-2a. The project sponsor shall require that the project contractor predrill holes (if feasible based on soils) for piles to the maximum feasible depth to minimize noise and vibration from pile driving. The project sponsor shall also require that the construction contractor limit pile driving activity to result in the least disturbance to neighboring uses. 	See M-NO-2a. Project sponsor and construction contractor.	See M-NO-2a. During construction.	See M-NO-2a. DBI to review construction plans and specifications to verify that holes would be predrilled and pile driving activity would be limited.	See M-NO-2a. Considered complete upon approval of construction plans and specifications by DBI.
NO-3 The project sponsor shall implement the following mitigation measures from the Mitigation Monitoring and Reporting Program prepared for the Eastern Neighborhoods Rezoning and Area Plans: Mitigation Measures F-3 (Interior Noise Levels); F-4 (Siting of Noise-Sensitive Uses); and F-6 (Open Space in Noisy Environments). In particular, the project sponsor shall prepare a detailed final acoustical analysis report with building design noise reduction requirements, once design plans have been finalized, to maintain acceptable interior noise levels, and subsequently include appropriate noise insulation features in the proposed design of the multifamily residential project. Such features may include the incorporation of alternative ventilation systems, such as air conditioning or passive ventilation, to permit windows to remain closed for prolonged periods of time. Any passive ventilation systems must include appropriate noise insulation features. This report shall be submitted to the DBI prior to issuance of a building permit.	Project sponsor.	Prior to issuance of building permit.	DBI to review final acoustical analysis and building plans.	Considered complete upon approval of acoustical analysis and building plans by DBI.

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	Responsibility for	Mitigation	Monitoring/Report	Status/Date
Mitigation Measures	Implementation	Schedule	Responsibility	Completed
F-3: Interior Noise Levels [Note: Measures F-3 through F-6 are incorporated from the Eastern Neighborhoods Rezoning and Area Plans Project Final EIR.]	(see above)	(see above)	(see above)	(see above)
For new development including noise-sensitive uses located along streets with noise levels above 60 dBA (Ldn), as shown in EIR Figure 18, where such development is not already subject to the California Noise Insulation Standards in Title 24 of the California Code of Regulations, the project sponsor shall conduct a detailed analysis of noise reduction requirements. Such analysis shall be conducted by person(s) qualified in acoustical analysis and/or engineering. Noise insulation features identified and recommended by the analysis shall be included in the design, as specified in the San Francisco General Plan Land Use Compatibility Guidelines for Community Noise to reduce potential interior noise levels to the maximum extent feasible.				
F-4: Siting of Noise-Sensitive Uses To reduce potential conflicts between existing noise-generating uses and new sensitive receptors, for new development including noise-sensitive uses, the Planning Department shall require the preparation of an analysis that includes, at a minimum, a site survey to identify potential noise-generating uses within 900 feet of, and that have a direct line-of-sight to, the project site, and including at least one 24-hour noise measurement (with maximum noise level readings taken at least every 15 minutes), prior to the first project approval action. The analysis shall be prepared by persons qualified in acoustical analysis and/or engineering and shall demonstrate with reasonable certainty that Title 24 standards, where applicable, can be met, and that there are no particular circumstances about the proposed project site that appear to warrant heightened concern about noise levels in the vicinity. Should such concerns be present, the Department may require the completion of a detailed noise assessment by person(s) qualified in acoustical analysis and/or engineering prior to the first project approval action, in order to demonstrate that acceptable interior noise levels consistent with those in the Title 24 standards can be attained.	(see above)	(see above)	Planning Department to review acoustical analysis, and, if necessary, detailed noise assessment.	Considered complete upon finding by Planning Department that Title 24 standards can be attained.
F-5: Siting of Noise-Generating Uses To reduce potential conflicts between existing sensitive receptors and new noise-generating uses, for new development including commercial, industrial or other uses that would be expected to generate noise levels in excess of ambient noise, either short-term, at nighttime, or as a 24-hour average, in the proposed project site vicinity, the Planning Department shall require the preparation of an analysis that includes, at a minimum, a site survey to identify potential noise-sensitive uses within 900 feet of, and that have a direct line-of-sight to, the project site, and including at least one 24-hour noise measurement (with maximum noise level readings taken at least every 15 minutes), prior to the first project approval action. The analysis shall be prepared by persons qualified in acoustical analysis and/or engineering and shall demonstrate with reasonable certainty that the proposed use would comply with the use compatibility requirements in the General Plan and in Police Code Section 2909, would not adversely affect nearby noise-sensitive uses, and that there are no particular	(see above)	(see above)	(see above)	Considered complete upon finding by Planning Department that General Plan and Police Code standards can be attained and that no particular circumstances exist that would warrant additional protective measures.

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Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
<u>F-5</u> Continued	•			•
circumstances about the proposed project site that appear to warrant heightened concern about noise levels that would be generated by the proposed use. Should such concerns be present, the Department may require the completion of a detailed noise assessment by person(s) qualified in acoustical analysis and/or engineering prior to the first project approval action.				
F-6: Open Space in Noisy Environments	(see above)	(see above)	Planning	Considered
To minimize effects on development in noisy areas, for new development including noise-sensitive uses, the Planning Department shall, through its building permit review process, in conjunction with noise analysis required pursuant to Mitigation Measure F-4, require that open space required under the Planning Code for such uses be protected, to the maximum feasible extent, from existing ambient noise levels that could prove annoying or disruptive to users of the open space. Implementation of this measure could involve, among other things, site design that uses the building itself to shield on-site open space from the greatest noise sources, construction of noise barriers between noise sources and open space, and appropriate use of both common and private open space in multi-family dwellings, and implementation would also be undertaken consistent with other principles of urban design.			Department to review plans for open space in context of noise environment.	complete upon finding by Planning Department that ambient noise levels in open space areas would be acceptable or that open space is protected from noise to the maximum feasible extent.
AIR QUALITY				
AQ-3 Consistent with guidance from the BAAQMD, the following actions shall be required of construction contracts and specifications for the Fire Station Relocation and Housing Project:	Construction contractor.	Prior to issuance of grading permit.	DBI to review construction plans and specifications for compliance with	Considered complete upon approval of construction plans
All haul trucks transporting soil, sand, or other loose material off-site shall be covered.			air pollutant	and specifications by
 All vehicle speeds on unpaved roads shall be limited to 15 mph. All roadways, driveways, and sidewalks to be paved shall be completed as soon as possible. 			reduction measures.	DBI.
 Building pads shall be laid as soon as possible after grading unless seeding or soil binders are used. 				
 Clear signage indicating that idling times shall be minimized either by shutting equipment off when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure, Title 13, Section 2485 of California Code of Regulations (CCR)) shall be provided for construction workers at all access points. 				
 All construction equipment shall be maintained and properly tuned in accordance with the manufacturer's specifications. All equipment shall be checked by a certified mechanic and determined to be running in proper condition prior to operation. 				

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Mcdc M	Responsibility for	Mitigation	Monitoring/Report	Status/Date
Mitigation Measures	Implementation	Schedule	Responsibility	Completed
AO-3 Continued				
 A publicly visible sign shall be posted with the telephone number and person to contact at the City of San Francisco regarding dust complaints. This person shall respond and take corrective action within 48 hours. The BAAQMD's phone number shall also be visible to ensure compliance with applicable regulations. 				
<u>AQ-6</u>	(see above)	(see above)	(see above)	(see above)
To reduce the health risk associated with construction of the Fire Station Relocation and Housing Project, all off-road construction equipment shall be equipped with Tier 3 (Tier 2 if greater than 750 hp) diesel engines or better. The following types of equipment were identified as candidates for retrofitting with CARB-certified Level 3 verified diesel emission controls (Level 3 VDECs, which are capable of reducing DPM emissions by 85 percent or better), due to their expected operating modes (i.e., fairly constant use at high revolution per minute):				
o Excavators				
o Backhoes				
o Rubber-Tired Bulldozers				
o Concrete Boom Pumps				
o Concrete Trailer Pumps				
o Concrete Placing Booms				
o Soil Mix Drill Rigs				
o Soldier Pile Rigs				
o Shoring Drill Rigs				
All diesel generators used for project construction shall meet Tier 4 emissions standards. To the extent that the above listed types of equipment are used for project construction, those equipment types shall be required to meet DPM emission standards equivalent to Tier 3 (Tier 2 if greater than 750 hp) engines with Level 3 VDECs, if feasible. For the purposes of this mitigation measure, "feasibility" refers to the availability of newer equipment in the subcontractor's fleet that meets these standards, or the availability of older equipment in the subcontractor's fleet that can be feasibly modified to incorporate Level 3 VDECs. It should be noted that for specialty equipment types (e.g. drill rigs, shoring rigs and concrete pumps) it may not be feasible for construction contractors to modify their current, older equipment to accommodate the particulate filters, or for them to provide newer models with these filters preinstalled. Therefore, this mitigation measure may be infeasible. Should it be determined by the construction contractor or their subcontractors that compliance with the emissions control requirements of this mitigation measure is infeasible for any one of the above listed construction equipment, the construction contractor shall demonstrate an				
above listed construction equipment, the construction contractor shall demonstrate an				
alternative method of compliance that achieves an equivalent reduction in the project's				

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Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
AQ-6 Continued fleetwide DPM and other TAC emissions. If alternative means of compliance with the emissions exhaust requirements are further determined to be infeasible, the construction contractor shall document, to the satisfaction of the Environmental Review Officer, that the contractor has complied with this mitigation measure to the extent feasible and why full compliance with the mitigation measure is infeasible.				
HAZARDS AND HAZARDOUS MATERIALS	•	•		
M-HZ-1d The City shall condition future development approvals to require that the project sponsor ensures that any equipment containing PCBs or mercury, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, State, and local laws prior to the start of building demolition, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, State, and local laws.	Planning Department.	Prior to issuance of demolition permit.	Planning Department to condition future approvals to require appropriate removal and disposal of any equipment containing PCBs or mercury.	Considered complete upon conditioning of future development approvals by Planning Department.

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Improvement Measures	Responsibility for Implementation	Implementation Schedule	Monitoring/Report Responsibility	Status/Date Completed
IMPROVEMENT MEASURES Improvement Measure TR-2 (Bicycles)	Planning	Following full	Planning Director to	Considered
Although the Fire Station Relocation and Housing Project would have a less-than-significant impact on bicyclists at the new fire station, following full occupation of the new fire station, the Planning Department, in consultation with the SFFD and MTA, should periodically monitor bicycle conditions along Folsom Street during testing of emergency equipment. If the Planning Director, or his or her designee, determines that the proposed equipment testing procedures encroach on the bicycle lane and result in bicycle hazards, then the SFFD should consider no longer testing fire equipment on the south side of Folsom Street. Instead, SFFD would utilize an alternative fire equipment testing area on Falmouth Street, which is a location that would not conflict with bicycles.	Department, SFFD, and MTA.	occupation of Fire Station No. 1.	review monitoring report to determine if alternate equipment testing on Falmouth Street should be established.	complete upon finding by Planning Director that bicycle conditions are safe and/or establishment of an alternate equipment testing location on Falmouth Street.
Improvement Measure TR-3 (Loading) To ensure that residential move-in and move-out activities do not impede traffic flow on Shipley Street, move-in and move-out operations, as well as larger deliveries should be scheduled and coordinated through building management. Building management should require that curb parking spaces on Shipley Street are reserved via the San Francisco Police Department in advance for all move-in and move-out activities.	Project sponsor.	Prior to issuance of occupancy permit.	DBI to review standard tenant contract to ensure that appropriate protocols are included for move- in and move-out operations.	Considered complete upon issuance of occupancy permit by DBI.
Improvement Measure TR-5 (Construction). The following construction period measures could be considered: Project Construction Updates for Adjacent Businesses and Residents. As an improvement measure to minimize construction impacts on access for nearby institutions and businesses, DPW could require the project sponsor to provide nearby residences and adjacent businesses with regularly-updated information regarding project construction, including construction activities, peak construction vehicle activities (e.g., concrete pours), travel lane closures, and lane closures. A web site could be created by project sponsor that would provide current construction information of interest to neighbors, as well as contact information for specific construction inquiries or concerns.	Project sponsor.	Prior to issuance of demolition, grading, or building permit.	DPW to review Traffic Control Plan for Construction for adequacy.	Considered complete upon approval of Traffic Control Pan for Construction by DPW.
Improvement Measure TR-6 (Parking) As an improvement measure to reduce the Housing Project's parking demand and parking shortfall and to encourage use of alternative modes, the developer of the Housing Project at 935 Folsom Street could provide a transportation insert for the move-in packet. This packet could provide information on transit service (Muni and BART lines, schedules and fares), information on where FastPasses could be purchased, and information on the 511 Regional Rideshare Program.	Project sponsor.	Prior to issuance of occupancy permit.	Planning Department to review transportation insert for adequacy.	Considered complete upon approval of transportation insert by Planning Department.

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Improvement Measures	Responsibility for Implementation	Implementation Schedule	Monitoring/Report Responsibility	Status/Date Completed
Improvement Measure TR-8 (Signage) As an improvement measure to reduce unexpected conflicts between right-turning vehicles and fire and rescue vehicles, MTA should consider the desirability and feasibility of instituting a prohibition on right turn on red movements on the northbound Sixth Street approach to Folsom Street as part of its review and implementation of traffic preemption improvements proposed as part of the project.	MTA	Prior to issuance of occupancy permit.	MTA to review the engineering analysis regarding instituting a prohibition on right turn on red movements on the northbound Sixth Street approach to Folsom Street.	Considered complete upon finding by MTA that right turn on red prohibition is or is not warranted.
Improvement Measure NO-1a (Neighborhood Noise) As an improvement measure to reduce the noise, SFFD Staff at Station No 1. will be trained in the use of and required to utilize the traffic signal preemption system.	SFFD	Prior to issuance of occupancy permit.	SFFD to verify it conducted appropriate training regarding the signal preemption system.	Considered complete upon verification that SFFD has conducted appropriate training.
Improvement Measure NO-1b (Neighborhood Noise) As an improvement measure to ensure that the operational activities of relocated Fire Station No. 1, including noise from emergency vehicle operation and equipment testing, are reduced to the extent feasible, six months after the fire station is in operation, a community meeting will be held by the SFFD. At this meeting, the SFFD will describe the operation of the station and the community will have the opportunity to raise any concerns they have experienced and suggest any operational improvements for SFFD to consider.	SFFD	Within six months after Fire Station No. 1 is occupied.	SFFD to verify that it has scheduled a community meeting.	Considered complete upon verification that that a community meeting was held.

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
CULTURAL AND PALEONTOLOGICAL RESOURCES	-	1		~
Based on a reasonable presumption that archaeological resources may be present within the project site, the following measures shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources. The project sponsor shall retain the services of an archaeological consultant from the Planning Department (Department) pool of qualified archaeological consultants as provided by the Department archaeologist. The archaeological consultant shall undertake an archaeological testing program as specified herein. In addition, the consultant shall be available to conduct an archaeological monitoring and/or data recovery program if required pursuant to this measure. The archaeological consultant's work shall be conducted in accordance with this measure at the direction of the Environmental Review Officer (ERO). [For the SFMOMA Expansion, the archaeological consultant's work shall be conducted in accordance with this mitigation measure, and with the requirements of the project archaeological research design and treatment plan (Far Western Anthropological Research Group. Archaeological Research Design and Treatment Plan for the Transit Center District Plan Area. February 2010) at the direction of the Environmental Review Officer (ERO). In instances of inconsistency between the requirement of the project archaeological research design and treatment plan and of this archaeological mitigation measure, the requirements of this archaeological mitigation measure shall prevail.] All plans and reports prepared by the consultant as specified herein shall be submitted first and directly to the ERO for review and comment, and shall be considered draft reports subject to revision until final approval by the ERO. Archaeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of 4 weeks. At the direction of the ERO, the suspension of construction can be extended beyond 4 weeks only if such	Project sponsor and archaeological consultant.	Prior to any soil-disturbing activities.	The ERO to review and approve all plans and reports.	Considered complete upon ERO approval of plans and reports.
Archaeological Testing Program. The archaeological consultant shall prepare and submit to the ERO for review and approval an archaeological testing plan (ATP). The archaeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property types of the expected archaeological resource(s) that potentially could be adversely affected by the proposed project, the testing method to be used, and the locations recommended for testing. The purpose of the archaeological testing program will be to determine to the extent possible the presence or absence of archaeological resources and to identify and to evaluate whether any archaeological resource encountered on the site constitutes an historical resource under CEQA.	(see above)	(see above)	(see above)	(see above)

	Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-CP-2	Continued	•		•	•
submit a program present, addition addition recovery and that the project A. The sign B. A are	ompletion of the archaeological testing program, the archaeological consultant shall a written report of the findings to the ERO. If based on the archaeological testing in the archaeological consultant finds that significant archaeological resources may be the ERO in consultation with the archaeological consultant shall determine if the nal measures are warranted. Additional measures that may be undertaken include that archaeological testing, archaeological monitoring, and/or an archaeological data by program. If the ERO determines that a significant archaeological resource is present the resource could be adversely affected by the proposed project, at the discretion of extrapolation of extrapolation in the proposed project shall be re-designed so as to avoid any adverse effect on the guificant archaeological resource; or data recovery program shall be implemented, unless the ERO determines that the chaeological resource is of greater interpretive than research significance and that				
Archaeol consulta archaeol The sco dis det any graetc the cor The evi the dis	terpretive use of the resource is feasible. **Ogical Monitoring Program**. If the ERO, in consultation with the archaeological ant, determines that an archaeological monitoring program shall be implemented, the logical monitoring program shall minimally include the following provisions: **e archaeological consultant, project sponsor, and ERO shall meet and consult on the ope of the AMP reasonably prior to the commencement of any project-related soils sturbing activities. The ERO, in consultation with the archaeological consultant, shall termine what project activities shall be archaeologically monitored. In most cases, y soils-disturbing activities, such as demolition, foundation removal, excavation, ading, utilities installation, foundation work, driving of piles (foundation, shoring, .), site remediation, etc., shall require archaeological monitoring because of the risk are activities pose to potential archaeological resources and to their depositional exect; **e archaeological consultant shall advise all project contractors to be on the alert for idence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent accovery of an archaeological resource; **e archaeological monitor(s) shall be present on the project site according to a needule agreed upon by the archaeological consultant and the ERO until the ERO has, consultation with project archaeological consultant, determined that project astruction activities could have no effects on significant archaeological deposits;	Project sponsor, archaeological consultant, archaeological monitor, ERO.	Prior to and during soil-disturbing activities.	The ERO to review and approve the archaeological monitoring program and findings from the monitoring program (as applicable).	Considered complete upon ERO's receipt of the written report of findings from the monitoring program.

	Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
М-	-CP-2 Continued				-
• • Wh	The archaeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis; If an intact archaeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archaeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction activities and equipment until the deposit is evaluated. If in the case of pile driving activity (foundation, shoring, etc.), the archaeological monitor has cause to believe that the pile driving activity may affect an archaeological resource, the pile driving activity shall be terminated until an appropriate evaluation of the resource has been made in consultation with the ERO. The archaeological consultant shall immediately notify the ERO of the encountered archaeological deposit. The archaeological consultant shall make a reasonable effort to assess the identity, integrity, and significance of the encountered archaeological deposit, and present the findings of this assessment to the ERO.				
cor ER	nsultant shall submit a written report of the findings of the monitoring program to the O.				
cor log AD dra wil Tha the exp ger affe por	chaeological Data Recovery Program. The archaeological data recovery program shall be inducted in accordance with an archaeological data recovery plan (ADRP). The archaeological consultant, project sponsor, and ERO shall meet and consult on the scope of the DRP prior to preparation of a draft ADRP. The archaeological consultant shall submit a laft ADRP to the ERO. The ADRP shall identify how the proposed data recovery program all preserve the significant information the archaeological resource is expected to contain. at is, the ADRP will identify what scientific/historical research questions are applicable to expected resource, what data classes the resource is expected to possess, and how the pected data classes would address the applicable research questions. Data recovery, in meral, should be limited to the portions of the historical property that could be adversely ected by the proposed project. Destructive data recovery methods shall not be applied to ritions of the archaeological resources if nondestructive methods are practical.	Project sponsor, archaeological consultant, ERO.	Prior to soil-disturbing activities.	The ERO to review and approve the archaeological data recovery program.	Considered complete upon ERO's receipt of the written report of findings from the archaeological data recovery program or ERO's direction to implement further measures.
The	e scope of the ADRP shall include the following elements: Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and				
•	operations. Cataloguing and Laboratory Analysis. Description of selected cataloguing system and artifact analysis procedures.				

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-CP-2 Continued				
Discard and Deaccession Policy. Description of and rationale for field and post-field discard and deaccession policies.				
• Interpretive Program. Consideration of an on-site/off-site public interpretive program during the course of the archaeological data recovery program.				
Security Measures. Recommended security measures to protect the archaeological resource from vandalism, looting, and non-intentionally damaging activities.				
Final Report. Description of proposed report format and distribution of results.				
 Curation. Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities. 				
Human Remains and Associated or Unassociated Funerary Objects. The treatment of human remains and of associated or unassociated funerary objects discovered during any soils disturbing activity shall comply with applicable State and Federal laws. This shall include immediate notification of the Coroner of the City and County of San Francisco and in the event of the Coroner's determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission (NAHC), who shall appoint a Most Likely Descendant (MLD) (Public Resources Code Section 5097.98). The archaeological consultant, project sponsor, and MLD shall make all reasonable efforts to develop an agreement for the treatment of, with appropriate dignity, human remains and associated or unassociated funerary objects (CEQA Guidelines Section 15064.5(d)). The agreement should take into consideration the appropriate excavation, removal, recordation, analysis, custodianship, curation, and final disposition of the human remains and associated or unassociated funerary objects.	Project sponsor, construction contractor, and archaeological consultant.	During soildisturbing activities.	ERO and County Coroner.	Considered complete upon latter of ERO's drafting of memo or ERO's direction to implement further measures.
Final Archaeological Resources Report. The archaeological consultant shall submit a Draft Final Archaeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archaeological resource and describes the archaeological and historical research methods employed in the archaeological testing/monitoring/data recovery program(s) undertaken. Information that may put at risk any archaeological resource shall be provided in a separate removable insert within the final report.	Project sponsor and archaeological consultant.	Following completion of any archaeological field program.	ERO to review Draft FARR and transmittals to specified agencies.	Considered complete upon ERO approval of Draft FARR and review of evidence of distribution.

