

### SAN FRANCISCO PLANNING DEPARTMENT

MEMO

**DATE:** February 21, 2011

TO: **Historic Preservation Commissioners** 

FROM: Mary Brown, Preservation Planner

RE: Landmark Designation Work Program Discussion 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

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### PROJECT BACKGROUND

This informational presentation to the Historic Preservation Commission (HPC) is intended to inform and guide prioritization of the HPC's Landmark Designation Work Program (Work Program) for FY2010-2011. There is no action required at this time.

At the regularly scheduled January 19, 2011 hearing, Planning Department (Department) staff gave a presentation focused on Article 10 Landmark designations to date. The presentation identified trends related to the location, property types, social history, and construction dates of existing Landmarks. It also provided background on designations made primarily for a property's association with a significant person, event, or cultural group, rather than solely for its architectural qualities. The Department provided this information, at the HPC's request, in order to inform and prioritize the HPC's Work Program for FY2010-2011.

At the January 19, 2011 hearing, the HPC requested additional information to assist in the prioritization of the Work Program. This additional information includes the status of Department review of community sponsored historic and cultural surveys and a compilation of previous documentation related to past Landmarks Preservation Advisory Board's Work Programs. Based on the Department's previous analysis of underrepresented Article 10 property types and styles, the Department has also compiled additional information that may be of assistance in the prioritization process.

Based on the direction given to Department staff at the March 2, 2011 hearing, the Department will return with a draft Work Program for review and action at a future HPC hearing. Owners of potentially impacted properties, related Citizen Action Committees, the wider preservation community, and other interested stakeholders will be noticed regarding this future hearing.

### **Attachments:**

Appendix A: Landmark Analysis, HPC hearing December 15, 2010 / January 19, 2011

Appendix B: Research Status: Landmarks Preservation Advisory Board Work Programs 2002-2007

Appendix C: Proposed Template for 2010/2011 Landmarks Designation Work Program

Appendix D: Market / Octavia Recommendations for Article 10 Designation Docomomo Northern California, San Francisco Modern Inventory Appendix E:

Appendix F: Historic Resource Surveys Status Appendix G: National Register Historic District List

Appendix H: Recommendations Chapter of San Francisco Modern Context Statement

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## Appendix A:

Executive Summary: Landmarks Designation Work Program, Hearing Date December 15, 2010 / January 19, 2011

## **Executive Summary Landmark Designation Work Program**

**HEARING DATE: DECEMBER 15, 2010** 

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### REQUESTED COMMISSION ACTION

This informational presentation to the Historic Preservation Commission (HPC) is intended to inform and guide prioritization of the HPC's Landmark Designation Work Program (Work Program) for FY2010-2011. There is no action required at this time. Based on the discussion at the December 15, 2010 hearing, the Planning Department (Department) will return with recommendations at the January 19, 2011 HPC hearing.

### PROJECT BACKGROUND

At its August 4, 2010 hearing the HPC directed Department staff to provide background information on Article 10 Landmark designations to date and identify, if any, trends related to the location, property types, social history, and construction dates of existing Landmarks. While there are no specific Landmark designation criteria outlined in Article 10 of the Planning Code, the HPC was also interested in designations that were made primarily for a property's association with a significant person, event, or cultural group, rather than solely its architectural qualities. It is the Department's understanding that the analysis contained in this report will be used to inform and prioritize the HPC's Landmark Designation Work Program (Work Program) for FY2010-2011.

The budget for this fiscal year allocates one full-time equivalent (FTE) staff to Landmark designation and other related activities as directed by the HPC. Given the number of eligible resources identified in recent surveys and in past Landmark Preservation Advisory Board work programs, and the workload associated with each designation, staffing for only a limited number of designations is feasible. The projected number of hours and level of work required for each Landmark designation is documented in the following sections.

Also presented is a proposed quarterly reporting structure to monitor resource allocation for Landmark designations and to allow for the HPC and the Department to prioritize designations as appropriate.

### PROJECT DESCRIPTION

### Part 1: Analysis of Existing Landmark Designations

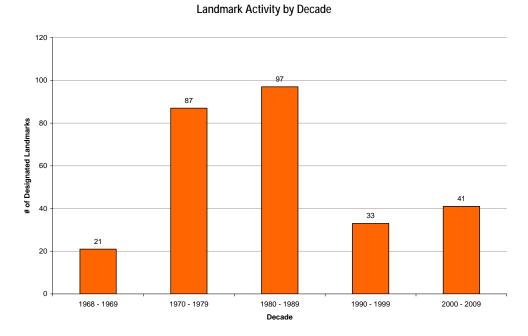
To document trends, the Department coded each Landmark based on a range of variables including: date designated, age of property when designated, construction date, style, property type, and scale. Results of this coding were charted and displayed in GIS maps. (See Appendix.) In addition, properties that were found to be significant due wholly or in part to an association with a significant person, event, or ethnic or cultural community were identified.

### Landmark Preservation Advisory Board Designations

The purpose of Landmark designation is two-fold: to bestow distinction upon and foster appreciation of San Francisco's most significant buildings, structures, and objects, and to provide an additional measure of protection for properties vulnerable to demolition or inappropriate alteration. The Landmarks Preservation Advisory Board (LPAB) was established in 1967 with the adoption of Article 10 of the Planning Code. The City of San Francisco designated 260 Article 10 Landmarks and 11 Historic Districts in San Francisco during the LPAB's four decades of activity. Mission Dolores, San Francisco's oldest extant building and first Article 10 Landmark, was designated in 1968.

The 1960s – 1970s was a particularly active period for Landmark designation. Over 40% of San Francisco's Landmarks were designated during the first decade of preservation activity. Early designations focused on churches, commercial buildings and 1850s-era brick commercial buildings concentrated in the Jackson Square area. Relatively few residential buildings were designated – just one of the first 40 San Francisco Landmarks was residential, the Colonel Dames Octagon House (Landmark No. 17). The 1980s also witnessed significant designation activity, with a notable concentration of designations in the Downtown area. The last two decades have witnessed a significant decrease in the number of individual Landmark designation, averaging fewer than four designations per year. Just one building was designated in 2009 (Metro Theater, Landmark No. 261) and one in 2010, the Marina Branch Library. See Figure 1.

The LPAB was not consistent in its numbering system for designations. Individual Landmark designations typically consist of a single building; some individual designations, however, included several buildings, for example, Landmark No. 210 covered the Murphy Windmill and adjacent Millwright Cottage. Other clusters of buildings received individual Landmark numbers for each building, for example, the Tanforan Cottages (Landmark No. 67 and 68), and Woods Hall (Landmark No. 257) and the adjacent Woods Hall Annex (Landmark No. 258).

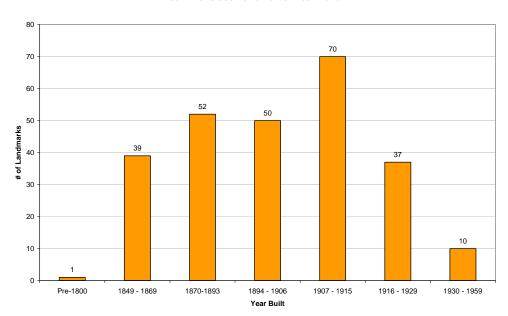


#### Figure 1 Source: San Francisco Planning Department

### Year Built, Styles, and Architects

The first decade of LPAB designation activity focused on the City's oldest buildings. More than half of all Landmarks are survivors of the 1906 earthquake and fire. Victorian-era styles, in particular, Italianate design, as applied to single-family dwellings and commercial brick buildings are well represented. Many Landmarks were built during the period of intense building activity that characterized the reconstruction of San Francisco in the decade following the disaster. Styles of these buildings drew heavily from the Beaux-Arts and Classical Revival design idioms. Just 3% of Landmark buildings were constructed after 1930, resulting in few buildings designed in a Modern style. Notably underrepresented are buildings designed in the regional vernacular, the Bay Region Traditions. See Figure 2.

San Francisco's Landmark's were designed by Master architects of local and national significance, including Willis Polk, Timothy Pflueger, the Newsom brothers, Louis C. Mullgardt, Julia Morgan, John Reid Jr., John Galen Howard, A. Page Brown, H. C. Baumann, Henry Geilfuss, Frank Lloyd Wright, Ernest Coxhead, Bernard Maybeck, and Albert Pissis. Due in part to the loss of building permit records during the 1906 disaster, the names of architects for almost a quarter of Landmarks are not known.