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-CP-2 Continued			-	_
Once approved by the ERO, copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Major Environmental Analysis division of the Planning Department shall receive one bound, one unbound, and one unlocked, searchable PDF copy on CD or DVD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest in or high interpretive value of the resource, the ERO may require a different final report content, format, and distribution than that presented above.				
NOISE	T	T	Γ	
 M-NO-2a The following two-part measure shall be implemented: To reduce daytime noise impacts associated with construction activities to the maximum extent feasible, the following measures shall be implemented in addition to all measures set forth in the Noise Ordinance: At least 10 days prior to the start of construction, the project sponsor shall notify occupants of properties within 100 feet of the project site's lot line (comprising the following addresses: 151 Third Street and 670 and 676 Howard Street). Notification shall include an estimation of the duration of construction activities, including anticipated start and completion dates and the daily construction times. Equipment and trucks used for project construction shall utilize the best available noise control techniques (e.g., improved mufflers, equipment redesign, use of intake silencers, ducts, engine enclosures, and acoustically attenuating shields or shrouds, wherever feasible). 	Project sponsor and construction contractor.	At least 10 days prior to the start of construction, during construction, and prior to issuance of grading permits.	DBI to review notification procedure and vibration impact assessment.	Considered complete upon DBI approval of vibration impact assessment and review of evidence of notification.
o Impact tools (e.g., jack hammers, pavement breakers, and rock drills) used for project construction shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed air exhaust from pneumatically powered tools. However, where use of pneumatic tools is unavoidable, an exhaust muffler on the compressed air exhaust shall be used; this muffler can lower noise levels from the exhaust by up to about 10 dBA. External jackets on the tools themselves shall be used where feasible, which could achieve a reduction of 5 dBA. Quieter procedures shall be used, such as drills rather than impact equipment, whenever feasible.				

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-NO-2a Continued		Senouare	inespensionally	Compressed
 Stationary noise sources shall be located as far from sensitive receptors as possible, and they shall be muffled and enclosed within temporary sheds. Insulation barriers or other measures shall be incorporated to the extent feasible. Ground clearing, excavation, foundation pouring, building erection and exterior finishing activities shall be limited to between the hours of 7:00 a.m. to 8:00 p.m. 				
The project applicant shall prepare a vibration impact assessment to determine potential construction-related groundborne vibration impacts for all structures located within 25 feet of construction activities expected to generate more than 90 VdB. Measures shall be identified and implemented that would reduce groundborne vibration impacts from extreme noise generators by prescribing methods of construction to be utilized so as not to exceed the FTA's groundborne vibration damage threshold of 90 VdB at the nearest façade of all adjacent structures. Such methods may include restrictions on the number or types of construction equipment that may operate at a time within 25 feet of structures, restrictions on equipment hours of operation, or requirements to use alternative construction techniques. The vibration impact assessment shall be submitted to the Planning Department for review and approval prior to issuance of grading permits.				
HAZARDS AND HAZARDOUS MATERIALS				
M-HZ-1a The following actions shall be implemented by the project sponsor: Step 1 (Preparation of a Phase II Environmental Site Assessment): The project sponsor shall conduct a Phase II Environmental Site Assessment of the Hunt Street and Natoma Street parking pad portions of the project site. If residual contamination is identified on the project site that requires preparation and implementation of a Site Mitigation Plan, Step 2 (and subsequent steps) shall be implemented.	Project sponsor.	Prior to issuance of grading or building permits.	DPH to review Phase II Environmental Site Assessment and subsequent mitigation plan(s), as warranted, for adequacy.	Considered complete upon approval of Phase II Environmental Site Assessment and subsequent mitiga- tion plan(s) by DPH and Planning Department.

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-HZ-1a Continued				
Step 2 (Preparation of Site Mitigation Plan): A Site Mitigation Plan shall be prepared, if warranted based on the results of the Phase II Environmental Site Assessment. The SMP shall include a discussion of the level of contamination of soils and groundwater on the project site and mitigation measures for managing contaminated soils on the site, including, but not limited to: 1) the alternatives for managing contaminated soils on the site (e.g., encapsulation, partial or complete removal, treatment, recycling for reuse, or a combination of methods); 2) the preferred alternative for managing contaminated soils on the site and a brief justification as to why; and 3) the specific practices to be used to handle, haul, and dispose of contaminated soils on the site. The SMP shall be submitted to the DPH for review and approval. A copy of the SMP shall be submitted to the Planning Department to become part of the case file.	(see above)	(see above)	(see above)	(see above)
 Step 3 (Handling, Hauling, and Disposal of Contaminated Soils): The following measures shall be implemented: (a) Specific work practices: If, based on the results of the soil tests conducted, DPH determines that the soils on the project site are contaminated at or above potentially hazardous levels, the construction contractor shall be alert for the presence of such soils during excavation and other construction activities on the site (detected through soil odor, color, and texture and results of onsite soil testing), and shall be prepared to handle, profile (i.e., characterize), and dispose of such soils appropriately (i.e., as dictated by local, State, and federal regulations) when such soils are encountered on the site. If excavated materials contain over 1 percent friable asbestos, they shall be treated as hazardous waste, and shall be transported and disposed of in accordance with applicable State and federal regulations. These procedures are intended to mitigate any potential health risks related to chrysotile asbestos, which may or may not be located on the site. 	construction contractor.	Prior to issuance of a grading permit and during construction.	DPH to review construction plans and specifications for inclusion of appropriate protocols regarding handling, hauling, and disposal of contaminated soils.	Considered complete upon approval of construction plans and specifications by DBI.
(b) Dust suppression: Soils exposed during excavation for site preparation and project construction activities shall be kept moist throughout the time they are exposed, both during and after construction work hours.				
(c) Surface water runoff control: Where soils are stockpiled, visqueen shall be used to create an impermeable liner, both beneath and on top of the soils, with a berm to contain any potential surface water runoff from the soil stockpiles during inclement weather.				
(d) Soils replacement: If necessary, clean fill or other suitable material(s) shall be used to bring portions of the project site, where contaminated soils have been excavated and removed, up to construction grade.				

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-HZ-1a Continued				
(e) Hauling and disposal: Contaminated soils shall be hauled off the project site by waste hauling trucks appropriately certified with the State of California and adequately covered to prevent dispersion of the soils during transit, and shall be disposed of at a permitted hazardous waste disposal facility registered with the State of California. Step 4 (Preparation of Closure/Certification Report): After construction activities are completed the Project Applicant shall prepare and submit a closure/certification report to DPH for review and approval. The closure/certification report shall include the mitigation measures	, Project sponsor.	Prior to issuance of occupancy permit.	DPH to review closure/certification report.	Considered complete upon approval of
in the SMP for handling and removing contaminated soils from the project site, whether th construction contractor modified any of these mitigation measures, and how and why the construction contractor modified those mitigation measures.			1	closure/certification report by DPH.
M-HZ-1b If, based on the results of the soil tests conducted, the DPH determines that the soils on the project site are contaminated with contaminants at or above potentially hazardous levels, any contaminated soils designated as hazardous waste and required by DPH to be excavated shall be removed by a qualified Removal Contractor and disposed of at a regulated Class I hazardous waste landfill in accordance with U.S Environmental Protection Agency regulations, as stipulated in the SMP. The Removal Contractor shall obtain, complete, and sign hazardous waste manifests to accompany the soils to the disposal site. Other excavate soils shall be disposed of in an appropriate landfill, as governed by applicable laws and regulations, or other appropriate actions shall be taken in coordination with the DPH. If the DPH determines that the soils on the project site are contaminated with contaminants at or above potentially hazardous levels, a Site Health and Safety (H&S) Plan shall be required by the California Division of Occupational Safety and Health (Cal-OSHA) prior to initiating an earthmoving activities at the site. The H&S Plan shall identify protocols for managing soils during construction to minimize worker and public exposure to contaminated soils. The protocols shall include at a minimum:	y	Prior to issuance of grading permit and immediately following excavation activities.	DPH to review H&S Plan to ensure appropriate protocols have been included for managing potentially contaminated soil and groundwater during the construction period and that appropriate hazardous waste manifests have been provided.	Considered complete upon approval of H&S Plan and receipt of appropriate hazardous waste manifests by DPH.
Sweeping of adjacent public streets daily (with water sweepers) if any visible soil material is carried onto the streets.				
 Characterization of excavated native soils proposed for use on site prior to placement to confirm that the soil meets appropriate standards. 				
The dust controls specified in the Construction Dust Control Ordinance (176-08).				
 Protocols for managing stockpiled and excavated soils. The H&S Plan shall identify si access controls to be implemented from the time of surface disruption through the completion of earthwork construction. The protocols shall include as a minimum: 	e			

Mitigation Measures	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
M-HZ-1b Continued O Appropriate site security to prevent unauthorized pedestrian/vehicular entry, such as fencing or other barrier or sufficient height and structural integrity to prevent entry and based upon the degree of control required. O Posting of "no trespassing" signs. O Provision for on-site meetings with construction workers to inform them about security measures and reporting/contingency procedures. If groundwater contamination is identified, the Site Health and Safety (H&S) Plan shall identify protocols for managing groundwater during construction to minimize worker and public exposure to contaminated groundwater. The protocols shall include procedures to prevent unacceptable migration of contamination from defined plumes during dewatering. The H&S Plan shall include a requirement that construction personnel be trained to recognize potential hazards associated with underground features that could contain hazardous substances, previously unidentified contamination, or buried hazardous debris. Excavation personnel shall also be required to wash hands and face before eating, smoking, and drinking.	Implementation	Schedule	Responsibility	Completed
The H&S Plan shall include procedures for implementing a contingency plan, including appropriate notification and control procedures, in the event unanticipated subsurface hazards are discovered during construction. Control procedures shall include, but would not be limited to, investigation and removal of underground storage tanks or other hazards.				
M-HZ-1c If the DPH determines that the soils on the project site are contaminated with contaminants at or above potentially hazardous levels, all trucks and excavation and soil handling equipment shall be decontaminated following use and prior to removal from the site. Gross contamination shall be first removed through brushing, wiping, or dry brooming. The vehicle or equipment shall then be washed clean (including tires). Prior to removal from the work site, all vehicles and equipment shall be inspected to ensure that contamination has been removed.	Project sponsor and construction contractor.	Prior to issuance of a grading permit and during construction.	DPH to review construction plans and specifications for inclusion of appropriate protocols regarding decontamination of equipment.	Considered complete upon approval of construction plans and specifications by DBI.

Mitigation Measures	Responsibility for	Mitigation	Monitoring/Report	Status/Date
	Implementation	Schedule	Responsibility	Completed
M-HZ-1d The City shall condition future development approvals to require that the project sponsor ensures that any equipment containing PCBs or mercury, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, State, and local laws prior to the start of building demolition, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, State, and local laws.	O		Planning Department to condition future approvals to require appropriate removal and disposal of any equipment containing PCBs or mercury.	•

Improvement Measures	Responsibility for Implementation	Implementation Schedule	Monitoring/Report Responsibility	Status/Date Completed
IMPROVEMENT MEASURES	r		1 11	r
Improvement Measure TR-1 (Pedestrians) The following sidewalk improvements could be considered around the SFMOMA Expansion site. This improvement measure would improve pedestrian circulation but would not be required to reduce significant environmental effects on the pedestrian environment because none was identified. Third Street Sidewalk Extension. As an improvement measure to enhance the pedestrian environment, the project sponsor should work with MTA and DPW to design and construct a sidewalk extension on Third Street in front of the existing Third Street entrance into SFMOMA. The project sponsor should be required to fund the design and construction of this improvement.	Project sponsor, Planning Department, MTA, and DPW.	Prior to issuance of building permit.	Planning Department, MTA, and DPW to approve the design plans for the Third sidewalk extensions.	Considered complete upon approval of the design plans for the Third Street sidewalk extensions by Planning Department, MTA, and DPW.
The sidewalk extension should be about 7 feet in width (the parking lane is about 7 feet wide) and about 85 feet in length, and would be centered on the museum entrance (which is aligned with the midblock crosswalk). As part of this improvement, a consolidated 39-footwide passenger zone and 20-foot-wide red zone would be provided between the sidewalk extension and Minna Street. A 59-foot-wide passenger zone would be provided south of the sidewalk extension. The 85-foot long sidewalk extension, red zone and two passenger zones would eliminate six of the seven on-street metered parking spaces on Third Street that are adjacent to the project site (i.e., three spaces north of the existing midblock crosswalk and three spaces south of the midblock crosswalk).				
Howard Street Sidewalk Extension. As an improvement measure to enhance the pedestrian environment, the project sponsor should work with MTA and DPW to design and construct a sidewalk extension on Howard Street in front of the new entrance into SFMOMA. Since modifications to the Howard Street sidewalk and roadway network are currently being considered as part of the Transit Center District Plan and ENTRIPS (Eastern Neighborhoods Transportation Implementation Planning Study), this improvement measure would be revisited by the Planning Department, MTA, and the project sponsor following completion of these studies. If the Planning Department and MTA determine that the sidewalk extension on Howard Street adjacent to the project site is feasible within the future context of Howard Street, it should be implemented by SFMOMA. The Howard Street sidewalk extension would be in proximity to the proposed Howard Street entrance into the museum. The sidewalk extension should be 7 feet in width (the parking lane is about 7 feet wide) and about 40 feet in length, or as determined by MTA and DPW. Adjacent to the extension would be the proposed passenger loading zone about 50	Project sponsor, Planning Department, MTA, and DPW.	After completion of Howard Street study for Transit Center District Plan and ENTRIPS.	Planning Department, MTA, and DPW to approve the design plans for the Howard Street sidewalk extensions, if implemented.	Considered complete upon approval of the design plans for the Howard Street sidewalk extensions by Planning Department, MTA, and DPW, or a determination that the Howard Street extension is not feasible.

Improvement Measures	Responsibility for Implementation	Implementation Schedule	Monitoring/Report Responsibility	Status/Date Completed
Improvement Measure TR-1 Continued				
would occupy the 90-foot frontage of the SFMOMA Expansion site on Howard Street. This space is currently the driveway for the existing fire station, as well as three general metered parking spaces, which would be removed. The sidewalk extension would not affect traffic operations on Howard Street, and would reduce conflicts between parking vehicles and the adjacent travel lane.				
Improvement Measure TR-4 (<i>Transportation Demand Management (TDM) Plan</i>) As an improvement measure to reduce the use of single-occupant vehicles and to increase the use of rideshare, transit, bicycle, and walk modes for employees, volunteers, and visitors, SFMOMA should formalize a TDM Plan that addresses travel to SFMOMA by employees and visitors. The project sponsor should retain the services of a transportation consultant to review existing TDM elements, prepare a TDM Plan, and recommend additional measures for consideration by SFMOMA. As part of the TDM Plan, the consultant could prepare a stand alone summary that could be incorporated into the employee manual, and also enhance the TDM information on the public website to better publicize alternative transportation options to visitors.	Project sponsor.	Prior to issuance of occupancy permit.	Planning Department and MTA to review TDM Plan for adequacy.	Considered complete upon approval of TDM Plan by Planning Department and MTA.
Improvement Measure TR-5 (Construction) The following construction period measures could be considered:	Project sponsor.	Prior to issuance of demolition, grading, or building permit.	emolition, grading, Fire Department to	Considered complete upon approval of Traffic Control Plan for
Traffic Control Plan for Construction. As an improvement measure to reduce potential conflicts between construction activities and pedestrians, transit, and autos at the SFMOMA Expansion site, the contractor should prepare a traffic control plan for project construction. The project sponsor and construction contractor(s) would meet with DPW, MTA, the Fire Department, Muni Operations and other City agencies to coordinate feasible measures to reduce traffic congestion, including temporary transit stop relocations (not anticipated, but if determined necessary) and other measures to reduce potential traffic and transit disruption and pedestrian circulation effects during construction of the SFMOMA Expansion. The contractor would be required to comply with the City of San Francisco's Regulations for Working in San Francisco Streets, which establish rules and permit requirements so that construction activities can be conducted safely and with the least possible interference to pedestrians, bicyclists, transit and vehicular traffic. The traffic control plan would address how passenger loading/unloading, and deliveries and service vehicles would be accommodated at the W Hotel during project construction.			Construction for adequacy.	Construction.

	Improvement Measures	Responsibility for Implementation	Implementation Schedule	Monitoring/Report Responsibility	Status/Date Completed
Imp	rovement Measure TR-5 Continued	-		-	-
par req	pool and Transit Access for Construction Workers. As an improvement measure to minimize king demand associated with construction workers, the construction contractor could be aired by the project sponsor to encourage carpooling and transit access to the project sites construction workers.				
mea DPV bus con clos	ect Construction Updates for Adjacent Businesses and Residents. As an improvement asure to minimize construction impacts on access for nearby institutions and businesses, and could require the project sponsor to provide nearby residences and adjacent inesses with regularly-updated information regarding project construction, including struction activities, peak construction vehicle activities (e.g., concrete pours), travel lane ures, and lane closures. A web site could be created by project sponsor that would wide current construction information of interest to neighbors, as well as contact rmation for specific construction inquiries or concerns.				
As a	an improvement Measure TR-7 (Loading) In improvement measure to minimize the potential for conflicts within the Natoma ling area and to ensure that deliveries for SFMOMA and W Hotel are adequately ommodated:	Project sponsor.	Prior to issuance of occupancy permit.	O O	d MTA.
•	SFMOMA shall provide an on-site loading dock manager to coordinate loading, manage the delivery demand, provide assistance for truck maneuvers into and out of the loading area, and coordinate trash collection activity.				
•	SFMOMA shall ensure that the W Hotel has 24-hour access across the Natoma loading area.		Hotel would be adequately accommodated.	adequately	
•	The SFMOMA on-site loading dock manager shall coordinate and integrate scheduling of truck deliveries for SFMOMA and the W Hotel.			accommodated.	
•	The SFMOMA on-site loading dock manager and overnight security staff shall actively manage the loading area 24 hours a day to ensure that trucks park efficiently and do not dwell in loading spaces, or block valet and loading access for the W Hotel.				
•	The SFMOMA on-site loading dock manager shall, to the extent possible, schedule deliveries destined to the Natoma loading area (e.g., restaurant deliveries) to before 7:00 a.m. to minimize conflicts with other daytime couriers such as Federal Express and United Parcel Service.				
•	Delivery vehicles longer than 35 feet shall be prohibited from entering the Natoma loading area.				



SAN FRANCISCO PLANNING DEPARTMENT

Subject to: (Select only if applicable)	
☐ Affordable Housing (Sec. 415)	☐ First Source Hiring (Admin. Code)
☐ Jobs Housing Linkage Program (Sec. 413)	☐ Child Care Requirement (Sec. 414)
☐ Downtown Park Fee (Sec. 412)	☐ Other

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Planning Commission Draft Motion General Plan Referral

HEARING DATE: NOVEMBER 10, 2011

Date: November 3, 2011

Case No.: **2009.0291EMRZ**; **2010.0275EMRZ**

Project Address: **151 THIRD STREET; 670-676 HOWARD STREET;**

935 FOLSOM STREET

Zoning: 151 Third Street:

C-3-O (Downtown, Office) 500-I Height and Bulk District

670 Howard Street:

C-3-S (Downtown, Support) 320-I Height and Bulk District

676 Howard Street:

P (Public)

320-I Height and Bulk District

935 Folsom Street:

MUR (Mixed Use-Residential) 45-X/85-X Height and Bulk District

SOMA Youth and Family Special Use District

Block/Lot: 676 Howard Street: 3722/028; 935 Folsom Street: 3753/140

Project Sponsor: Greg Johnson

San Francisco Museum of Modern Art

151 Third Street

San Francisco, CA 94103

Staff Contact: Kevin Guy – (415) 558-6163

kevin.guy@sfgov.org

Recommendation: Adopt Findings

ADOPTING FINDINGS RELATING TO THE DETERMINATION THAT 1) THE VACATION AND CHANGE OF USE FOR THE HUNT STREET RIGHT-OF-WAY LOCATED BETWEEN THE PROPERTIES AT 151 THIRD STREET (ASSESSOR BLOCK 3722, LOT 78) AND 670-676 HOWARD STREET (ASSESSOR'S BLOCK 3722, LOTS 027-28), 2) THE CONSTRUCTION OF A NEW FIRE STATION LOCATED AT 935 FOLSOM STREET

(ASSESSOR'S BLOCK 3753, LOT 140); AND, 3) THE SUBDIVISION OF THE PROPERTY AT 935 FOLSOM STREET INTO TWO LOTS, IN ASSOCIATION WITH THE EXPANSION OF THE SAN FRANCISCO MUSEUM OF MODERN ART AND THE RELOCATION OF FIRE STATION NO. 1, WOULD BE CONSISTENT WITH THE OBJECTIVES AND POLICIES OF THE GENERAL PLAN AND THE PRIORITY POLICIES OF PLANNING CODE SECTION 101.1; AND ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL OUALITY ACT.

PREAMBLE

On April 9, 2009, Joel Roos, acting on behalf of the San Francisco Museum of Modern Art (SFMOMA, "Project Sponsor), submitted an Environmental Evaluation Application with the Planning Department ("Department"), Case No. 2009.0291E, in connection with a project to demolish the existing 7,620-square-foot, 4-story-over-basement building at 670 Howard Street (Assessor's Block 3722, Lot 027), demolish the existing 4,400-square-foot, two-story Fire Station No. 1 at 676 Howard Street, and vacate a 115-by-30-foot land-locked portion of Hunt Street located between 151 Third and 670 and 676 Howard Street, in order to accommodate an expansion of SFMOMA, measuring approximately 230,000 square feet and reaching a height of approximately 200 feet, located at the rear of the existing SFMOMA building located at 151 Third Street. On March 24, 2011, Joel Roos, acting on behalf of the Project Sponsor, submitted an Environmental Evaluation Application with the Department, Case No. 2010.0275E, in connection with a project to demolish an existing building at 935 Folsom Street (Assessor's Block 3753, Lot 140), subdivide the property, and construct a fire station, measuring approximately 15,000 square feet and reaching a height of approximately 34 feet on the northern portion of the site, and construct a future residential containing up to 13 dwelling units, reaching a height of approximately 43 feet, on the southern portion of the site (collectively, "Project").

The Department issued a Notice of Preparation of Environmental Review on October 25, 2010 to owners of properties within 300 feet, adjacent tenants, and other potentially interested parties.