### San Francisco Landmarks: Year Built

Figure 2 Source: San Francisco Planning Department

#### Recent Past

The term "Recent Past" is used by preservationists to describe a period of time that encompasses the present up to fifty years ago. Currently there is just a single Recent Past Landmark, the San Jose Theater / NAMES Project building (Landmark No. 241), at 2362 Market Street. It is an unusual Landmark for San Francisco in that its significance is derived from its association with the 1980s AIDS Quilt project, rather than for specific architectural qualities. The building is greater than 50 years of age, constructed in 1906, and, due to numerous alterations, does not possess distinctive characteristics in terms of design, workmanship, or materials. Just 10 buildings constructed after 1930 are designated Landmarks. However, past Landmarks Preservation Advisory Boards, beginning in 1975, have demonstrated a willingness to designate Recent Past properties. See Figure 3. The LPAB designated eight buildings that, at the time of designation, were less than 50 years old. These include:

- Landmark No. 72: Frank Lloyd Wright's V. C. Morris gift shop, designated in 1975 at age 26
- Landmark No. 84: War Memorial Complex, designated in 1977 at age 46
- Landmark No. 99: Schoenstein Pipe Organ Factory, designated in 1977 at age 49
- Landmark No. 107: Public Works Administration-era Rincon Annex Post Office, designated in 1980 at age 41
- Landmark No. 122: Clay Street Center, designated in 1981 at age 49
- Landmark No. 170: One building included in the Grace Cathedral Close Landmark designation the Cathedral School for Boys, a Modern building erected in 1966 – was designated in 1984 at age 18

- Landmark No. 183: Skidmore, Owings & Merrill's (SOM) Crown-Zellerbach Building, designated in 1987 at age 28
- Landmark No. 254: Doggie Diner Sign, designated in 2006 at age 40

### 100 92 90 82 80 70 60 # of Landmarks 48 50 40 30 19 20 11 10 18 - 49 years old 50 - 59 60 - 79 80 - 99 100 - 119 120 - 177 Landmark Age (in years)

### Age of Landmark when designated

Figure 3 Source: San Francisco Planning Department

### Landmark Property Types

Nearly a third of Landmarks are residential buildings and the overwhelming majority of these are large, high-style, single-family houses. Just a handful of residential Landmarks are small-scale or vernacular, including the Stanyan House (Landmark No. 66), the Tanforan cottages (Landmarks No. 67 and 68), an earthquake refugee shack (Landmark No. 171), the Shipwright's Cottage (Landmark No. 250), and the Glazer-Keating House (Landmark No. 251). Few apartment buildings are designated Landmarks; exceptions include The Chambord (Landmark No. 106), Gaylord Hotel, a residential hotel (Landmark No. 159), and the Howard / 26th Street Cottages, a low-rise residential complex (Landmark No. 206).

A quarter of Landmarks are government, educational or institutional buildings. These Landmarks include six fire stations, ten schools, five Carnegie branch libraries, and a handful of state and federal buildings. The diverse range of institutional buildings include several hospitals, a Columbarium, and social service, fraternal, or neighborhood organization buildings, including:

- Landmark No. 86: Potrero Hill Neighborhood House, which served the Molokans, a sect of Russian immigrants

- Landmark No. 111: Associated Charities Building (Family Services Agency)
- Landmark No. 122: Clay Street YMCA Center
- Landmark No. 169: Campfire Girls Building (Jewish Community Center)
- Landmark No. 178: Mission Turn Hall (Women's Building)
- Landmark No. 242: Infant Shelter (S.F. Conservatory of Music)

Nine percent of Landmarks are religious buildings, nearly all are Christian churches with the exception of the Ohabi Shalome Synagogue (Landmark No. 81) and the B'nai David Synagogue (Landmark No. 118). All of the religious buildings, with the exception of St. Brigid's Church (Landmark No. 252), were designated prior to the passage of California Assembly Bill 133 in 1994. Passed by the state legislature, AB 133 gave religious organizations absolute control over whether their property could be historically designated by a city or county. No other property owners have this power.<sup>1</sup> St. Brigid's Church was designated after the property was transferred to a private entity.

A third of San Francisco Landmarks are commercial (15%), office (10%), or industrial (8%) property types. Commercial buildings include 10 movie theaters, 10 banks, six hotels, and several restaurants and retail establishments. Landmark office buildings are typically office towers located in Downtown or smaller-scale mixed-use buildings with offices on the upper stories. Industrial buildings are often two- to three-story brick warehouses, many are located in the South of Market area. A few commercial and industrial buildings are notably small in scale, including Hoffman's Grill<sup>2</sup> (Landmark No. 144), Jack's Restaurant (Landmark No. 146), and F.V. Wilbert's Blacksmith Shop (Landmark No. 149).

Not all San Francisco Landmarks are buildings. Landmark structures and objects include sculpture, bridges, signage, and linear features such as the Path of Gold Light Standards along Market Street and the Golden Triangle Light Standards. Several bridges are designated, including the Third Street Bridge (Landmark No. 194) and Golden Gate Bridge (Landmark No. 222). Designated sculpture and objects include Lotta Crabtree Fountain (Landmark No. 73), Samuel's Clock (Landmark No. 77), the Doggie Diner Sign (Landmark No. 254) and numerous sculptures and monuments in Golden Gate Park. Several landscapes are also designated, including the Music Concourse in Golden Gate Park (Landmark No. 249) and Washington Square Park (Landmark No. 226).