On July 12, 2010, the Project Sponsor submitted a request for a General Plan Referral, Case No. 2009.0291R, in association with a Conditional Land Disposition and Acquisition Agreement between SFMOMA and the City and County of San Francisco to convey the property located at 676 Howard Street (Fire Station No. 1) and the Hunt Street right-of-way within Block 3722 to SFMOMA, in exchange for conveyance by SFMOMA to the City and County of San Francisco of the property located at 935 Folsom Street and a new fire station to be constructed by or on behalf of SFMOMA. On July 13, 2010, the Department issued a determination finding that the actions described in the Conditional Land Disposition and Acquisition Agreement are consistent with the objectives and policies of the General Plan and the Priority Policies of Planning Code Section ("Section") 101.1.

On February 22, 2011, the Project Sponsor submitted a request for review of a proposed development on the Project Site exceeding 40 feet in height, pursuant to Section 295, analyzing the potential shadow impacts of the proposed expansion of SFMOMA to properties under the jurisdiction of the Department of Recreation and Parks (Case No. 2009.0291K). Department staff

CASE NOS. 2009.0291EMRZ AND 2010.0275EMRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

prepared a shadow fan depicting the potential shadow cast by the development and concluded that the Project would have no impact to properties subject to Section 295.

On March 23, 2011, the Project Sponsor applied for a Planning Code Section ("Section") 309 Determination of Compliance and Request for Exceptions, Application No. 2009.0291X, for the expansion of SFMOMA.

On August 26, 2011, the Project Sponsor applied for a General Plan Referral (Application Nos. 2009.0291R and 2010.0275R), for the vacation of Hunt Street, subdivision of 935 Folsom Street, and construction of a new fire station on the northerly portion of 935 Folsom Street.

On October 4, 2011, the Board of Supervisors initiated a rezoning to amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P) (Board of Supervisors File No. 111080, Case Nos. 2009.0291Z and 2010.0275Z).

On October 20, 2011, the Planning Commission ("Commission") initiated a General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility (Resolution R-18463, Case Nos. 2009.0291M and 2010.0275M).

On July 11, 2011, the Department published a Draft Environmental Impact Report (EIR) for public review (Case Nos. 2009.0291E and 2010.0275E). The Draft EIR was available for public comment until August 25, 2011. On August 11, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to solicit comments regarding the Draft EIR. On October 27, 2011, the Department published a Comments and Responses document, responding to comments made regarding the Draft EIR prepared for the Project.

On October 25, 2011, the Board of Supervisors approved a motion urging the Commission to review and consider the above-referenced General Plan Amendment to Map 2 of the Community Facilities Element of the General Plan (Board of Supervisors File No. 111121, Case Nos. 2009.0291M and 2010.0275M).

On November 10, 2011, the Commission reviewed and considered the Final EIR and found that the contents of said report and the procedures through which the Final EIR was prepared, publicized, and reviewed complied with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.) ("CEQA"), 14 California Code of Regulations Sections 15000 et seq. ("the CEQA Guidelines"), and Chapter 31 of the San Francisco Administrative Code ("Chapter 31").

The Commission found the Final EIR was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR, and

CASE NOS. 2009.0291EMRZ AND 2010.0275EMRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

approved the Final EIR for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

The Planning Department, Linda Avery, is the custodian of records, located in the File for Case No. Case Nos. 2009.0291E and 2010.0275E, at 1650 Mission Street, Fourth Floor, San Francisco, California.

Department staff prepared Mitigation Monitoring and Reporting programs ("MMRP's") for the SFMOMA Expansion Project and the Fire Station Relocation and Housing Project, and these materials were made available to the public and this Commission for this Commission's review, consideration and action.

On November 10, 2011, the Commission adopted Motion No. XXXXX, adopting CEQA findings, including a Statement of Overriding Considerations, and adopting the MMRP's, which findings and adoption of the MMRP's are hereby incorporated by reference as though fully set forth herein.

On November 10, 2011, the Commission adopted Resolution No. XXXXX, recommending that the Board of Supervisors approve the General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility.

On November 10, 2011, the Commission adopted Resolution No. XXXXX, recommending that the Board of Supervisors approve the rezoning to amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P).

On November 10, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting on Case Nos. 2009.0291R and 2010.0275R. The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, the Planning Department staff, and other interested parties.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

MOVED, that the Commission hereby adopts the General Plan Referral described in Application Nos. 2009.0291R and 2010.0275R, based on the following findings:

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. **Site Description and Present Use.** The property located at 151 Third Street, on the east side between Market and Mission Street, Block 3722, Lot 078, measures 59,195 square feet, and is developed with the existing San Francisco Museum of Modern Art ("SFMOMA"). The existing museum was constructed in 1995, measuring approximately 225,000 square feet, and reaching a height of 105 feet. The building contains galleries, retail space, a cafe, a theater, an education center, lobby and circulation spaces, and storage, loading, and administrative support areas. As discussed under Item #5 "Project Description" below, the Project would expand SFMOMA onto several adjacent properties within the block, and relocate Fire Station No. 1.

The expanded SFMOMA would occupy the vacated Hunt Street right-of-way, as well as the properties at 670-676 Howard Street. The Hunt Street right-of-way is a landlocked street measuring 3,500 square feet, situated to the southeast of the property at 151 Third Street. This right-of-way is currently utilized for surface parking by firefighters, and would be vacated as part of the Project in order to be incorporated in the SFMOMA expansion site. The property located at 670 Howard Street, Block 3722, Lot 027, measures 7,260 square feet, and is developed with a four-story plus basement building formerly occupied by Heald College. This building is currently used for museum support functions, and would be demolished to accommodate the expansion of SFMOMA. The property located at 670 Howard Street, Block 3722, Lot 028, measures 4,400 square feet, and is currently developed with Fire Station No. 1. This building would also be demolished to accommodate the expansion of SFMOMA, and a new fire station would be constructed at 935 Folsom Street, approximately one-half mile to the southwest.

The property located at 935 Folsom Street is located on the south side, between Fifth and Sixth Streets at the corner of Falmouth Street, Block 3753, Lot 140. The property measures 14,400 square feet, and is currently developed with a vacant one-story commercial building, formerly occupied by a laundry and a sewing factory. The building would be demolished in order to accommodate the construction of the relocated Fire Station No. 1 on the northern portion of the property, and the construction of a future residential project on the southern portion of the property.

3. Surrounding Properties and Neighborhood. The SFMOMA expansion site is situated in the C-3-O and C-3-S Downtown Commercial zoning districts, and is within the former Yerba Buena Redevelopment Area, a context characterized by intense urban development and a diverse mix of uses. Aside from SFMOMA itself, numerous cultural institutions are clustered in the immediate vicinity, including the Yerba Buena Center for the Arts, the Museum of the African Diaspora, the Contemporary Jewish Museum, the Museum of Craft & Folk Art, Zeum, the California Historical Museum, and others. Multiple hotels and high-rise residential and office buildings are also located in the vicinity, including the adjacent W Hotel, the St. Regis Hotel and Residences, the Four Seasons, the Palace Hotel, the Paramount Apartments, One Hawthorne Street, the

Westin, the Marriott Marquis, and the Pacific Telephone building. Significant open spaces in the vicinity include Yerba Buena Gardens and Jessie Square, immediately to the west of the project site. The Moscone Convention Center facilities are located one block to the southwest of the SFMOMA site, and the edge of the Union Square shopping district is situated two blocks northwest of the site. The Financial District is located in the blocks to the northeast and to the north.

The site of the relocated Fire Station No. 1, at 935 Folsom Street, is located in the Mixed-Use Residential (MUR) zoning district and the SOMA Youth and Family Special Use District, within the South of Market area (SOMA), a neighborhood characterized by an eclectic mix of land uses that generally occupy low-rise structures. Many of the uses can be broadly categorized as Production, Distribution, and Repair uses, including auto repair, auto body shops, light manufacturing, and contractor's offices. There are also numerous low-rise residential buildings in the area, often situated on mid-block alleys, including on Shipley Street across from the 935 Folsom Street property. Surface parking lots are also common in the area, serving as public parking or for use by specific establishments. Significant open spaces in the area include the Gene Friend Recreation Center and Victoria Manolo Draves Park, both located to the southwest of the Fire Station site.

4. **Project Description.** The Project proposes to demolish the existing buildings located at 670 and 676 Howard Street to accommodate an expansion at the rear of the existing SFMOMA that measures approximately 230,000 square feet, reaching a height of approximately 200 feet. The expansion would include additional gallery space to display the existing permanent collection, the Doris and Donald Fisher Collection, and other special exhibitions. The expansion will also add areas for free, publicly accessible art displays and other public functions, consolidate and enlarge the administrative and support functions for the SFMOMA organization, and enable the reconfiguration and improvement of the entry lobby and circulation spaces, retail and cafe functions, and ticketing areas.

As part of the Project, an existing commercial building located at 935 Folsom Street will be demolished to allow construction of a new Fire Station No. 1 on the northern portion of the site, measuring approximately 15,000 square feet and reaching a height of approximately 34 feet. The SFMOMA expansion will require the demolition of the existing Fire Station No. 1 at 676 Howard Street. To avoid disruption in fire protection services, the new Fire Station will be constructed on the northern portion of the property at 935 Folsom Street, and all operations will be shifted to the new location to permit the construction of the SFMOMA expansion. A future residential project would be constructed on the southerly portion of the site, containing up to 13 dwelling units and reaching a height of approximately 43 feet. While a conceptual residential project is analyzed in the EIR, there is no proposal for a specific residential development being considered at this time.

- 5. **Public Comment**. The Department has received no comments with respect to the proposed Rezoning, General Plan Amendment, and General Plan Referral associated with the proposed projects. Comments regarding the Draft EIR were submitted to the Department during the specified comment review period, and these comments are addressed separately in the Comments and Responses document, published on October 27, 2011, consistent with CEQA and the requirements of Administrative Code Chapter 31.
- 6. **General Plan Referral.** San Francisco Charter Section 4.105 and Sections 2A.52 and 2A.53 of the San Francisco Administrative Code require that, for projects that include certain actions, the Department or the Commission must review these actions and determine whether the project is in conformity with the objectives and policies of the General Plan, as well as the Priority Policies of Section 101.1. The following aspects of the project trigger the requirement for a General Plan referral:
 - A. Vacation and Change of Use of Hunt Street Right-of-Way. This right-of-way measures approximately 115 feet by 30 feet, and is situated between the properties at 151 Third Street and 670-676 Howard Street. A separate portion of the Hunt Street right-of-way to the west was previous vacated, severing a connection to Third Street and creating a landlocked area that does not connect to any other public street. Pursuant to a previously-authorized General Plan referral and Conditional Land Disposition and Acquisition Agreement in 2010, the City has agreed to a transactional framework to convey the underlying land (as well as the property at 676 Howard Street) to SFMOMA, in exchange for the conveyance of a portion of the property at 935 Folsom Street and the construction of a new fire station on that site. The Hunt Street right-of-way would be vacated and incorporated into the overall development site for the SFMOMA expansion.
 - B. Construction of a New Fire Station at 935 Folsom Street. The SFMOMA expansion will require the demolition of the existing Fire Station No. 1 at 676 Howard Street. To avoid disruption in fire protection services, a new Fire Station will be constructed on the northern portion of the property at 935 Folsom Street, and all operations will be shifted to the new location to permit the construction of the SFMOMA expansion.
 - C. **Subdivision of 935 Folsom Street into Two Lots.** The new Fire Station No. 1 and associated parking areas would occupy the northerly portion of the property at 935 Folsom Street measuring 9,025 square feet, but would not require the entire site. Therefore, the lot would be subdivided to create a separate lot on the southerly portion of the site measuring 5,444 square feet. A future residential project would be constructed on this newly created lot.

- 7. **Priority Policy Findings.** Section 101.1(b) establishes eight priority planning policies and requires the review of permits for consistency with said policies. The Project complies with these policies, on balance, as follows:
 - A. That existing neighborhood-serving retail/personal services uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced.

The SFMOMA expansion will include expanded restaurant uses. These businesses could serve museum patrons, as well as area residents and employees. In addition, SFMOMA patrons will also shop for goods and services at off-site establishments in the vicinity, bolstering the overall viability of the retail environment of the area.

The relocation of Fire Station No. 1 will not result in the loss of any retail or personal-service establishments, and will provide for continuity of fire protection services prior to the expansion of SFMOMA.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

No housing would be demolished by either the expansion of SFMOMA or the relocation of Fire Station No. 1. The expansion of gallery space within SFMOMA will further enhance the cultural vitality of the City, and will strengthen the economy by creating a draw for local, national, and international tourism.

C. That the City's supply of affordable housing be preserved and enhanced.

The Project would not demolish any existing housing. The subdivision of the southerly portion of the site at 935 Folsom Street will allow for the future construction of a residential development containing up to 13 dwelling units that will meet the requirements of the City's Affordable Housing Program.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

Museum attendance is generally highest during the weekend, when patron travel would not conflict with commuter traffic. SFMOMA is situated in an area of excellent transit service. The site is located less than two blocks from Market Street, a major transit corridor that provides access to various Muni and BART lines. In addition, the Project Site is within one block of the future Fourth Street subway corridor, and two blocks from the proposed Transbay Terminal.

The EIR prepared for the Project concludes that commuter traffic associated with the Project would not result in significant congestion on surrounding streets. The Project would incorporate measures related to the operation of the garage to ensure that entering and exiting vehicles do not impede transit service. Neighborhood parking would not be overburdened.

The relocated Fire Station is staffed by approximately 13 firefighters at any given time. Therefore, the Station is not anticipated to generate substantial commuter traffic.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The Project does not include the development of any commercial office uses, and would provide enhanced opportunities for service sector employments.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Both the SFMOMA expansion building and the expansion and the newly-constructed Fire Station No. 1 will meet or exceed all current structural and seismic requirements under the San Francisco Building Code.

G. That landmarks and historic buildings be preserved.

The Project includes the demolition of the existing building at 935 Folsom Street, which is considered individually eligible for listing in the California Register. The Project also includes the demolition of the existing Fire Station No. 1 building at 676 Howard Street, which is a contributor to the potential San Francisco 1952 Firehouse Bond Act Thematic Historic District. The EIR prepared for the Project has determined that the demolition of 935 Folsom Street would result in a significant and unavoidable impact in the area of cultural resources, while the demolition of 676 Howard Street would result in less-than significant impacts to the potential historic district. Neither of the buildings to be demolished is identified as a landmark building. The Commission has adopted a Statement of Overriding Considerations in accordance with findings under CEQA that the economic, legal, social, technological, and other benefits of the Project outweigh the adverse environmental effects to historic resources.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The Project's EIR evaluated potential impacts of the SFMOMA expansion on parks and other open spaces, and determined that it would not significantly increase shadows on Yerba Buena Gardens, the SFMOMA sculpture garden, or other open spaces in the vicinity. Because the SFMOMA site is level and is largely surrounded by high-rise development, the Project would not impede views from parks and open spaces. A shadow study confirmed that no public parks protected by Section 295 would be shaded by the SFMOMA expansion or the Fire Station No. 1 Relocation.

8. **General Plan Conformity.** The Project would affirmatively promote the following objectives and policies of the General Plan:

ARTS ELEMENT Objectives and Policies

The **Arts Element** of the General Plan contains the following relevant objectives and policies:

OBJECTIVE I-1:

RECOGNIZE THE ARTS AS NECESSARY TO THE QUALITY OF LIFE FOR ALL SEGMENTS OF SAN FRANCISCO.

Policy I-1.2:

Officially recognize on a regular basis the contributions arts make to the quality of life in San Francisco.

OBJECTIVE I-2:

Increase the contribution of the arts to the economy of San Francisco.

Policy I-2.1:

Encourage and promote opportunities for the arts and artists to contribute to the economic development of San Francisco.

Policy I-2.2:

Continue to support and increase the promotion of the arts and arts activities throughout the City for the benefit of visitors, tourists and residents.

OBJECTIVE III-2:

Strengthen the contribution of arts organizations to the creative life and vitality of San Francisco.

Policy III-2.2:

Assist in the improvement of arts organizations' facilities and access in order to enhance the quality and quantity of arts offerings.

OBJECTIVE VI-1:

Support the continued development and preservation of artists' and arts organizations' spaces.

Policy VI-1.11:

Identify, recognize, and support existing arts clusters and, wherever possible, encourage the development of clusters of arts facilities and arts related businesses throughout the city.

The Project will result in a substantial expansion of SFMOMA, strengthening the recognition and reputation of San Francisco as a city that is supportive of the arts. Such activities enhance the recreational and cultural vitality of San Francisco, bolster tourism, and support the local economy by drawing regional, national, and international patrons.

COMMERCE AND INDUSTRY ELEMENT

Objectives and Policies

The **Commerce and Industry Element** of the General Plan contains the following relevant objectives and policies:

OBJECTIVE 1:

Manage economic growth and change to ensure enhancement of the total city living and working environment.

Policy 1.1:

Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

OBJECTIVE 2:

Maintain and enhance a sound and diverse economic base and fiscal structure for the city.

Policy 2.3:

Maintain a favorable social and cultural climate in the city in order to enhance its attractiveness as a firm location.

The SFMOMA is located in an area already characterized by a significant cluster of arts, culture, and entertainment destinations. The expansion of the museum will add substantial economic benefits to the City, and will contribute to the vitality of this district, in an area well served by hotels, shopping and dining opportunities, public transit, and other key amenities and infrastructure to support tourism.

COMMUNITY FACILITIES ELEMENT

Objectives and Policies

The **Community Facilities Element** of the General Plan contains the following relevant objective:

OBJECTIVE 5:

Development of a system of firehouses which will meet the operating requirements of the fire department in providing fire protection services and which will be in harmony with related public service facilities and with all other features and facilities of land development and transportation provided for in other sections of the General Plan.

The Project will include the construction of a new, state-of-the-art Fire Station No. 1 to serve the station's service area. Relocation of the functions of the existing Fire Station No. 1 will be phased to avoid disruption in fire protection services.

EAST SOMA AREA PLANObjectives and Policies

The **East SoMa Area Plan** of the General Plan contains the following relevant objectives and policies:

OBJECTIVE 1.1:

Encourage production of housing and other mixed-use development in East SoMa while maintaining its existing special mixed-use character.

OBJECTIVE 1.2:

Maximize housing development potential in keeping with neighborhood character.

Policy 1.2.1:

Encourage development of new housing throughout East SoMa.

Policy 1.2.2:

Ensure that in-fill housing development is compatible with its surroundings.

OBJECTIVE 7.1:

Provide essential community services and facilities.

The property at 935 Folsom Street will be subdivided to enable future construction an essential community facility (fire station), and an infill residential development on the southerly portion of the site that in not required for the construction of Fire Station No. 1. While no specific residential development is proposed at this time, the conceptual residential project analyzed in the EIR includes 13 dwelling units in a building reaching 43 feet in height. Such a development would add to the housing stock of the area in a manner that is compatible with the prevailing scale, character, and density of East SoMa. As analyzed in the EIR prepared for the Project, such a development would incluid

DOWNTOWN AREA PLAN

Objectives and Policies

The Project is also consistent with and implements many objectives and policies of the Downtown Area Plan, including but not limited to the following:

OBJECTIVE 4:

Enhance San Francisco's role as a tourist and visitor center.

OBJECTIVE 14:

Create and maintain a comfortable pedestrian environment.

OBJECTIVE 16:

Create and maintain attractive, interesting urban streetscapes.

OBJECTIVE 16.5:

Encourage the incorporation of publicly visible art works in new private development and in various public spaces downtown.

OBJECTIVE 22:

Implement a downtown streetscape plan to improve the downtown pedestrian circulation system, especially within the core, to provide for efficient, comfortable, and safe movement.

Policy 22.3:

Ensure convenient and safe pedestrian crossings.

Policy 22.5:

Improve the ambience of the pedestrian environment.

The expansion of SFMOMA would require the vacation of a portion of the Hunt Street right-of-way. This portion is currently landlocked and does not contribute to the larger network of pedestrian circulation in the area. The expanded SFMOMA is proposed to include numerous elements that create active streetscapes, including retail and café spaces, as well as displays of art the would be readily visible from surrounding sidewalks to the general public without the requirement to purchase admission to SFMOMA.

9. The Commission hereby finds that approval of this General Plan Referral would promote the health, safety and welfare of the City.

CASE NOS. 2009.0291EMRZ AND 2010.0275EMRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **ADOPTS FINDINGS** that 1) Vacation and change of use for the Hunt Street right-of-way, 2) Construction of a new fire station located at 935 Folsom Street; and, 3) Subdivision of the property at 935 Folsom Street into two lots is consistent with the objectives and policies of the General Plan, and the Priority Policies of Section 101.1.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on November 10, 2011.

Commission Secretary		
AYES:		
NAYS:		
ABSENT:		

Linda D. Avery

ADOPTED: November 10, 2011

Planning Commission Draft Resolution General Plan Amendment

HEARING DATE: NOVEMBER 10, 2011

Date: November 3, 2011

Case No.: 2009.0291EMRZ; 2010.0275EMRZ

Project Address: 151 THIRD STREET; 670-676 HOWARD STREET;

935 FOLSOM STREET

Zoning: 151 Third Street:

C-3-O (Downtown, Office) 500-I Height and Bulk District

670 Howard Street:

C-3-S (Downtown, Support) 320-I Height and Bulk District

676 Howard Street:

P (Public)

320-I Height and Bulk District

935 Folsom Street:

MUR (Mixed Use-Residential) 45-X/85-X Height and Bulk District

SOMA Youth and Family Special Use District

Block/Lot: 676 Howard Street: 3722/028; 935 Folsom Street: 3753/140

Project Sponsor: Greg Johnson

San Francisco Museum of Modern Art

151 Third Street

San Francisco, CA 94103

Staff Contact: Kevin Guy – (415) 558-6163

kevin.guy@sfgov.org

Recommendation: Recommend Approval

RESOLUTION OF THE PLANNING COMMISSION RECOMMENDING THAT THE BOARD OF SUPERVISORS AMEND MAP 2 (FIRE FACILITIES PLAN) OF THE COMMUNITY FACILITIES ELEMENT OF THE SAN FRANCISCO GENERAL PLAN TO DELETE REFERENCE TO 676 HOWARD STREET, BLOCK 3722, LOT 028 AS A FIRE FACILITY, AND ADD REFERENCE TO 935 FOLSOM STREET, BLOCK 3753, LOT 140 AS A FIRE FACILITY, AND ADOPTING FINDINGS THAT THE PROPOSED AMENDMENT TO THE GENERAL PLAN IS CONSISTENT WITH THE OBJECTIVES AND POLICIES OF THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF SECTION 101.1(b) OF THE PLANNING CODE, AND ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT.

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

RECITALS

- 1. WHEREAS, Fire Station No. 1 is currently located at 676 Howard Street (Block 3722, Lot 028). The adjacent San Francisco Museum of Modern Art ("SFMOMA") is proposed to be expanded, a project which would include the acquisition of the property at 676 Howard Street and the demolition of the existing Fire Station No. 1 (collectively, "SFMOMA Expansion Project"). In order to avoid interruption in fire protection service, the property at 935 Folsom Street (Block 3753, Lot 140) would be acquired, the existing vacant commercial building on the site would be demolished, and a new Fire Station No. 1 would be constructed on a portion of the property to permit the expansion of SFMOMA (collectively, "Fire Station Relocation Project").
- 2. **WHEREAS**, the Fire Station Relocation Project requires an amendment to Map 2 (Fire Facilities Plan) of the Community Facilities Element of the San Francisco General Plan to delete the reference to the property at 676 Howard Street as a Fire Facility, and to add a reference to the property at 935 Folsom Street as a Fire Facility.
- 3. WHEREAS, on October 20, 2011, the Planning Commission ("Commission") initiated a General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility (Resolution R-18463, Case Nos. 2009.0291M and 2010.0275M).
- 4. **WHEREAS**, on October 25, 2011, the Board of Supervisors approved a motion urging the Commission to review and consider the above-referenced General Plan Amendment to Map 2 of the Community Facilities Element of the General Plan (Board of Supervisors File No. 111121, Case Nos. 2009.0291M and 2010.0275M).
- 5. **WHEREAS**, the General Plan consists of goals, objectives, policies and the programs for the future physical development of the City and County of San Francisco that take into consideration social, economic, and environmental factors.
- 6. **WHEREAS**, the General Plan shall be periodically amended in response to changing physical, social, economic, environmental or legislative conditions.
- 7. WHEREAS, the Department published a Draft Environmental Review Report (EIR) on July 11, 2011 analyzing the proposed General Plan Amendment and other actions related to the SFMOMA Expansion Project and Fire Station Relocation Project, as well as a future residential development on the southerly portion of the 935 Folsom Street site (Case Nos. 2009.0291E and 2010.0275E). The Draft EIR was available for public comment until August 25, 2011. On August 11, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to solicit comments regarding the draft EIR. On October 27, 2011, the Department published a Comments and Responses document, responding to comments made regarding the draft EIR prepared for the Project. On November 10, 2011, the

Commission certified the Project's final EIR, as set forth in Motion No. XXXXX, including a Statement of Overriding Considerations and adopted findings pursuant to CEQA, as set forth in Motion No. XXXXX, and adopted the Mitigation, Monitoring, and Reporting Programs, as set forth in Exhibits A and B of Motion No. XXXXX, which are incorporated herein by this reference thereto as if fully set forth in this Resolution.

- 8. **WHEREAS**, the Fire Station Relocation Project will promote the public necessity, convenience, and general welfare in that it will construct a state-of-the-art fire station to provide fire protection services as the expansion of SFMOMA proceeds. Therefore, the relocation of the fire station will facilitate the SFMOMA Expansion Project, which will strengthen the cultural vitality of San Francisco, bolster tourism, and support the local economy by drawing local, national, and international patrons.
- 9. WHEREAS, The Project would affirmatively promote, be consistent with, and would not adversely affect the General Plan, for the reasons set forth set forth in Section #8 of Motion No. XXXXX, Case Nos. 2009.0291R and 2010.0275R (General Plan Referral) which are incorporated herein as though fully set forth.
- 10. **WHEREAS**, Section 101.1(b) establishes eight priority planning policies and requires the review of permits for consistency with said policies. The Project complies with these policies, on balance, as follows:
 - A. That existing neighborhood-serving retail/personal services uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced.

The SFMOMA expansion will include expanded restaurant uses. These businesses could serve museum patrons, as well as area residents and employees. In addition, SFMOMA patrons will also shop for goods and services at off-site establishments in the vicinity, bolstering the overall viability of the retail environment of the area.

The relocation of Fire Station No. 1 will not result in the loss of any retail or personal-service establishments, and will provide for continuity of fire protection services in the vicinity.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

No housing would be demolished by either the expansion of SFMOMA or the relocation of Fire Station No. 1. The expansion of gallery space within SFMOMA will further enhance the cultural vitality of the City, and will strengthen the economy by creating a draw for local, national, and international tourism.

C. That the City's supply of affordable housing be preserved and enhanced.

The Project would not demolish any existing housing. The subdivision of the southerly portion of the site at 935 Folsom Street will allow for the future construction of a

residential development containing up to 13 dwelling units, including compliance with the City's Affordable Housing Program.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

Museum attendance is generally highest during the weekend, when patron travel would not conflict with commuter traffic. SFMOMA is situated in an area of excellent transit service. The site is located less than two blocks from Market Street, a major transit corridor that provides access to various Muni and BART lines. In addition, the Project Site is within one block of the future Fourth Street subway corridor, and two blocks from the proposed Transbay Terminal.

The EIR prepared for the Project concludes that commuter traffic associated with the Projects would not result in significant congestion on surrounding streets. Neighborhood parking would not be overburdened.

The relocated Fire Station is staffed by approximately 13 firefighters at any given time. Therefore, the Station is not anticipated to generate substantial commuter traffic.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The Project does not include the development of any commercial office uses, and would provide enhanced opportunities for service sector employments.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Both the SFMOMA expansion building and the newly-constructed Fire Station No. 1 will meet or exceed all current structural and seismic requirements under the San Francisco Building Code.

G. That landmarks and historic buildings be preserved.

The Project includes the demolition of the existing building at 935 Folsom Street, which is considered individually eligible for listing in the California Register. The Project also includes the demolition of the existing Fire Station No. 1 building at 676 Howard Street, which is a contributor to the potential San Francisco 1952 Firehouse Bond Act Thematic Historic District. The EIR prepared for the Project has determined that the demolition of 935 Folsom Street would result in a significant and unavoidable impact in the area of cultural resources, while the demolition of 676 Howard Street would result in less-than significant impacts to the potential historic district. Neither of the buildings to be demolished is identified as a landmark building. The Commission has adopted a Statement of Overriding Considerations in accordance with findings under CEQA that the economic, legal, social, technological, and other benefits of the Project outweigh the adverse environmental effects to historic resources.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The Project's EIR evaluated potential impacts of the SFMOMA expansion on parks and other open spaces, and determined that it would not significantly increase shadows on Yerba Buena Gardens, the SFMOMA sculpture garden, or other open spaces in the vicinity. Because the SFMOMA site is level and is largely surrounded by high-rise development, the Project would not impede views from parks and open spaces. A shadow study confirmed that no public parks protected by Section 295 would be shaded by the SFMOMA expansion or the Fire Station No. 1 Relocation.

- 10. **WHEREAS**, a proposed ordinance, attached hereto as Exhibit A, has been drafted in order to make the necessary amendment to the General Plan to implement the Project (Proposed Ordinance).
- 11. **WHEREAS**, the Proposed Ordinance would amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility.
- 12. **WHEREAS**, the Office of the City Attorney has reviewed the Proposed Ordinance and approved it as to form.
- 13. **WHEREAS**, Section 4.105 of the City Charter and Section 340 of the Planning Code require that the Commission consider any proposed amendments to the City's Zoning Maps and Planning Code, and make a recommendation for approval or rejection to the Board of Supervisors before the Board of Supervisors acts on the proposed amendments.
- 15. **WHEREAS**, on November 10, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the Proposed Zoning Map Amendment.
- 16. **WHEREAS**, the Commission has had available to it for its review and consideration studies, case reports, letters, plans, and other materials pertaining to the Project contained in the Department's case files, and has reviewed and heard testimony and received materials from interested parties during the public hearings on the Project.

CASE NOS. 2009.0291EMRZ AND 2010.0275EMRZ 151 THIRD STREET; 670-676 HOWARD STREET; 935 FOLSOM STREET

DECISION

NOW, THEREFORE BE IT RESOLVED THAT, the Commission finds, based upon the entire Record, the submissions by the Applicant, the staff of the Department, and other interested parties, the oral testimony presented to the Commission at the public hearing, and all other written materials submitted by all parties, that the public necessity, convenience and general welfare require that Map 2 of the Community Facilities Element of the San Francisco General Plan be amended to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility; and,

BE IT FURTHER RESOLVED THAT, the Planning Commission recommends the Board of Supervisors approve the proposed General Plan Amendment.

I hereby certify that the foregoing Resolution was ADOPTED by the Planning Commission at its regular meeting on November 10, 2011.

Linda Avery Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: November 10, 2011

LEGISLATIVE DIGEST

[General Plan Amendment—676 Howard Street and 935 Folsom Street (SFMOMA Expansion / Fire Station Relocation and Housing Project)]

Ordinance amending the San Francisco General Plan by amending Map 2 of the Community Facilities Element as part of the San Francisco Museum of Modern Art Expansion / Fire Station Relocation and Housing Project; adopting findings, including environmental findings and findings of consistency with the General Plan and Planning Code Section 101.1.

Existing Law

Map 2 of the Community Facilities Element of the San Francisco General Plan currently refers to 676 Howard Street as a fire facility.

Amendments to Current Law

The proposed amendment would amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete reference to 676 Howard Street as a fire facility and add reference to 935 Folsom Street as a fire facility.

Background Information

The proposed General Plan amendment is part of the San Francisco Museum of Modern Art / Fire Station Relocation and Housing Project, which proposed demolition of the existing Fire Station No. 1 at 676 Howard Street and construction of a new fire station at 935 Folsom Street.

[General Plan Amendment - 676 Howard Street and 935 Folsom Street (SFMOMA Expansion/Fire Station Relocation and Housing Project)]

Ordinance amending the San Francisco General Plan by amending Map 2 of the Community Facilities Element as part of the San Francisco Museum of Modern Art (SFMOMA) Expansion/Fire Station Relocation and Housing Project; adopting findings, including environmental findings and findings of consistency with the General Plan and Planning Code Section 101.1.

NOTE:

Additions are <u>single-underline italics Times New Roman</u>;

deletions are strike-through italics Times New Roman.

Board amendment additions are double-underlined;

Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings. The Board of Supervisors of the City and County of San Francisco hereby finds and determines that:

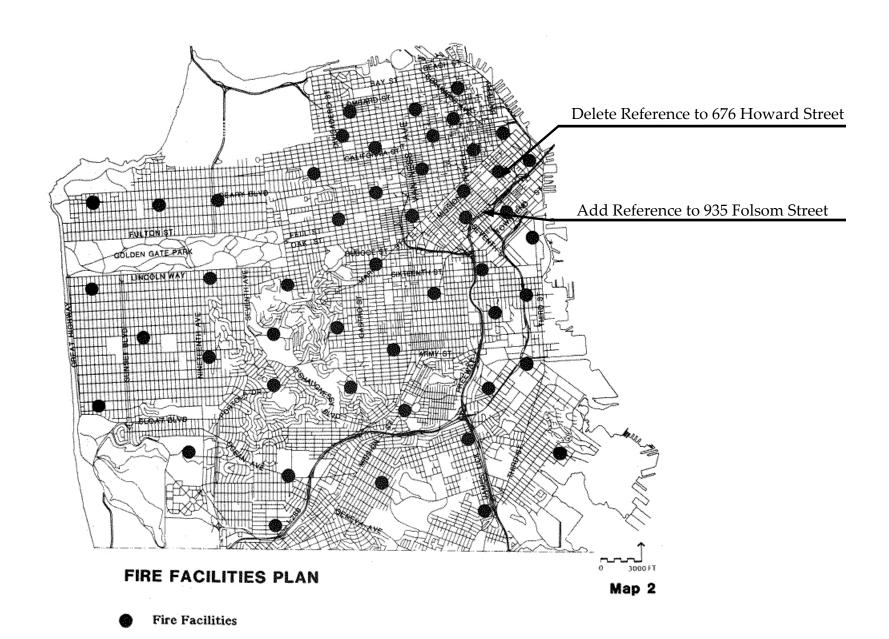
(a) Pursuant to San Francisco Charter Section 4.105 and Planning Code Section
340, any amendments to the General Plan shall first be considered by the Planning
Commission and thereafter recommended for approval or rejection by the Board of
Supervisors. On, the Commission conducted a duly noticed public hearing or
the proposed General Plan Amendments pursuant to Planning Code Section 340 and, by
Resolution No, adopted the General Plan Amendments, and recommended
them for approval to the Board of Supervisors. A copy of Planning Commission Resolution
No is on file with the Clerk of the Board of Supervisors in File No.

(b) The Board of Supervisors finds that the proposed General Plan amendments are in conformity with the priority policies of Planning Code Section 101.1 and on balance is

Supervisor Kim
BOARD OF SUPERVISORS

25

Proposed General Plan Amendment: Map 2 - Community Facilities Element San Francisco Museum of Modern Art Expansion/Fire Station Relocation Project Case No. 2009.0291M and 2010.0275M



Planning Commission Draft Resolution Zoning Map Amendments

HEARING DATE: NOVEMBER 10, 2011

Date: November 3, 2011

Case No.: 2009.0291EMRZ; 2010.0275EMRZ

Project Address: 151 THIRD STREET; 670-676 HOWARD STREET;

935 FOLSOM STREET

Zoning: 151 Third Street:

C-3-O (Downtown, Office) 500-I Height and Bulk District

670 Howard Street:

C-3-S (Downtown, Support) 320-I Height and Bulk District

676 Howard Street:

P (Public)

320-I Height and Bulk District

935 Folsom Street:

MUR (Mixed Use-Residential) 45-X/85-X Height and Bulk District

SOMA Youth and Family Special Use District

Block/Lot: 676 Howard Street: 3722/028; 935 Folsom Street: 3753/140

Project Sponsor: Greg Johnson

San Francisco Museum of Modern Art

151 Third Street

San Francisco, CA 94103

Staff Contact: Kevin Guy – (415) 558-6163

kevin.guy@sfgov.org

Recommendation: Recommend Approval

RESOLUTION OF THE PLANNING COMMISSION RECOMMENDING THAT THE BOARD OF SUPERVISORS AMEND SECTIONAL MAP ZN01 OF THE ZONING MAPS OF THE SAN FRANCISCO PLANNING CODE TO CHANGE THE USE CLASSIFICATION OF 676 HOWARD STREET FROM PUBLIC (P) TO DOWNTOWN—SUPPORT DISTRICT (C-3-S) AND A PORTION OF 935 FOLSOM STREET FROM MIXED USE—RESIDENTIAL (MUR) TO PUBLIC (P), AND ADOPTING FINDINGS THAT THE PROPOSED AMENDMENT TO ZONING MAP SHEET ZN01 IS CONSISTENT WITH THE OBJECTIVES AND POLICIES OF THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF SECTION 101.1(b) OF THE PLANNING CODE, AND ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT.

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Reception: 415.558.6378

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415.558.6409

Planning Information: 415.558.6377

RECITALS

- 1. WHEREAS, Fire Station No. 1 is currently located at 676 Howard Street (Block 3722, Lot 028). The adjacent San Francisco Museum of Modern Art ("SFMOMA") is proposed to be expanded, a project which would include the acquisition of the property at 676 Howard Street and the demolition of the existing Fire Station No. 1 (collectively, "SFMOMA Expansion Project"). In order to replace fire protection service, the property at 935 Folsom Street (Block 3753, Lot 140) would be acquired, the existing vacant commercial building on the site would be demolished, and a new Fire Station No. 1 would be constructed on a portion of the property prior to the expansion of SFMOMA (collectively, "Fire Station Relocation Project").
- 2. **WHEREAS**, the SFMOMA Expansion Project requires the amendment of Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code San Francisco to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S).
- 3. **WHEREAS**, the Fire Station Relocation Project requires the amendment of Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code San Francisco to change the use classification of a portion of 935 Folsom Street from Mixed-Use Residential (MUR) to Public (P).
- 4. WHEREAS, on October 4, 2011, the Board of Supervisors initiated a rezoning to amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P) (Board of Supervisors File No. 111080, Case Nos. 2009.0291Z and 2010.0275Z).
- 5. **WHEREAS**, on October 25, 2011, the Board of Supervisors approved a motion urging the Commission to review and consider the above-referenced General Plan Amendment to Map 2 of the Community Facilities Element of the San Francisco General Plan (Board of Supervisors File No. 111121, Case Nos. 2009.0291M and 2010.0275M)
- 6. WHEREAS, on November 10, 2011, the Planning Commission ("Commission") recommended that the Board of Supervisors approve a General Plan Amendment to amend Map 2 of the Community Facilities Element of the San Francisco General Plan to delete the reference to 676 Howard Street as a fire facility and add a reference to 935 Folsom Street as a fire facility (Resolution XXXXX, Case Nos. 2009.0291M and 2010.0275M).
- 7. WHEREAS, the Department published a Draft Environmental Review Report (EIR) on July 11, 2011 analyzing the proposed Zoning Map Amendments and other actions related to the SFMOMA Expansion Project and Fire Station Relocation Project, as well as a future residential development on the southerly portion of the 935 Folsom Street site (Case Nos. 2009.0291E and 2010.0275E). The draft EIR was available for public comment until August

25, 2011. On August 11, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to solicit comments regarding the draft EIR. On October 27, 2011, the Department published a Comments and Responses document, responding to comments made regarding the draft EIR prepared for the Project. On November 10, 2011, the Commission certified the Project's final EIR, as set forth in Motion No. XXXXX, including a Statement of Overriding Considerations and adopted findings pursuant to CEQA, as set forth in Motion No. XXXXX, and adopted the Mitigation, Monitoring, and Reporting Programs, as set forth in Exhibits A and B of Motion No. XXXXX, which are incorporated herein by this reference thereto as if fully set forth in this Resolution.

- 8. **WHEREAS**, the Fire Station Relocation Project will promote the public necessity, convenience, and general welfare in that it will construct a state-of-the-art fire station to provide continued fire protection services to the service area of Fire Station No. 1. Therefore, the relocation of the fire station will facilitate the SFMOMA Expansion Project, which will strengthen the cultural vitality of San Francisco, bolster tourism, and support the local economy by drawing local, national, and international patrons.
- 9. **WHEREAS**, The Project would affirmatively promote, be consistent with, and would not adversely affect the General Plan, for the reasons set forth set forth in Section #8 of Motion No. XXXXX, Case Nos. 2009.0291R and 2010.0275R (General Plan Referral) which are incorporated herein as though fully set forth.
- 10. **WHEREAS**, Section 101.1(b) establishes eight priority planning policies and requires the review of permits for consistency with said policies. The Project complies with these policies, on balance, as follows:
 - A. That existing neighborhood-serving retail/personal services uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced.

The SFMOMA expansion will include expanded retail and restaurant uses. These businesses could serve museum patrons, as well as area residents and employees. In addition, SFMOMA patrons will also shop for goods and services at off-site establishments in the vicinity, bolstering the overall viability of the retail environment of the area.

The relocation of Fire Station No. 1 will not result in the loss of any retail or personal-service establishments, and will provide for continuity of fire protection services prior to the expansion of SFMOMA.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

No housing would be demolished by either the expansion of SFMOMA or the relocation of Fire Station No. 1. The expansion of gallery space within SFMOMA will further enhance the cultural vitality of the City, and will strengthen the economy by creating a draw for local, national, and international tourism.

C. That the City's supply of affordable housing be preserved and enhanced.

The Project would not demolish any existing housing. The subdivision of the southerly portion of the site at 935 Folsom Street will allow for the future construction of a residential development containing up to 13 dwelling units, including compliance with the City's Affordable Housing Program.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

Museum attendance is generally highest during the weekend, when patron travel would not conflict with commuter traffic. SFMOMA is situated in an area of excellent transit service. The site is located one-half block from Market Street, a major transit corridor that provides access to various Muni and BART lines. In addition, the Project Site is within one block of the future Fourth Street subway corridor, and two blocks from the proposed Transbay Terminal.

The EIR prepared for the Project concludes that commuter traffic associated with the Project would not result in significant congestion on surrounding streets. The Project would incorporate measures related to the operation of the garage to ensure that entering and exiting vehicles do not impede transit service. Neighborhood parking would not be overburdened.

The relocated Fire Station is staffed by approximately 13 firefighters at any given time. Therefore, the Station is not anticipated to generate substantial commuter traffic.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The Project does not include the development of any commercial office uses, and would provide enhanced opportunities for service sector employments.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Both the SFMOMA expansion building and the expansion and the newly-constructed Fire Station No. 1 will meet or exceed all current structural and seismic requirements under the San Francisco Building Code.

G. That landmarks and historic buildings be preserved.

The Project includes the demolition of the existing building at 935 Folsom Street, which is considered individually eligible for listing in the California Register. The Project also includes the demolition of the existing Fire Station No. 1 building at 676 Howard Street, which is a contributor to the potential San Francisco 1952 Firehouse Bond Act Thematic Historic District. The EIR prepared for the Project has determined that the demolition of 935 Folsom Street would result in a significant and unavoidable impact in the area of cultural resources, while the demolition of 676 Howard Street would result in less-than significant impacts to the potential historic district. Neither of the buildings to be demolished is identified as a landmark

building. The Commission has adopted a Statement of Overriding Considerations in accordance with findings under CEQA that the economic, legal, social, technological, and other benefits of the Project outweigh the adverse environmental effects to historic resources.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The Project's EIR evaluated potential impacts of the SFMOMA expansion on parks and other open spaces, and determined that it would not significantly increase shadows on Yerba Buena Gardens, the SFMOMA sculpture garden, or other open spaces in the vicinity. Because the SFMOMA site is level and is largely surrounded by high-rise development, the Project would not impede views from parks and open spaces. A shadow study confirmed that no public parks protected by Section 295 would be shaded by the SFMOMA expansion or the Fire Station No. 1 Relocation.

- 10. **WHEREAS**, a proposed ordinance, attached hereto as Exhibit A, has been drafted in order to make necessary amendment to the Zoning Maps to implement the Project (Proposed Ordinance).
- 11. **WHEREAS**, the Proposed Ordinance would amend Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P).
- 12. **WHEREAS**, the Office of the City Attorney has reviewed the Proposed Ordinance and approved it as to form.
- 13. **WHEREAS**, Section 4.105 of the City Charter and Section 302 of the Planning Code require that the Commission consider any proposed amendments to the City's Zoning Maps and Planning Code, and make a recommendation for approval or rejection to the Board of Supervisors before the Board of Supervisors acts on the proposed amendments.
- 15. **WHEREAS**, on November 10, 2011, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the Proposed Zoning Map Amendment.
- 16. WHEREAS, the Commission has had available to it for its review and consideration studies, case reports, letters, plans, and other materials pertaining to the Project contained in the Department's case files, and has reviewed and heard testimony and received materials from interested parties during the public hearings on the Project.

DECISION

NOW, THEREFORE BE IT RESOLVED THAT, the Commission finds, based upon the entire Record, the submissions by the Applicant, the staff of the Department, and other interested parties, the oral testimony presented to the Commission at the public hearing, and all other written materials submitted by all parties, that the public necessity, convenience and general welfare require that Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code be amended to change the use classification of 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and to change the use classification of the northerly portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P); and,

BE IT FURTHER RESOLVED THAT, the Planning Commission recommends the Board of Supervisors approve the proposed Zoning Map Amendment.

I hereby certify that the foregoing Resolution was ADOPTED by the Planning Commission at its regular meeting on November 10, 2011.

Linda Avery Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: November 10, 2011

LEGISLATIVE DIGEST

[Zoning Map—676 Howard Street and 935 Folsom Street (SFMOMA Expansion / Fire Station Relocation and Housing Project)]

Ordinance amending Sectional Map ZN01 of the Zoning Maps of the San Francisco Planning Code to change the use classification of 676 Howard Street (Block 3722, Lot 28) from Public (P) to Downtown—Support District (C-3-S) and a portion of 935 Folsom Street (Block 3753, Lot 140) from Mixed Use—Residential (MUR) to Public (P) as part of the San Francisco Museum of Modern Art Expansion / Fire Station Relocation and Housing Project; adopting findings, including environmental findings, Section 302 findings, and findings of consistency with the General Plan and the priority policies of Planning Code Section 101.1.

Existing Law

The Zoning Map of the San Francisco Planning Code currently shows the use classification of 676 Howard Street as Public (P). It also shows the use classification of the northern portion of 935 Folsom Street as Mixed Use—Residential (MUR).

Amendments to Current Law

The proposed amendment would amend the Zoning Map 2 rezone 676 Howard Street from Public (P) to Downtown—Support District (C-3-S) and would rezone the northern portion of 935 Folsom Street from Mixed Use—Residential (MUR) to Public (P).

Background Information

The proposed Zoning Map amendment is part of the San Francisco Museum of Modern Art / Fire Station Relocation and Housing Project, which proposed demolition of the existing Fire Station No. 1 at 676 Howard Street and construction of a museum expansion project as well as construction of a new fire station at 935 Folsom Street.

1				
1 2	[Zoning Map - 676 Howard Street and 935 Folsom Street (SFMOMA Expansion/Fire Station Relocation and Housing Project)]			
3				
4	Ordinance amending the San Francisco Planning Code Sectional Map ZN01 of the			
5	Zoning Maps to change the use classification of 676 Howard Street (Block No. 3722, Lo			
6	No. 28) from Public (P) to Downtown-Support District (C-3-S) and a portion of 935			
7	Folsom Street (Block No. 3753, Lot No. 140) from Mixed Use-Residential (MUR) to			
8	Public (P) as part of the San Francisco Museum of Modern Art (SFMOMA)			
9	Expansion/Fire Station Relocation and Housing Project; adopting findings, including			
10	environmental findings, Section 302 findings, and findings of consistency with the			
11	General Plan and the priority policies of Planning Code Section 101.1.			
12				
13 14	NOTE: Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strike-through italics Times New Roman</u> . Board amendment additions are <u>double-underlined;</u> Board amendment deletions are strikethrough normal .			
15	Board amendment deletions are striketinough normal.			
16	Be it ordained by the People of the City and County of San Francisco:			
17				
18	Section 1. Findings. The Board of Supervisors of the City and County of San Francisco			
19	hereby finds and determines that:			
20	(a) On, the Planning Commission conducted a duly noticed public			
21	hearing on the proposed San Francisco Museum of Modern Art Expansion / Fire Station			
22	Relocation and Housing Project (Project), including the proposed Zoning Map amendments,			
23	and by Resolution No recommended the proposed amendments for			
24	approval. The Planning Commission found that the proposed Zoning Map amendments were			
25	on balance, consistent with the City's General Plan, as it is proposed for amendment, and with			
	Supervisor Kim BOARD OF SUPERVISORS Page			

Page 1 9/27/2011 n:\land\as2011\1100379\00728255.doc

Board of Supervis	ors in File No	and is incorporated herein by re	eference.		
(b) The	Board finds that these Zoning I	Map amendments are on balanc	e consistent		
with the General F	Plan, as proposed to be amend	ed, and with the Priority Policies	of Planning		
Code Section 101	.1 for the reasons set forth in P	lanning Commission Resolution	No.		
, ;	and the Board hereby incorpora	ates such reasons herein by refe	erence.		
(c) Purs	uant to Planning Code Section	302, this Board finds that the Z	oning Map		
amendments will s	serve the public necessity, conv	venience, and welfare for the rea	asons set		
forth in Planning (Commission Resolution No.	, and the Board inc	corporates		
such reasons here	ein by reference.				
(d) Calif	ornia Environmental Quality Ac	t. At its hearing on	, and		
prior to recommer	iding the proposed Zoning Map	amendments for approval, the	Planning		
Commission certif	ied a Final Environmental Impa	act Report (FEIR) for the Project	pursuant to		
the California Env	ironmental Quality Act (Califorr	ia Public Resources Code Sect	ion 21000 <i>et</i>		
seq.), the CEQA (Guidelines (14 Cal. Code Reg. S	Section 15000 <i>et seq</i> .) and Cha	oter 31 of the		
Administrative Co	de. In accordance with the action	ons contemplated herein, this Bo	oard has		
reviewed the FEIF	R and concurs with its conclusion	ons, affirms the Planning Commi	ssion's		
certification of the	FEIR, and finds that the action	s contemplated herein are within	n the scope		
of the Project des	cribed and analyzed in the FEIF	R. The Board hereby adopts and	l incorporates		
by reference as th	ough fully set forth herein the C	Commission's CEQA approval fir	ndings,		
including a statem	ent of overriding consideration	s, adopted by the Planning Com	mission on		
· · · · · · · · · · · · · · · · · · ·	This Board also adopts and inc	orporates by reference as thoug	h fully set		
forth herein the Pr	oject's Mitigation Monitoring an	d Reporting Program (MMRP).	Said findings		
and MMRP are on file with the Clerk of the Board of Supervisors in File No					

Section 2. The San Francisco Planning Code is hereby amended by amending Sectional Map ZN01 of the Zoning Map of the City and County of San Francisco, as follows:

Description of Property	Use Districts to be	Use Districts Hereby
	Superseded	Approved
676 Howard Street (Block	Public (P)	Downtown—Support District
3722, Lot 28)		(C-3-S)
The first 100 feet of 935	Mixed Use—Residential	Public (P)
Folsom Street (Block 3753,	(MUR)	
Lot 140) as measured from		
the Folsom Street lot line		
(i.e. the northern 9,025		
square feet of Lot 140)		

Section 3. Effective Date. This ordinance shall become effective 30 days from the date of passage.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

Marlena G. Byrne Deputy City Attorney

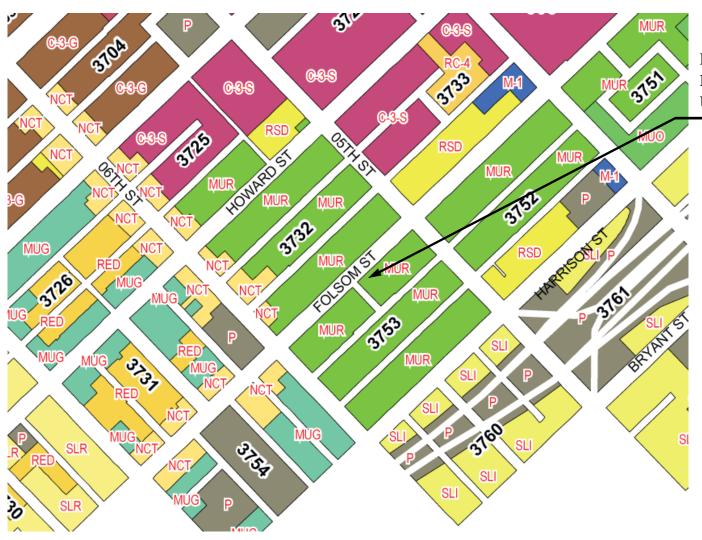
Supervisor Kim

Proposed Zoning Map Amendment Exhibit San Francisco Museum of Modern Art Expansion/Fire Station Relocation Project Case No. 2009.0291Z and 2010.0275Z



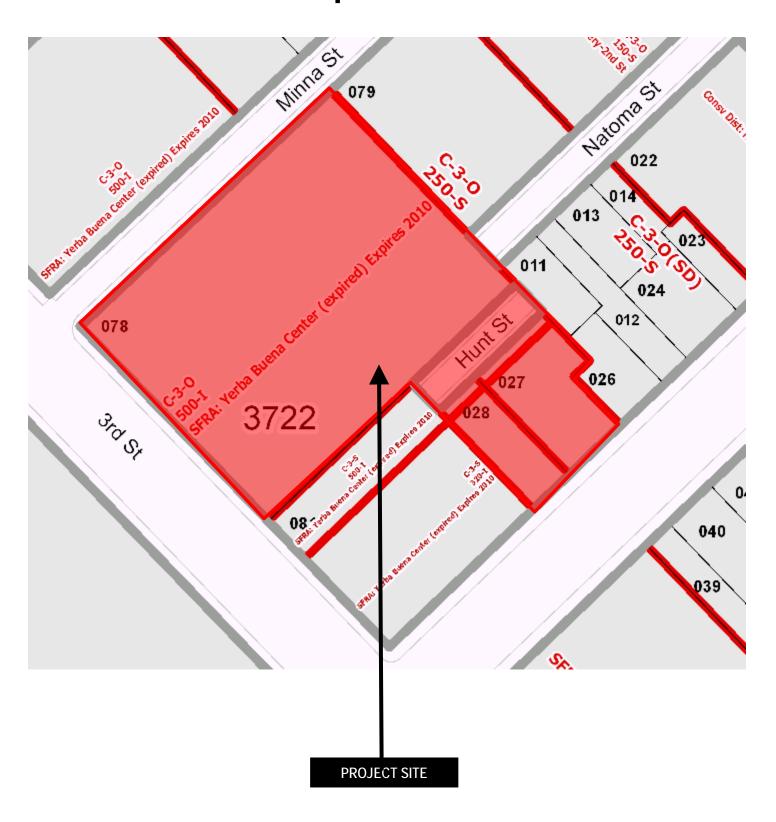
Rezone from P (Public) to C-3-S (Downtown, Support

Proposed Zoning Map Amendment Exhibit San Francisco Museum of Modern Art Expansion/Fire Station Relocation Project Case No. 2009.0291Z and 2010.0275Z



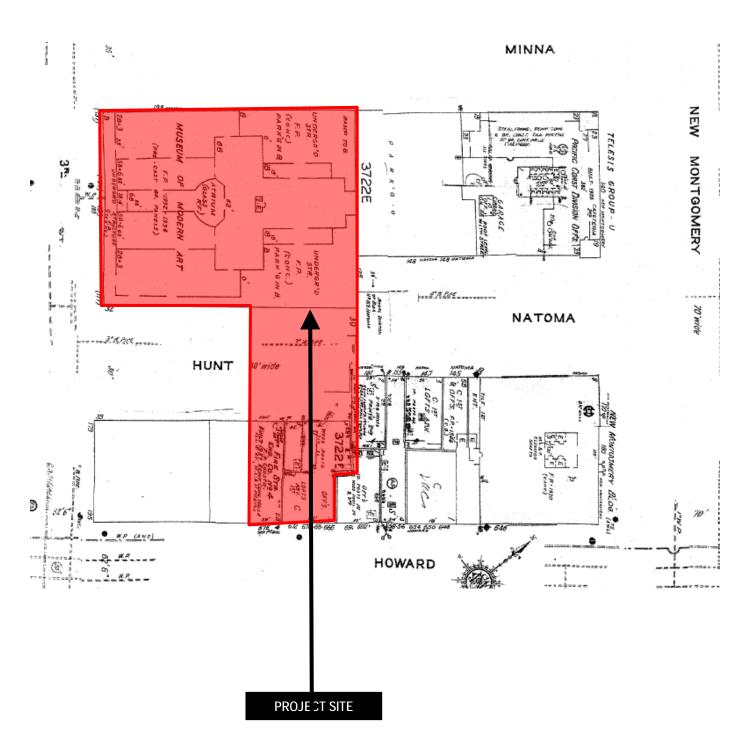
Rezone northerly portion of 935 Folsom Street site from MUR (Mixed-Use Residential) to P (Public)

Parcel Map – SFMOMA Site





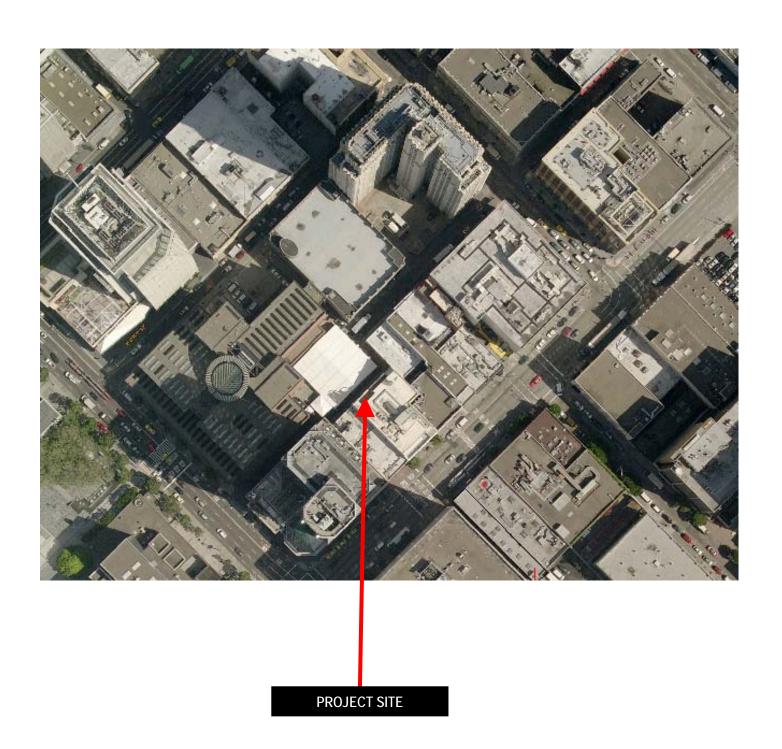
Sanborn Map* - SFMOMA Site



^{*}The Sanborn Maps in San Francisco have not been updated since 1998, and this map may not accurately reflect existing conditions.

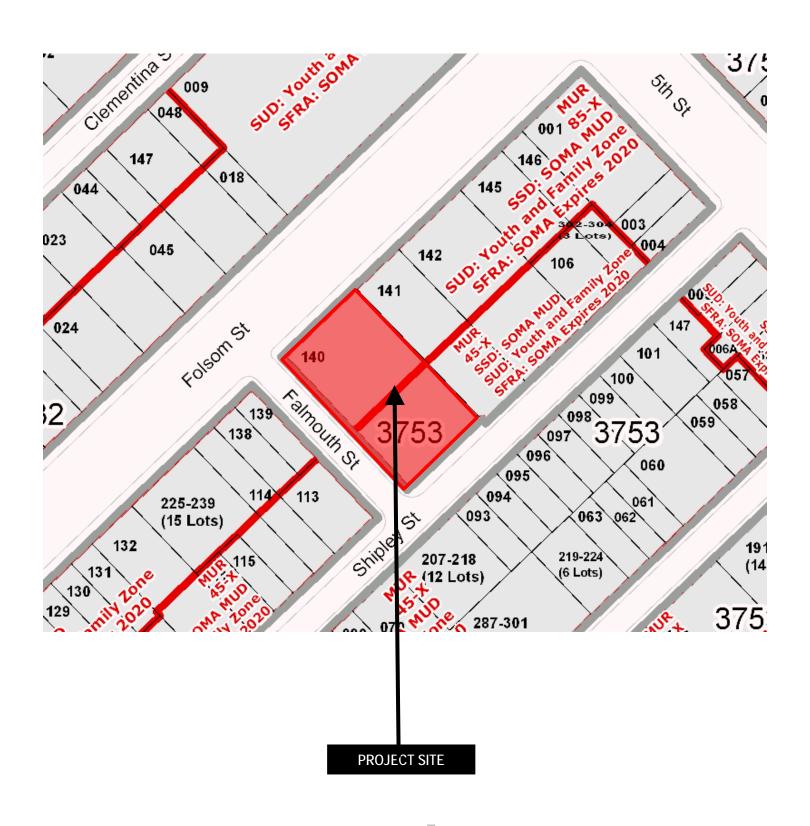


Aerial Photo – SFMOMA Site



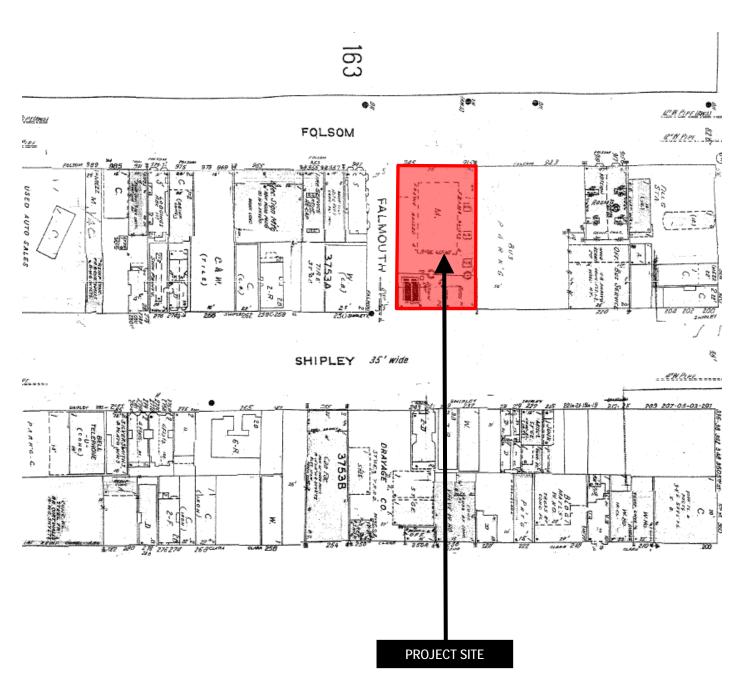


Parcel Map – 935 Folsom Street Site





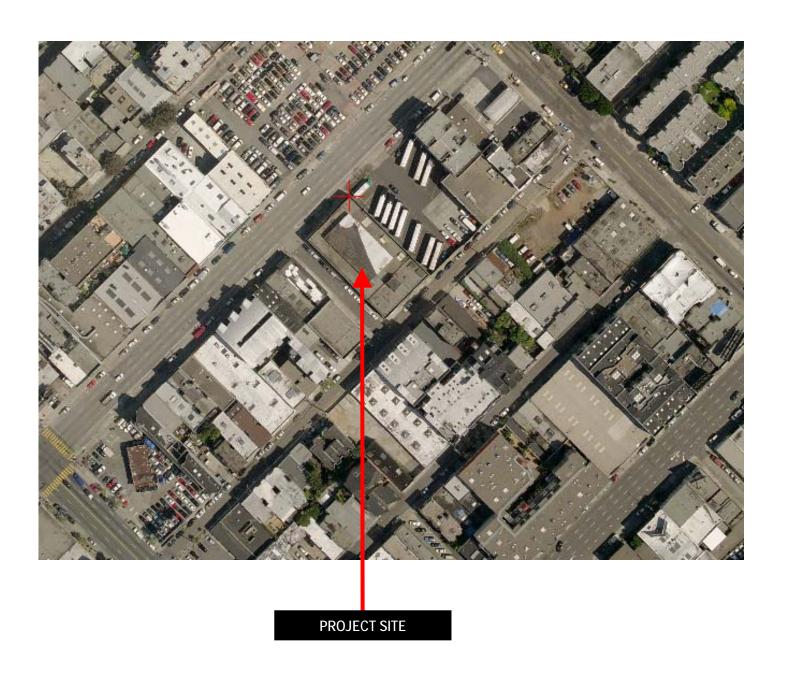
Sanborn Map* - 935 Folsom Street Site



^{*}The Sanborn Maps in San Francisco have not been updated since 1998, and this map may not accurately reflect existing conditions.

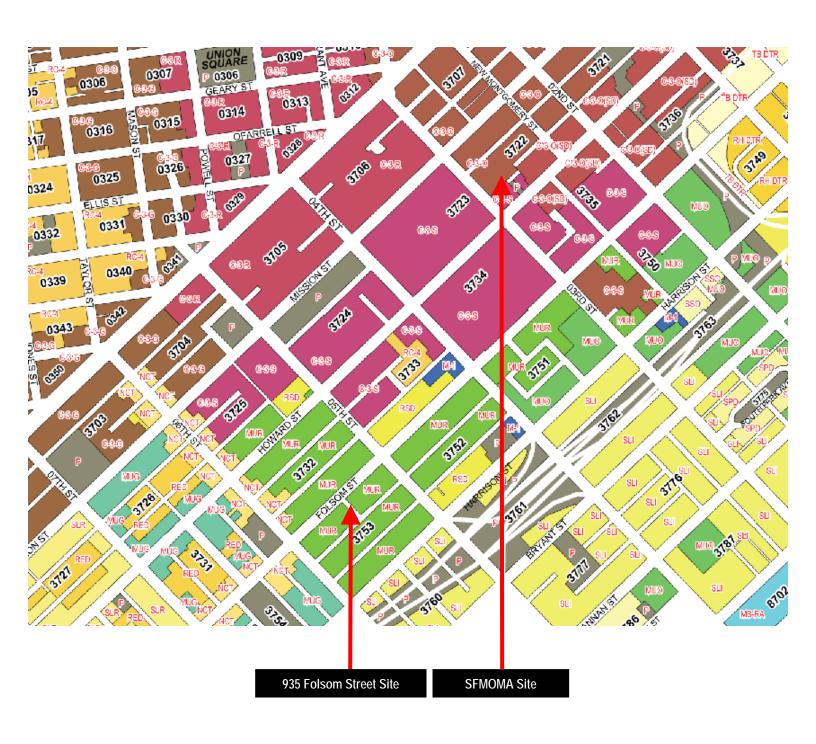


Aerial Photo - 935 Folsom Street Site





Zoning Map





Attorneys At Law

Russ Building / 235 Montgomery Street San Francisco / CA 94104

T 415.954.4400 / F 415.954.4480 www fbm com

STEVEN L, VETTEL svettel@fbm.com D 415.954.4902

November 2, 2011

Hon. Christina Olague, President San Francisco Planning Commission 1650 Mission Street, Suite 400 San Francisco, CA 94103

Re:

SFMOMA Expansion Project and Relocation of Fire Station No. 1

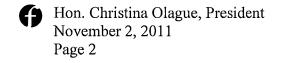
Case Nos. 2009.0291 and 2010.0275 Hearing Date: November 10, 2011

Dear President Olague and Commissioner:

I am writing on behalf of the San Francisco Museum of Modern Art (SFMOMA). As you know, SFMOMA proposes to significantly expand its museum facilities on Third Street and provide the City with a new Fire Station No. 1 on Folsom Street to replace the 676 Howard Street station. The Expansion project will more than double SFMOMA's gallery space, improve public spaces, expand its curatorial, conservation and library programs, and consolidate its administrative functions under one roof, while also providing a home to the Doris and Donald Fisher Collection of contemporary art.

SFMOMA. SFMOMA is one of San Francisco's premier cultural institutions, offering unparalleled benefits to the City's residents, visitors and artists. The museum has over 45,000 members, and approximately 650,000 individuals visit the Museum annually, about a third of them from outside the Bay Area. The Museum pioneered the growth of the Yerba Buena area and continues to serve as an anchor.

The museum's internationally recognized collection of modern and contemporary art includes more than 28,000 works and continues to grow. With strong holdings in photography, painting and sculpture, architecture and design, and media arts, the museum strives to present key examples of Modernism as well as more recent works that reflect a variety of artistic developments occurring regionally, nationally, and around the world. Each year, in addition to organizing ongoing installations of permanent collection works, SFMOMA's curators develop a variety of collection-based presentations to complement the special traveling exhibitions hosted by the museum. Including both modern art masterworks and contemporary art in the making, the permanent collection contributes to SFMOMA's standing as a dynamic art center where visitors can learn, reflect, and be inspired.



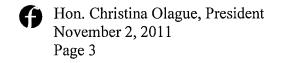
SFMOMA has long been a leader in education, providing year-round opportunities for learning in the museum and throughout the community. School groups from Calistoga to Monterey, including groups from 69 schools within the San Francisco Unified School District, tour the museum with trained docents at no charge to the school. Another 340 teachers receive intensive training in using the visual arts to instruct core curriculum through exciting and participatory lesson plans. The museums commitment to community access ensures that there are twelve days in every year when the public may visit the museum at no charge, and another three Sundays each year when families may visit for free. With a firm belief that artistic curiosity begins at a young age, the museum also provides free admission all year long to children 12 years of age and younger. In total, more than 95,000 visitors enjoy SFMOMA's exhibitions and collections each year at no charge.

In 2009, the museum announced a groundbreaking partnership with Doris and Don Fisher to bring the Fisher Collection — one of the world's leading collections of contemporary art — to SFMOMA. In February 2011, SFMOMA received an unprecedented 195 promised gifts of art from nine additional Bay Area collectors through the Collections Campaign. The Fisher Collection and the permanent collection expansion, like the building expansion that will house them, will provide a deeper art experience for the public at SFMOMA. More information about the museum, its public programs, and collections is enclosed and can also be accessed at www.sfmoma.org. A brief description of the Fisher Collection, excerpted from the 2010 catalogue of the collection's introductory exhibition at SFMOMA, entitled *Warhol to Calder: Introducing the Fisher Collection*, is also enclosed. The full catalogue is available in the Department's files.

November 10 Hearing. At your meeting of November 10, 2011, you will be considering a number of items in furtherance of the SFMOMA Expansion Project at 151 Third Street/670-676 Howard Street and the relocation of Fire Station No. 1 to 935 Folsom Street. You have already heard these items at an informational hearing in June and at a hearing to take comments on the Draft EIR in August.

Most of the SFMOMA site is zoned C-3-O and C-3-S with 500- and 320-foot height limits, with the exception of 676 Howard Street, the current home of Fire Station No. 1, which is zoned P (Public) with a 320-foot height limit. The museum expansion will replace the current station, which is seismically compromised, poorly located, and functionally inadequate, with a new station at 935 Folsom Street. SFMOMA's proposal calls for rezoning 676 Howard Street from P to C-3-S, the vacation of Hunt Street (a landlocked alley located between 151 Third and 670-676 Howard Street), a Section 309 downtown project approval for the SFMOMA expansion, and a General Plan amendment and rezoning from MUR to P for the replacement fire station site at 935 Folsom Street. Of course, none of these actions can be taken before the Commission certifies the Final EIR and adopts CEQA Findings.

We are moving forward now on all but one of these items so that the replacement for Fire Station No. 1 can begin construction in early 2012, in advance of the 2013 construction of the SFMOMA Expansion project. The rezoning ordinances still need approval by the Board of Supervisors, which is scheduled to hear them in committee on November 21, with full Board



votes in early December. The Arts Commission has already given final design approval to the replacement Fire Station (contingent on the Board of Supervisors rezoning the site), and we are ready to break ground on the new fire station as soon as the rezoning becomes effective.

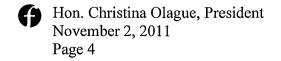
Section 309 hearing to be scheduled in January 2012. The Commission's Section 309 review of the museum expansion's detailed design is not calendared for November 10, but instead will be heard by you in January. Snøhetta EHDD, the project architects, are currently advancing the design beyond the conceptual plans contained in the EIR and presented to you in June. But in order to give the Commission and the public the clearest idea of how the building will look prior to its final approval, the Section 309 design review and project approval was not able to be calendared for November 10. Instead, it will be heard after the schematic design is approved by the museum's trustees and released for public review in late November or early December.

Widespread support. I hope that you will agree that this project is a great deal for the City. It gives SFMOMA the chance to grow into one of the best museums of contemporary and modern art in the world; provides a home for the Fisher Collection and the museum's expanding permanent collection; opens up the museum to all four surrounding streets and alleys; brings great architecture by world-renowned architects to the City; and even improves public safety South of Market. All this is at no cost to the City. For these reasons, the SFMOMA Expansion and Fire Station Relocation projects have widespread support.

W Hotel. To our knowledge, the only concern about the museum expansion are those expressed by the owners of the W Hotel at Third and Howard Streets, who seem to believe they have a right to preserve some private views from certain of their hotel rooms. The museum expansion will reach a height of only about 200 feet, compared to the 500- and 320-foot height limits and the 320-foot height of the W Hotel. There is no way to expand the museum without affecting some views from some hotel rooms. However, as you well know, private views are not protected in San Francisco.

Moreover, we believe the expansion will in the long run improve the Yerba Buena area and be a benefit to the W Hotel and other visitor-serving businesses in the area. The St. Regis Hotel, which will also lose some private hotel room views, is fully supportive of the expansion project. We have also committed through the EIR process to provide the W with vehicular and loading access across the SFMOMA site, so that loading and valet parking operations for the hotel will be improved over existing conditions.

Conclusion. Enclosed is a set of conceptual drawings of both the SFMOMA expansion and the new Fire Station. As noted above, more detailed plans for the museum expansion will be available in late November/early December, prior to the Commission's Section 309 project review action in January. Nonetheless, if you would like, we would be happy to provide you with a preview of the schematic design now and to hear your thoughts before the November 10 hearing.



If you need any further information or would like to meet prior to November 10 for a preview of schematic design developments, please contact me or our community liaison, David Prowler, at 544-0445; david@prowler.org.

Sincerely,

Steven L. Vettel

SLV

cc: Neal Benezra, Director, SFMOMA

Greg Johnson, Museum Expansion Project Director

David Prowler

24414\2823546.1



San Francisco Museum of Modern Art

Modern Art for the City

The San Francisco Museum of Modern Art (SFMOMA) is a non-profit charitable organization with a broad, locally based Board of Trustees, and over 45,000 members. Since opening in 1935 as the first West Coast museum devoted to 20th—century art, SFMOMA has evolved from a well-respected regional art museum into an acclaimed international museum of modern and contemporary art with a highly visible public profile.

The San Francisco Museum of Art opened in 1935 under the direction of Grace McCann Morley. Rising to prominence under the leadership of Henry T. Hopkins (1974–86), the museum's name changed to the San Francisco Museum of Modern Art (SFMOMA) in 1975 to describe its scope more accurately. John R. Lane served as director from 1987 to 1997 and oversaw the museum's relocation in 1995 to a new building designed by Swiss architect Mario Botta in the South of Market area. David A. Ross (1998–2001) steered the museum through a period of unparalleled growth of collections. Under the directorship of Neal Benezra since 2002, SFMOMA has focused its energies into developing a programmatic vision by increasing acquisitions, developing a full and challenging exhibition schedule, and expanding education and publication activities.

In 1995, SFMOMA opened its current building in the heart of San Francisco's Yerba Buena cultural district. With this move, the museum doubled its gallery space and expanded its education facilities while elevating its stature within the museum field and the local community. On May 10, 2009, SFMOMA celebrated its first expansion since the opening of the Third Street building with the SFMOMA Rooftop Sculpture Garden. This new space offers visitors a unique urban oasis described by architect Mark Jensen as "a gallery without a ceiling." An extension of the museum's exhibition and programming resources, the Sculpture Garden features two open-air spaces and a luminous glass pavilion which afford dramatic views of both the San Francisco skyline and sculptural works in the museum's collection.

SFMOMA's mission is to engage a varied audience with the ideas, forms, and makers of the art of our time. By embracing the challenge of the new and unexpected, we hope to encourage fresh ways of seeing, thinking, and engaging with the world. Through an active program of collections, conservation, exhibitions, education, publications, and research activities, the museum traces the history of modern art and its continuing development. International in scope, while reflecting the distinctive character of its region, the museum is committed to exploring the expressions of visual culture and the singular achievements of individual artists, encouraging the contest of values and beliefs, and inspiring discovery for the enrichment of people's lives.

Annually, the museum presents some twenty exhibitions and more than 300 education programs, both onsite and online. Displaying works that range from masterpieces of the Parisian avant-garde to contemporary interactive sound sculpture, the museum's galleries are visited by more than 630,000 people, with an additional 2,850,000 people accessing the museum's website at www.sfmoma.org.

SFMOMA's audiences are drawn from throughout the San Francisco Bay area (40%), California (19%), nationally (23%), and internationally (18%).

A wide array of public programs engages, on average, 384,000 people with thought-provoking opportunities to learn more about the art on view. These programs included docent-led tours, curatorial and artist talks, film screenings, and live performances. Through the KidstArt free admission program, over 17,600 children ages 12 and under visited the museum last year at no charge, while programs designed for school, youth, and family audiences served 53,000 people. SFMOMA serves its most diverse audience through its free school programs. Demographics reported by the California Department of Education in 2010 show that 38% of the students we serve through our school and youth programs are in public schools where 50% or more of the students qualify for free or reduced price lunches. Additionally, 77% of the public schools we serve have a student population that is more than 50% non-Caucasian. Through its exhibitions and public programs SFMOMA embraces and reflects the diversity of its community and contributes to the innovation and cultural vitality that define California.

SFMOMA has a long history of excellence in exhibiting and collecting the foremost artists and designers of our time and houses the West Coast's most comprehensive collection of 20th century and contemporary art, including more than 28,600 works of in four curatorial departments: painting and sculpture; photography; architecture and design; and media art. Each year, SFMOMA presents approximately twenty exhibitions. Exhibitions presented in recent years include *Take your time: Olafur Eliasson; Matthew Barney: DRAWING RESTRAINT; The Art of Richard Tuttle; Marc Chagall; Frida Kahlo; Robert Bechtle: A Retrospective; Chuck Close: Self Portraits 1967-2005; Shōmei Tōmatsu: Skin of the Nation; The Art of Romare Bearden; Brought to Light: Photographing the Invisible; The Art of Participation: 1950 to Now; William Kentridge: Five Themes; Richard Avedon: Photographs 1946-2004; and The Steins Collect: Matisse, Picasso, and the Parisian Avant Garde.*

In addition, the museum's touring exhibitions attract record attendance at major museums nationally and internationally, and SFMOMA's award-winning exhibition catalogues, co-published by Yale University Press, Rizzoli, Random House, Harry N. Abrams, and Chronicle Books, are distributed worldwide.

SFMOMA has always been a forward-looking institution, dedicated not only to preserving the past, but also to embracing the future. Now the museum is looking ahead to the next phase in the museum's evolution: an expansion that will add significantly to its galleries and public spaces and provide a new home for the Doris and Donald Fisher Collection, one of the finest private collections of modern and contemporary art in the world. Numbering close to 1,100 works, the Fisher Collection is extraordinary in its depth, breadth, and quality, with iconic works by Alexander Calder, Chuck Close, Sam Francis, Philip Guston, Anselm Kiefer, Ellsworth Kelly, Roy Lichtenstein, Brice Marden, Agnes Martin, Joan Mitchell, Gerhard Richter, Richard Serra, Wayne Thiebaud, Cy Twombly, Andy Warhol, and many others.

Slated for completion in 2016, the expansion will provide the museum the opportunity to redefine its relevance in the world of contemporary art, its civic value in the city of San Francisco, and its cultural value in the life of individuals. Working with the architectural firm Snøhetta, the expansion will triple the current gallery space and transform the museum as a whole. By enhancing our programs and collections and bringing the Fisher Collection into public view, SFMOMA is expanding its role as a place for learning, inspiration, and interaction for residents of the Bay Area and beyond.

More information about SFMOMA is available at www.sfmoma.org.

SFMOMA Director:

Neal Benezra (as of 8/02)

Chairman, SFMOMA Board of Trustees

Charles R. Schwab (as of 7/1/07)

Number of Total Objects in Collection:

28,666

* Architecture and Design:

5,305

* Media Arts:

160

* Painting and Sculpture:

7,245

* Photography

15,956

Total Membership in FY 11:

40,357

Total Attendance in FY 11:

626,042

Total Online Visitors in FY 11:

2,854,176

The collection of Doris and Donald Fisher numbers more than 1,100 works and is widely considered one of the most important private collections of contemporary art in the world. Yet when the Fishers made their first art purchase in 1965, they did not do so with the intention that the collection would become so large or achieve such a high level of quality. They simply bought a few things they liked, and in this way the collection began to grow. Then in 1976 the company they had founded seven years earlier—the Gap—was transformed from a private business into a public corporation, and they decided to display art in the public spaces of their headquarters. In the years that followed, their holdings increased in tandem with the expansion of the company.

The Fishers initially focused on prints, choosing to buy entire suites of work rather than individual pieces in order to gain a fuller, richer understanding of each artist's style and vision. But the collection quickly expanded to include painting and sculpture and, in more recent years, photography and media art. Many of the works have been housed in the San Francisco offices of Gap Inc., filling corridors, conference rooms, the staff cafeteria, and other public spaces. The art shown there has long been integral to the vibrant, creative environment of the company. In the early 1990s, the Fishers repurposed the pattern-making and sewing spaces in Gap's building at One Harrison Street into galleries devoted to the collection. When Gap Inc. opened its new headquarters at Two Folsom Street in late 2000, the corporation, directed by Don Fisher, commissioned a monumental sculpture by Richard Serra for the ground-floor atrium. In addition, the Fishers dedicated twenty thousand square feet in the new building for galleries, and arranged to open these spaces daily to employees.

The Fishers were avid collectors and seldom sold or traded the works they purchased. They assembled their collection together, and were generally in agreement on each acquisition. At moments when one of them felt strongly about a piece and the other did not, they occasionally would go ahead and acquire it anyway. Although some artists are represented in the collection by only a single work or a handful of works, the Fishers developed a sustained interest in several of the figures they collected, often acquiring numerous examples of their production over the course of many years. As a result, one of the hallmarks of the Fisher Collection is the extraordinary depth and breadth of representation of many of the most seminal artists of our time, including Alexander Calder, Chuck Close, Ellsworth Kelly, Anselm Kiefer, Roy Lichtenstein, Agnes Martin, Gerhard Richter, Richard Serra, and Andy Warhol. This collecting focus enables an exceptionally comprehensive presentation of the development of these artists' ideas and ways of working.

Another noteworthy characteristic of the Fisher Collection is its equal representation of abstraction and figuration. Abstract works range from the gestural paintings of Willem de Kooning and Lee Krasner to the rigorous Minimalism of Carl Andre and Donald Judd. Their figurative holdings encompass Pop art by Lichtenstein and Warhol as well as expressive canvases by Georg Baselitz. Philip Guston and Richter—two artists who are unusual for pursuing both abstract and figurative painting during their careers—have been of special interest to the Fishers.

The Fishers, however, did not set out with a specific plan for what the collection could or should be. They instead followed their interests and instincts, and the collection grew out of personal passion and pleasure. They did not use advisors but were open to the opinions of those whose knowledge and taste they trusted. They liked to get to know the artists whose work interested them, to visit their studios, to understand the art through the creators' eyes. They frequented galleries and saw museum exhibitions as often as possible. In this way they clarified and honed their aesthetic judgment over many years.

In general the pieces in the collection are sensual but powerful. They create an impression of immediacy and boldness. A love of texture and color is apparent. Many of the artworks are large in size, but even the smaller ones tend to convey a sense of grandeur beyond their scale. They are visually rich and delight the eye. Thus, despite the extraordinary range of artists, periods, and movements it represents, the Fisher Collection manifests the coherence and integrity of the personal vision that formed it.

This exhibition presents approximately 160 highlights from the collection, selected to convey the overall quality and diversity of the Fishers' holdings. Many of the cornerstones of the collection have been included, and the artists whom the Fishers collected in the greatest depth are featured in individual galleries devoted to their work. SFMOMA's new Rooftop Garden has allowed for the inclusion of

numerous sculptures, another area of focus for the Fishers. While not every artist or work of art can be considered in detail here, the following discussion of some of the collection's core artists and groupings may offer a clearer picture of its strengths and significance.

The only artist in the collection who could be considered more modern than contemporary—having emerged as a key figure in the Parisian art scene of the late 1920s—is Alexander Calder. The Fishers have amassed more of his artworks than those of any other artist, with forty-five mobiles, stabiles, and works on paper from across his fifty-year career. Calder held a special fascination for Don Fisher, who kept a number of the artist's pieces in his office at Gap headquarters. Don's admiration was complete. As he once wrote, "In my opinion, Calder is the greatest sculptor that ever lived because he was so creative. There's such a variation in his work, and he did it all with material that cost practically nothing." The invention, optimism, and playfulness displayed throughout Calder's oeuvre—not to mention its crisp graphic character—seem to embody the spirit the Fishers intended to capture in Gap's clothes, stores, and marketing materials.

Another artist collected extensively by the Fishers is Ellsworth Kelly, whose forty-one works evince his masterful balance of line, form, and color. The seemingly buoyant quality of Kelly's work, the clarity and assuredness of his shapes, and his use of exquisite, pure color or black-and-white counterpoint compositions echo many of the qualities of Calder's sculptures. Both SFMOMA and the Fishers had collected Kelly for many years when in the late 1990s the museum, joined by a small group of trustees led by Don Fisher, approached the artist about acquiring a group of major works still in his possession. As a result of that effort nineteen of Kelly's paintings and sculptures were jointly purchased by the museum, the Fishers, and two other trustees. The acquisition included many of Kelly's most important early works, made when he was living and working in Paris between 1948 and 1954. For this exhibition, however, SFMOMA is highlighting the Fishers' personal choices by showcasing the Kelly works they acquired on their own (with the exception of Kelly's monumental 1973 sculpture Stele I, on display in SFMOMA's Rooftop Garden).

The number of a given artist's works owned by the Fishers is not, however, the only gauge of their passions. In the case of Agnes Martin, for example, the Fishers assembled eight paintings and a suite of thirty drawings, a relatively small number that assumes great significance when considered in light of Martin's limited production. Doris Fisher has identified Martin as "one of my favorite artists; her paintings move me deeply." The examples in the Fisher Collection are of the highest quality and represent every decade of Martin's career—the earliest dates from 1957 and the most recent from 1995. Among the highlights is one of her greatest canvases, Night Sea (1963; pl. 53).

Beautifully calibrated lines, pure geometric forms, and sensuous surfaces appear repeatedly throughout the Fisher Collection, and are especially striking in the wall drawings by Sol LeWitt. As the Fishers sharpened their focus, they seized the opportunity to acquire LeWitt's very first wall drawing from fall 1968 (pl. 39)—a conceptually rigorous and aesthetically ethereal work composed of simple black pencil that has become one of the touchstones of contemporary art. LeWitt developed his wall drawings over forty years, making more than one thousand such works of extraordinary variety. In 1999 the Fishers commissioned the artist to make his optically bold, brilliantly colored Wall Drawing #895 for their home in San Francisco (pages 28–29). Later he re-executed his first wall drawing in color as a gift for the Fishers (pl. 40). Just before LeWitt's death, they acquired Wall Drawing #1247 of 2007, thereby establishing a collection of his work that brackets the evolution of his wall drawings from their inception to their final chapter.

As noted above, the Fishers have a strong passion for sculpture, and the key artists of Minimalism—a movement that developed in New York in the 1960s and emphasized modular, geometric structures—are well represented in the collection through works by Carl Andre, Dan Flavin, and Donald Judd. Richard Serra, another artist who has pushed the boundaries of sculpture, is also featured. The Fishers first met Serra, a native of San Francisco, through SFMOMA curator John Caldwell in the late 1980s. Caldwell thought Serra was the greatest sculptor of his time, and Don Fisher agreed with that assessment. The Fishers have subsequently collected a number of Serra's works from across his career. Serra, primarily known for his monumental steel sculptures—made for installation indoors or outdoors—was a natural

previous pages
Claes Oldenburg and Coosje van Bruggen Cupid's Span 2002
Stainless steel, structural carbon steel, liber-reinforced plastic,

cast epoxy, polyvinyl chlorida foam, and polyester gelcoat $792\times1,725\times204\% \text{ in. (2.011.7}\times4.381.5\times519.1 \text{ cm)}$ Gift of Doris and Donald Fisher to the city of San Francisco. 2002

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choice to create the sculpture commissioned for the atrium at Gap headquarters. This exhibition presents a selection of some of Serra's most important smaller, indoor works.

The late 1980s were a period of critical importance for the development of both SFMOMA and the Fisher Collection. At that time Don Fisher was one of the leaders of the campaign to construct a new building for SFMOMA and to expand the size and scope of the museum's exhibition program to highlight international artists. In 1989 the Fishers acquired two very large abstract paintings by the German artist Sigmar Polke (pls. 69–70), as part of an effort by the museum and other trustees to keep together a seminal suite of five abstract canvases entitled *The Spirits That Lend Strength Are Invisible* (1988). Around this time the Fishers also acquired their first painting by Anselm Kiefer—marking the beginning of a strong interest in the artist that would culminate with the acquisition of a dozen of his most important works in 1997. Since entering the collection those works have been showcased for thousands of visitors in the galleries at Gap's One Harrison Street building.

But the German artist who has proven to have the greatest allure for the Fishers is Gerhard Richter. Over two decades they acquired twenty-three of his paintings, forming a collection that represents the full range of his styles and subjects and is considered one of the finest concentrations of his work in the world. For many contemporary observers, Richter has been among the most difficult of contemporary artists to pin down. His oeuvre includes both abstract and representational compositions, ranging from magisterial fields of chromatic colors and frozen gestures to monochrome panels and color charts, from blurred grisaille renderings of mass media images to romantic, lushly colored portraits and landscapes. These canvases are part of what is perhaps the most intellectually complex body of work by any contemporary artist, one who has consistently explored the purpose and possibilities of contemporary painting. Though wildly diverse in style, Richter's works are united by their elegant precision and sensuous surfaces—qualities that resonated with the Fishers.

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Almost parallèl to Richter's paintings in their blurring of artistic boundaries is the work of the American artist Andy Warhol, whose early silkscreen paintings of newspaper images and film stars dating from the 1960s likely influenced his German counterpart. At the time of Warhol's death in 1987, his importance as an artist was in doubt and the market for his paintings uncertain. But by the early 1990s the Fishers had come to recognize that Warhol was among the greatest artists of the twentieth century, and they began to acquire his work avidly, eventually accumulating twenty examples of exceptional quality. While Warhol is generally thought of as a Pop artist whose paintings are cool and impersonal, in truth he paid tremendous attention to the painterly qualities of his works, generating richly variegated surfaces and tonal effects. Warhol's choice of subjects was considered and deliberate, and he stirred the public imagination more than any other artist of his time. It seems clear that his work was innately attractive to the Fishers both for its formal qualities and for its social resonance, as their company also reflected and shaped American contemporary culture.

The Fishers likewise admired Warhol's contemporaries—the Pop artists Roy Lichtenstein, Claes Oldenburg, and Coosje van Bruggen, the British painter David Hockney, and the Northern California painter Wayne Thiebaud, as well as the Southern California artist Ed Ruscha, whose later paintings were of particular interest to them. While these artists represent a great range of figurative and representational art, the Fishers generally favored works with a graphic style and visual punch. Lichtenstein in particular was collected in depth; there are twenty-four of his works in the collection, including several outstanding suites of prints. Oldenburg is especially notable for the major outdoor sculpture the Fishers commissioned on the Embarcadero waterfront at Folsom Street—a monumental evocation of Cupid's bow and arrow that reflects their love of their native city of San Francisco (pages 18-19).

As much as the Fishers have been attracted to art with a crisp graphic character, works that convey a sense of human connection also have a significant presence in the collection. Foremost among these are the portraits of American artist Chuck Close. Since the late 1960s Close has revitalized the subject of portraiture, most notably in his very large painted portraits of artist friends, rendered both in black and white and in color. The Fishers acquired four such portraits, including those of two artists whose work they collected with particular passion—Lichtenstein and Martin (pls. 58-59). In addition to being a painter, Close is renowned as a great printmaker and has mastered

an astonishing array of techniques and materials in portraying himself and his family, friends, and fellow artists. His work in other modes is also represented in the Fisher Collection, which includes portraits made with oil or watercolor, holography, photography, tapestry weaving, drawing, and paper-pulp collage. For Close each individual medium suggests new possibilities and permutations for portraiture, spurring him to continually reinvent this most traditional genre.

Two other Fisher favorites who have reinvigorated postwar figurative painting are Philip Guston and Georg Baselitz. Both artists painted bold, expressive figures enmeshed in settings that suggest strong psychological and cultural forces at play. The tension in their work between painterly abstraction and expressive content is palpable. Guston's early paintings were resolutely abstract, and he was one of the key artists to develop Abstract Expressionism. In contrast, Baselitz's canvases pushed farther and farther away from his ostensible subjects over the course of his career, moving toward abstraction in his later work. To some extent a comparable tension can be found in the paintings of Cy Twombly, in which suggestions of narrative and myth emerge and retreat within the artist's gestural brushstrokes. Each of these three artists is represented in the Fisher Collection by a selection of approximately a half-dozen major works that demonstrate the exceptional range and character of his art.

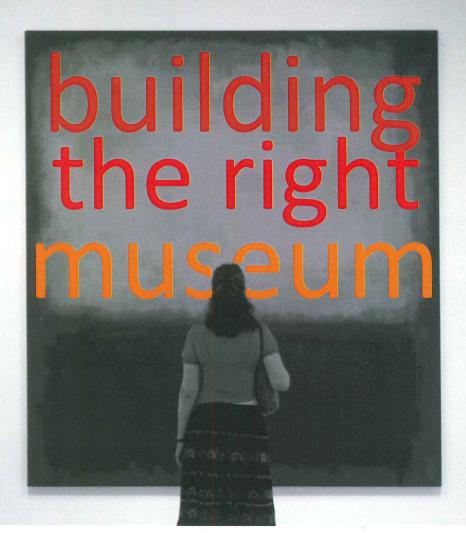
Coming back to abstract art, there are many artists in the Fisher Collection whose forms and surfaces openly reveal the trace of the hand. These are artists for whom issues of color, light, surface, and texture serve as the subjects of the work, and who place the acts of seeing and perception at the forefront of the encounter with the object. Examples include pioneering figures of Abstract Expressionism such as Willem de Kooning, Lee Krasner, and Joan Mitchell, the California painters Richard Diebenkorn and Sam Francis, and the sculptors John Chamberlain and Mark di Suvero. A generation later, artists such as the painter Brice Marden and the sculptor Martin Puryear moved abstraction toward a quieter, more meditative experience.

Finally, mention must be made of the South African artist William Kentridge. Although the Fishers discovered him relatively recently, they pursued his art with tremendous excitement and passion. They acquired three installations as well as numerous drawings and prints, evidencing their continuing openness to new artists' work. Kentridge's narrative video installations—many of which were created using old-fashioned, gestural drawings with richly tactile surfaces—probe psychological and cultural depths that few other artists of our time have tackled, yet they also revel in breathtaking flights of visual fancy. Don Fisher described Kentridge as one of the most creative artists working today and identified him as a favorite during his last years. For this reason Kentridge's masterpiece *Preparing the Flute* (2005; pls. 119–23) might be seen as a rather poetic coda to a lifetime of collecting. An astonishingly rich reimagining of the Mozart opera *The Magic Flute*, it displays an equal combination of seriousness and aesthetic pleasure—a spirit akin to that which animated the building of one of the most extraordinary collections of the art of our time.

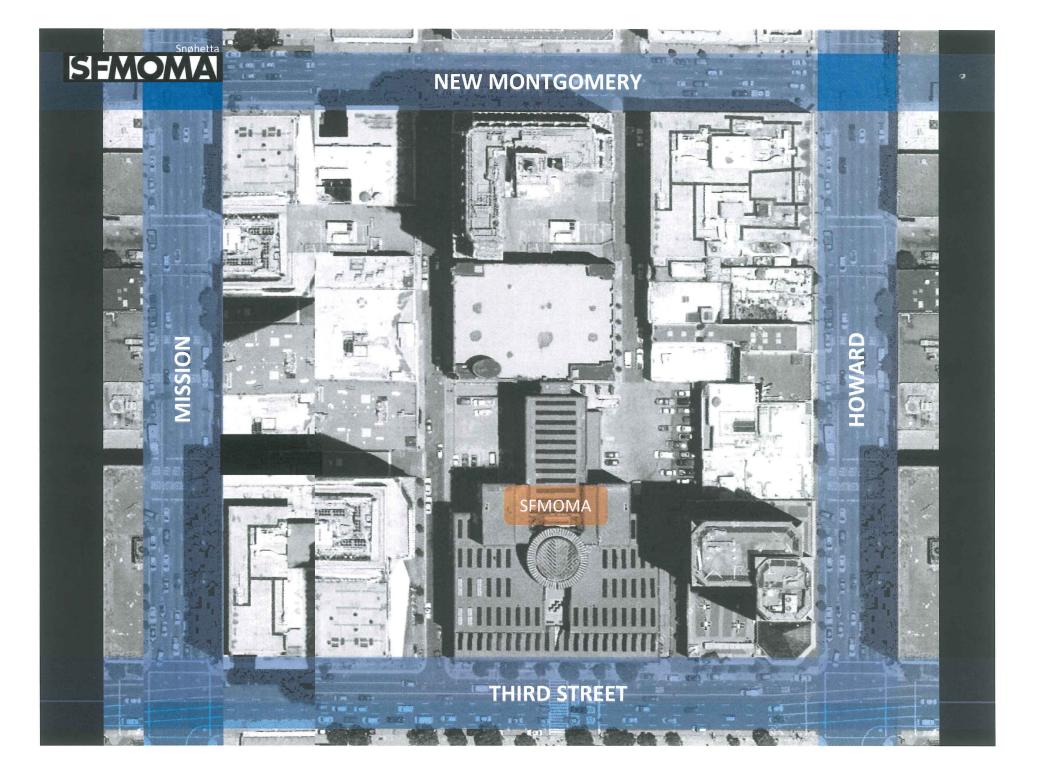
Author's note: All quotations attributed to Doris or Donald Fisher are taken from Neal Benezra's 2007 interview with them (an abridged version of which follows this essay).

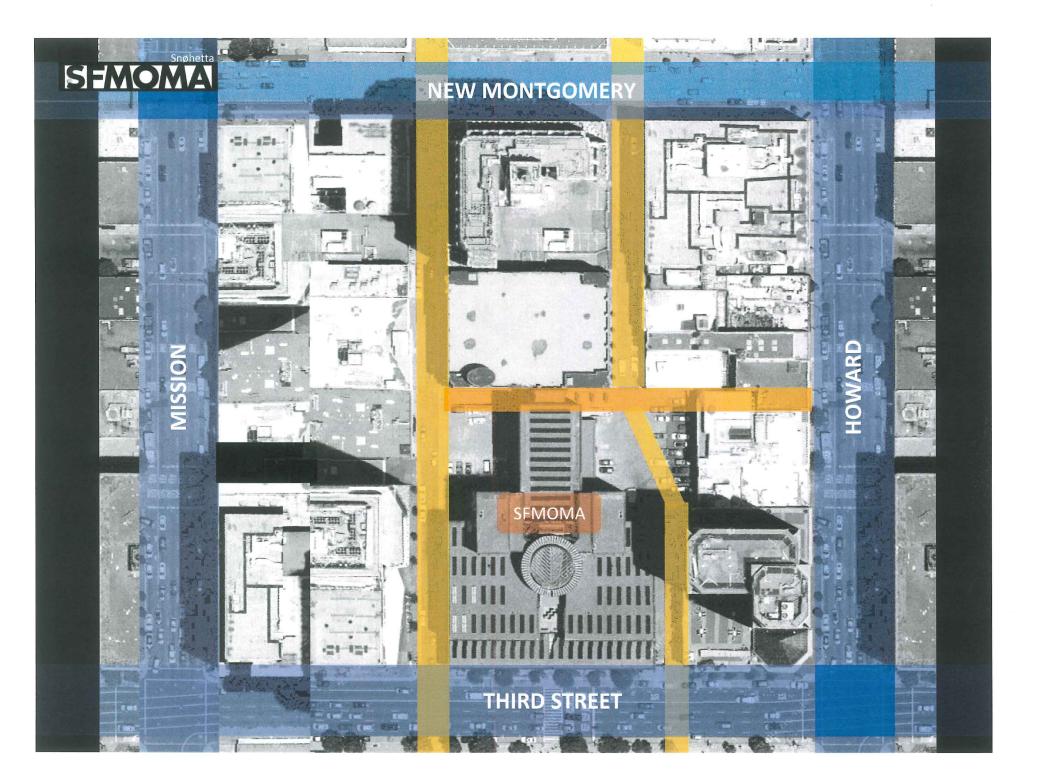
Louise Bourgeois Spider 1995 Steel, 131 × 188 × 133 in. (332.7 × 477.5 × 337.8 cm) The Doris and Donald Fisher Collection at the San Francisco Museum of Modern Art



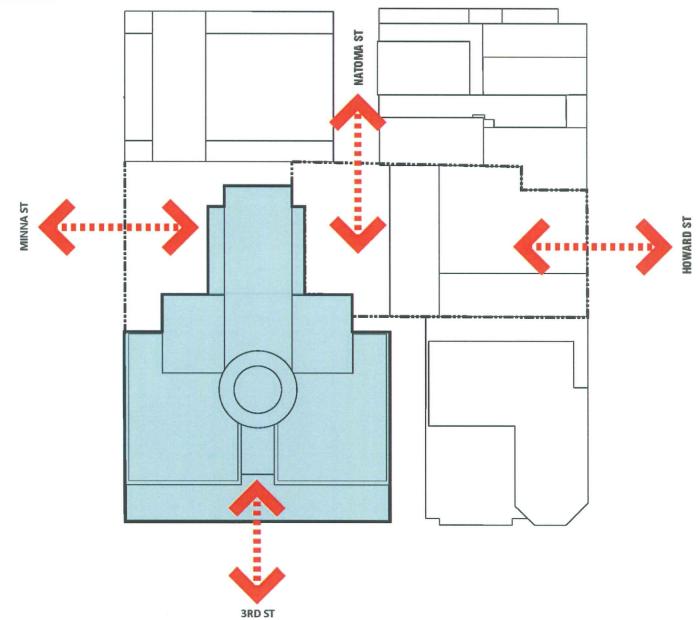


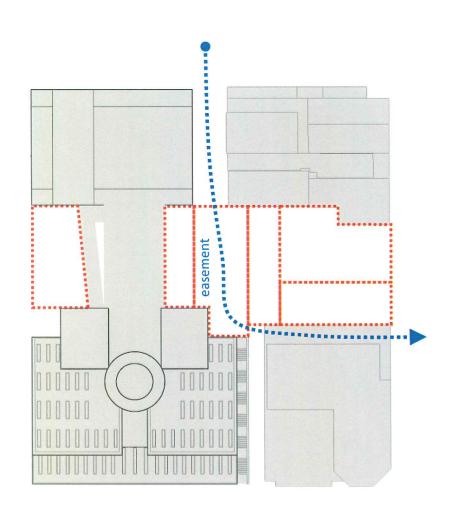
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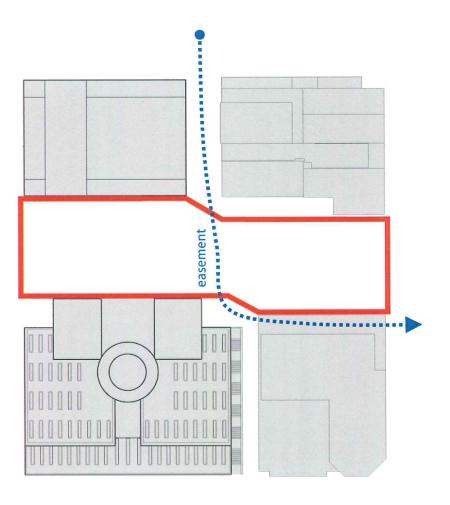






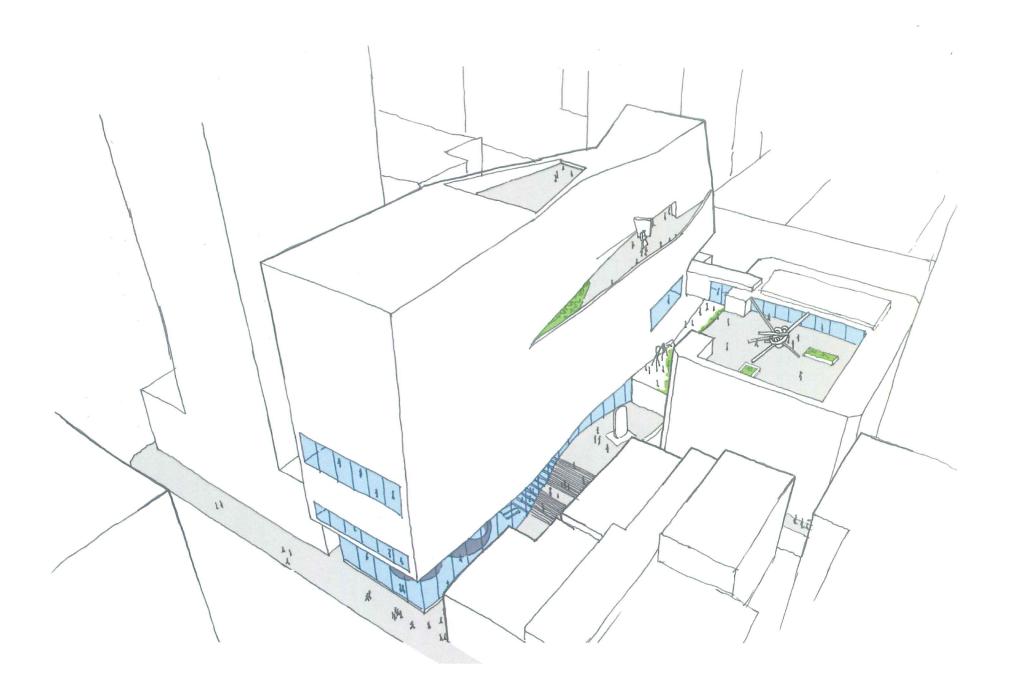


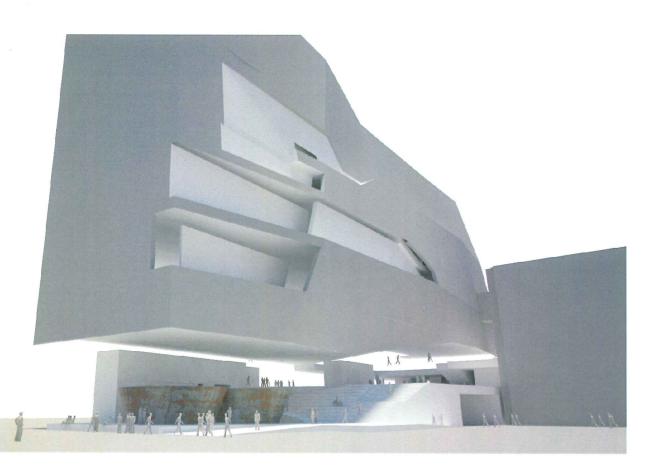


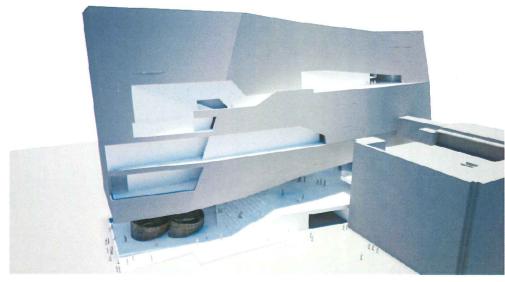


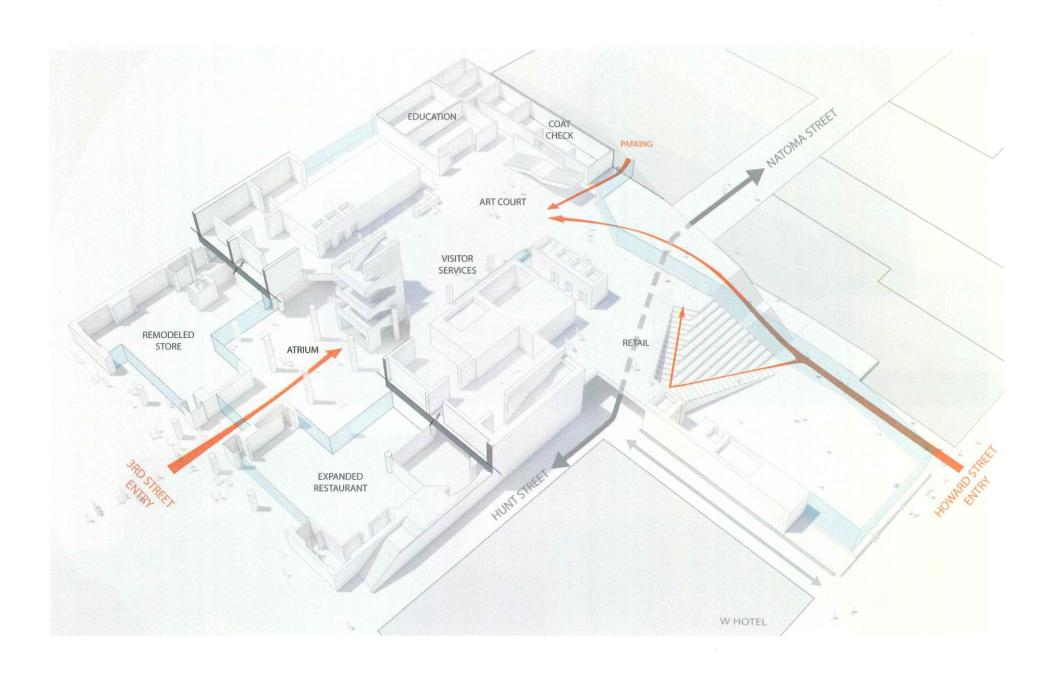


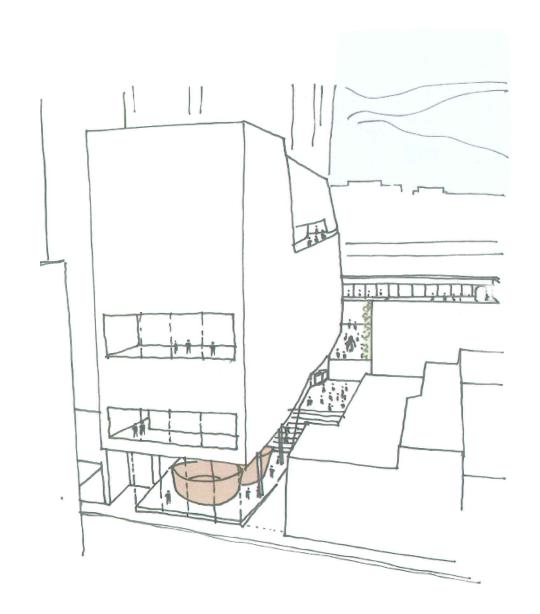


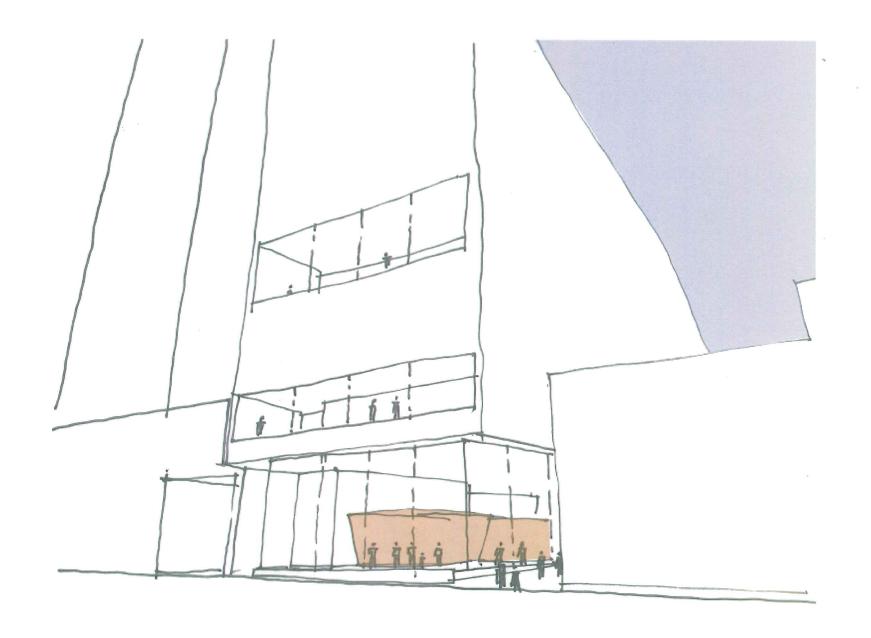


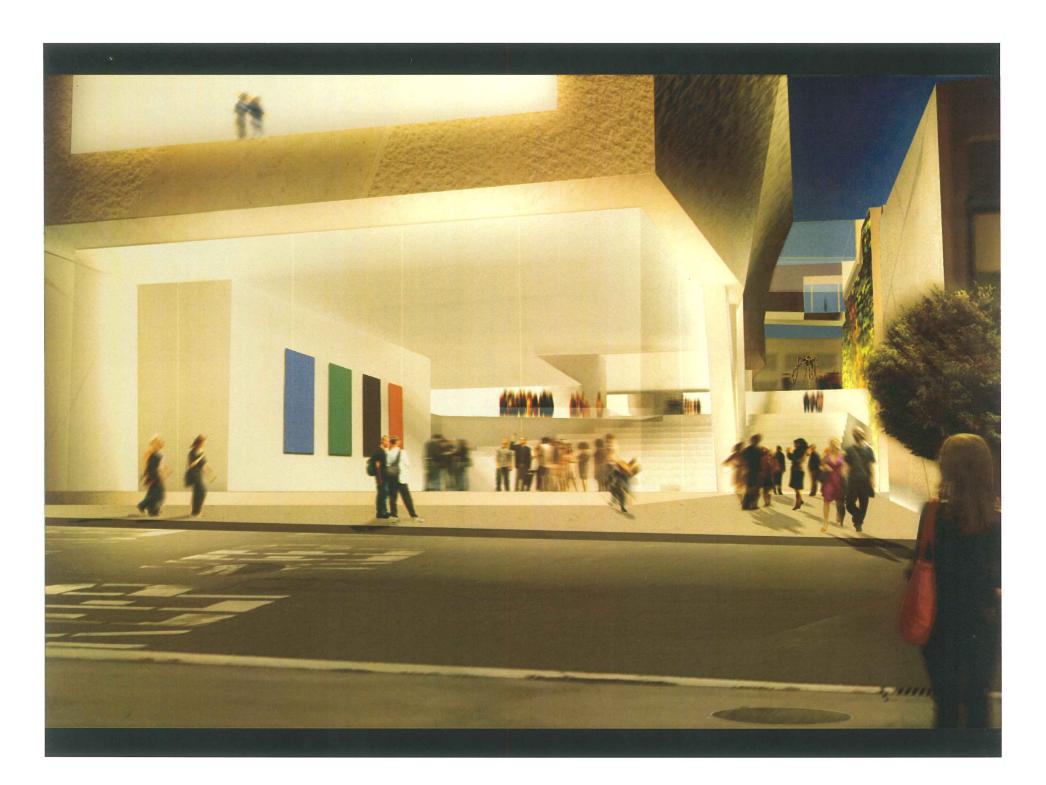


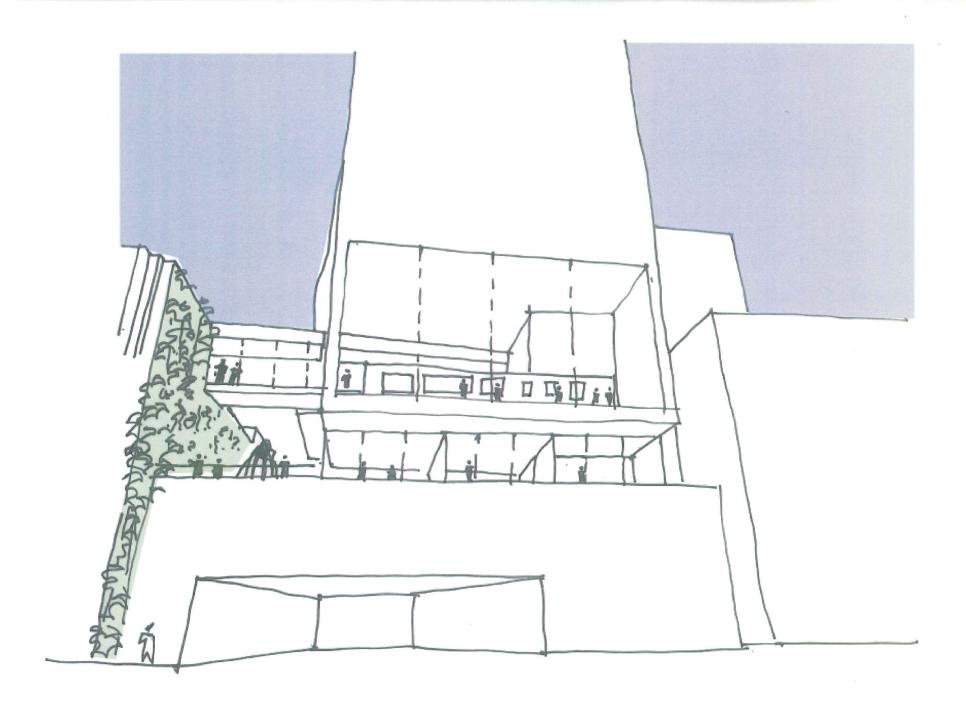




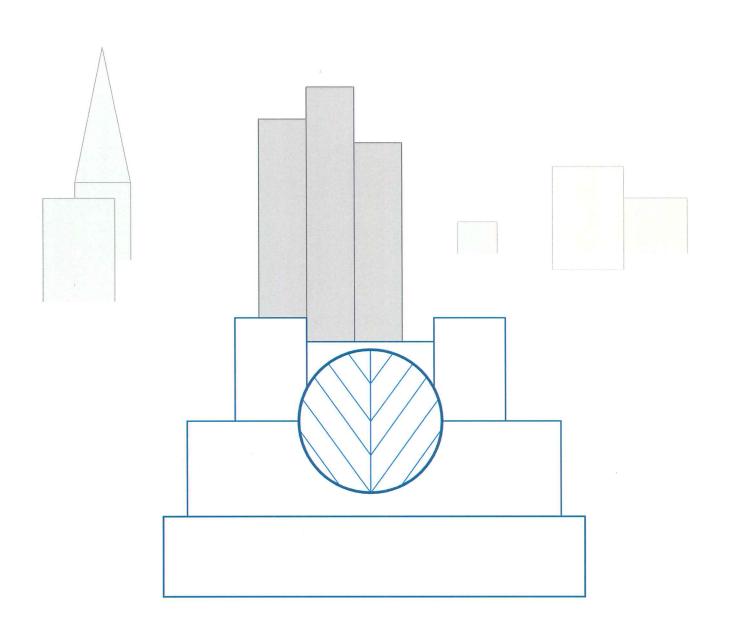


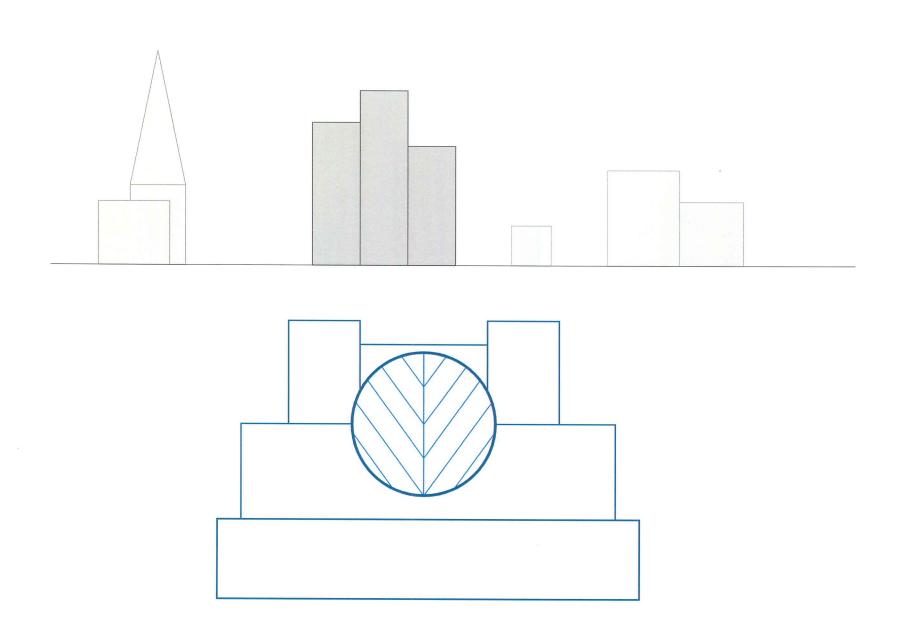


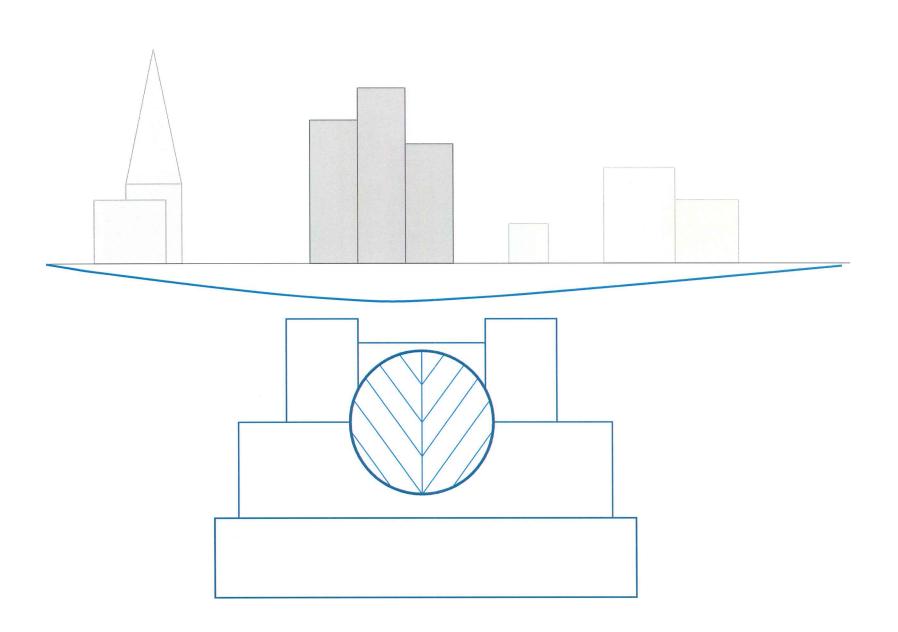


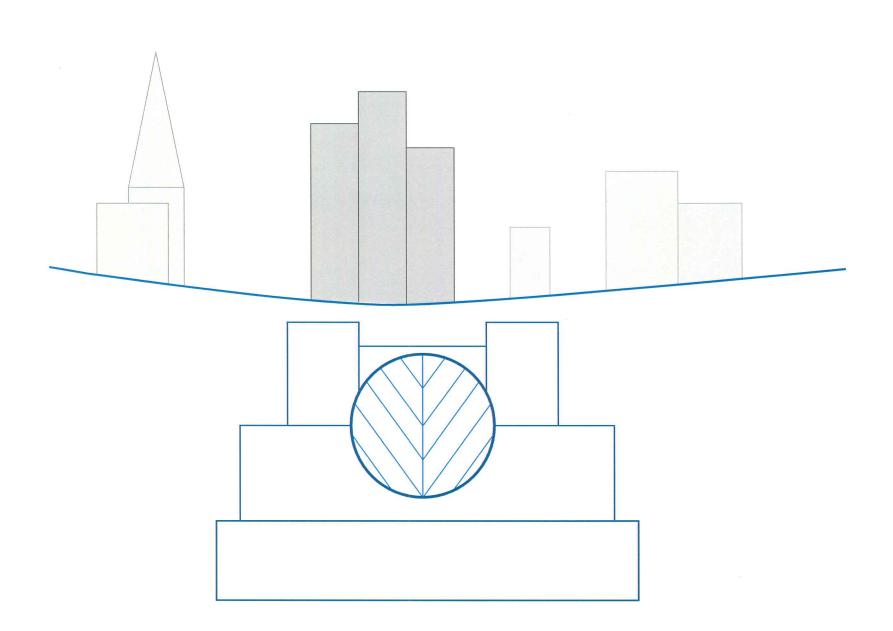


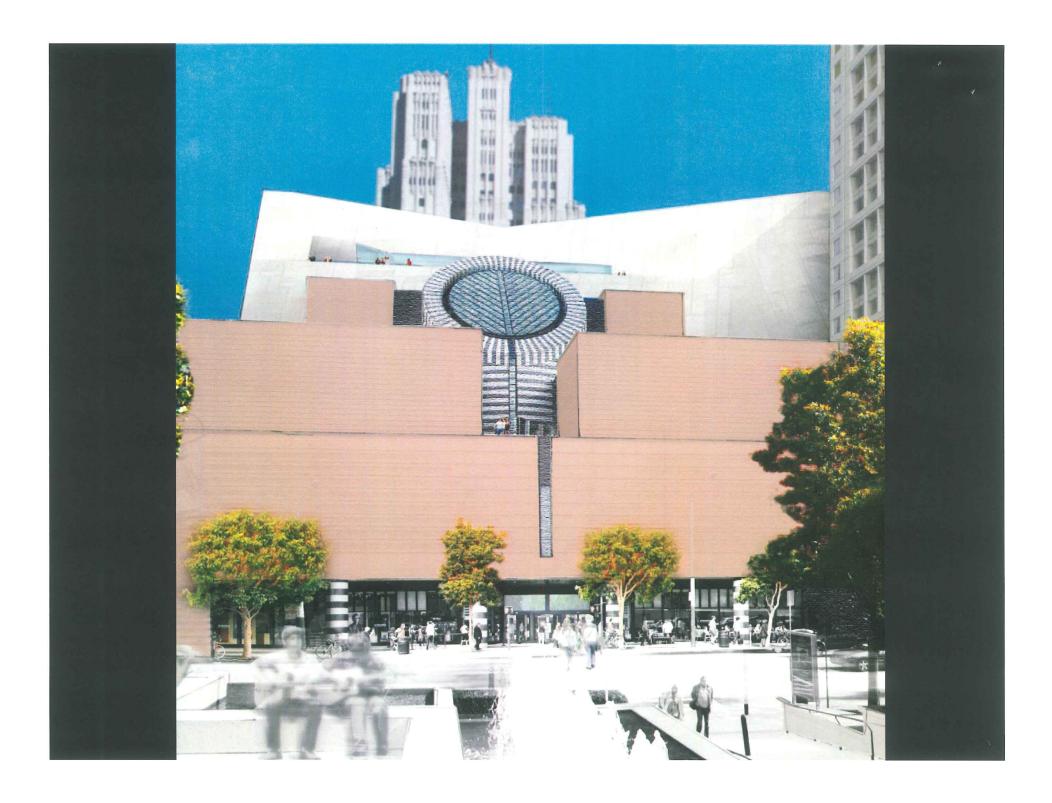










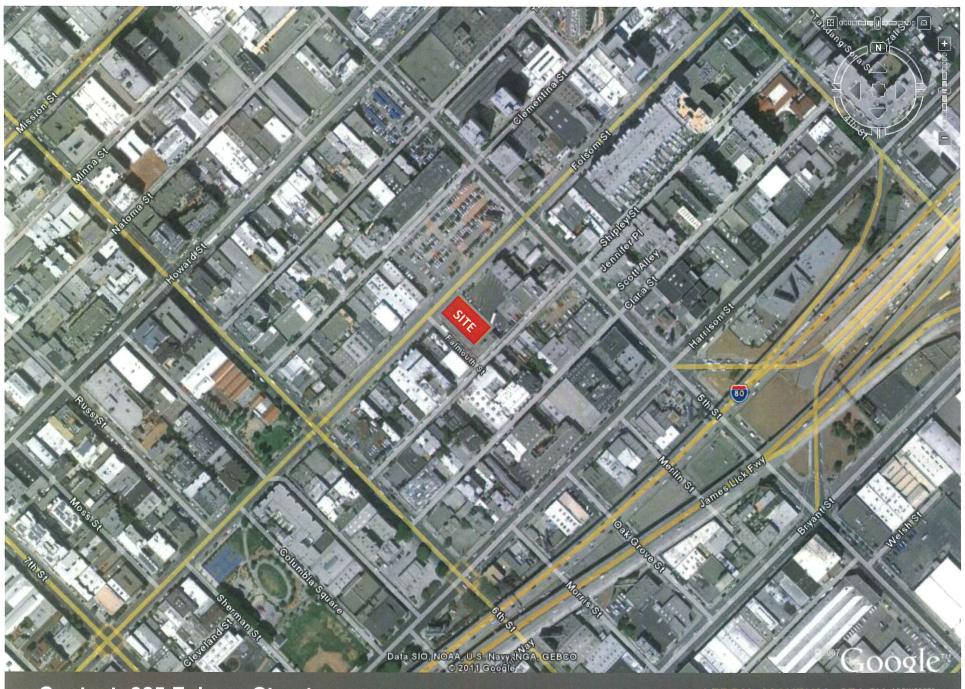




LEDDY MAYTUM STACY ARCHITECTS

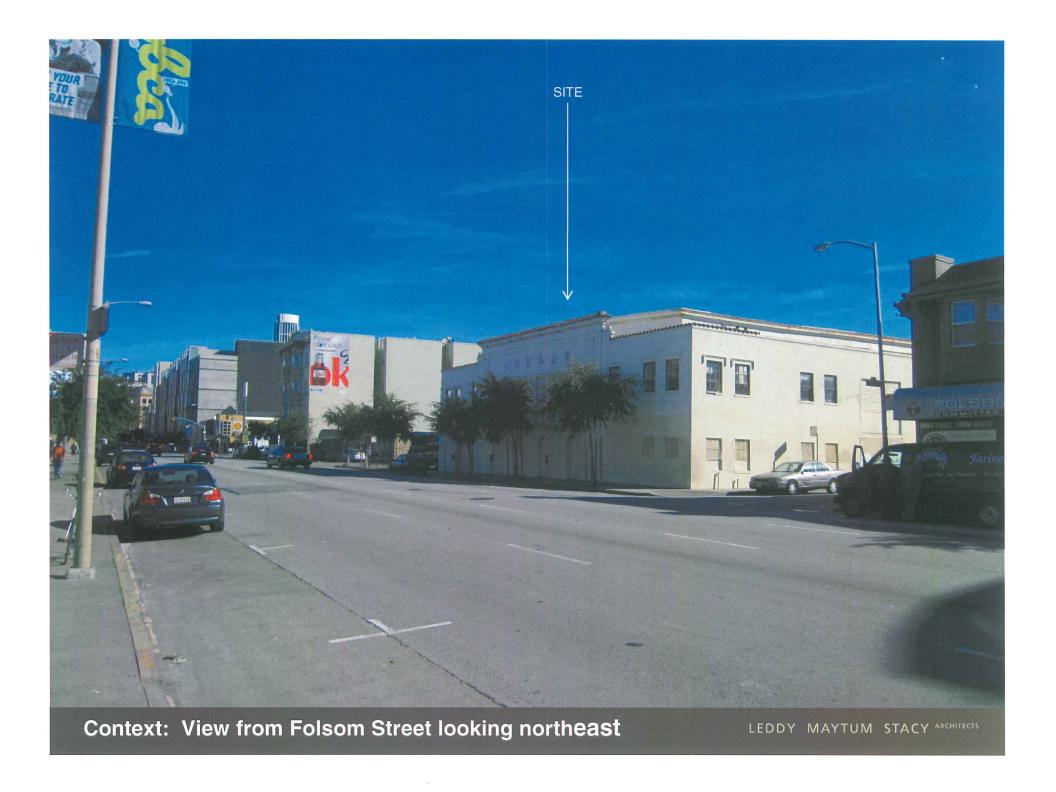
SAN FRANCISCO FIREHOUSE NO. 1 935 Folsom Street

June 23, 2011



Context: 935 Folsom Street

LEDDY MAYTUM STACY ARCHITECTS





- A utilitarian building with an important job to do
- A dignified expression of civic architecture
- A welcoming home for firefighters
- A model for resource-efficient fire stations