<sup>&</sup>lt;sup>1</sup> Margaret Randal. "Holy War: In the Name of Religious Freedom, California Exempts Churches from Historic Preservation." Santa Clara Law Review, Santa Clara University, 1996.

<sup>&</sup>lt;sup>2</sup> The one-story Hoffman's Grill was designated in 1981. A condition of approval granted development rights above the building if a small-scale restaurant serving space was preserved at the ground floor. Today, the retained restaurant is surrounded on all sides, including above, by a contemporary office tower.

### **Landmark Property Types - Combined**

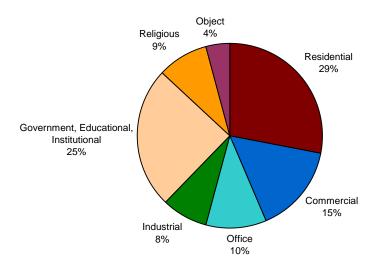


Figure 4 Source: San Francisco Planning Department

### Geography

Landmarks are concentrated in Downtown, the Financial District, central neighborhoods, and historically affluent neighborhoods to the north. Pacific Heights, Nob Hill, Russian Hill and North Beach contain significant concentrations of designated buildings. The Mission District, with its many survivors from the 1906 disaster, also features scattered Landmarks. Several clusters of Landmarks are located in the South of Market area. Neighborhoods to the south, southeast, southwest, and northwest, however, contain very few Landmarks. The area south of the Mission District to the San Mateo County border, spanning from the Pacific Ocean to the San Francisco Bay – over a third of the City's land area – contains just a dozen Landmarks. See Appendix Maps.

#### Cultural Association

The vast majority of Landmarks were evaluated and designated based on architectural considerations. Typically, Landmarks represent intact, high-style design, rather than vernacular architecture. However, additional criteria including a building's association with a significant person, culture, or event were also considered when designating Landmarks. Beginning in the early 1970s, several buildings were designated due fully or in part to their association with significant people, events, or cultural associations, including the Dennis T. Sullivan Memorial Fire Chief's Home (Landmark No. 42) and the Donaldina Cameron House (Landmark No. 44). Later examples of designations based largely on the association with a significant person, event, or cultural association include:

- Landmark No. 127: The utilitarian Old Spaghetti Factory in North Beach, a converted industrial building, was designated for its association with Bohemian culture and the Beatnik literary scene.
- Landmark No. 148: The Kerrigan House and Studio was designated for its association with the artist Ruth Cravath and for its Bay Tradition design.

- Landmark No. 211: The Madame C. J. Walker Home for Girls and Women for its association with a community service organization that served the African American population from 1921 to 1970.
- Landmark No. 213: The Joseph Leonard House for its association with residential racial integration in San Francisco and with its first African-American owner, Cecil F. Poole, a prominent lawyer and judge.
- Landmark No. 227: The Castro Camera and Harvey Milk residence for its association with Harvey Milk and the gay civil rights movement.
- Landmark No. 228: City Lights Bookstore for its role as a publisher of Beat Generation literature and its association with significant writers and poets including Allen Ginsberg and Lawrence Ferlinghetti.
- Landmark No. 229: The Garcia and Maggini Warehouse for its association with the 1934 General Strike.
- Landmark No. 238: The San Francisco Labor Temple / Redstone Building for its association with historic labor events in San Francisco, particularly the 1934 San Francisco General Strike.
- Landmark No. 241: The San Jose Theater / NAMES Project Building for its association with the NAMES Project and AIDS Quilt in the 1980s.
- Landmark No. 246: The James Lick Baths / People's Laundry for its original function as a bathhouse for the South of Market neighborhood's working class and, later, for its association with prominent Japanese-Americans Matsunosuke and Keitaro Tsukamoto.

### **Article 10 Existing Historic Districts**

From 1975 to 2003, the City of San Francisco designated eleven Article 10 Historic Districts. These historic districts are located primarily in the central, northern, and northeastern neighborhoods and range in size from a handful of buildings to several hundred properties.

Jackson Square Historic District Eight blocks containing 82 parcels Period of Significance: 1850s – 1900s

San Francisco's earliest surviving commercial area features commercial and mixed-use buildings, predominately brick, erected in the 1850s to 1860s. Buildings are typically two- to three-stories with commercial uses at the high ground story. Designated 1972.

Webster Street Historic District Three blocks containing 25 parcels Period of Significance: 1878 – 1880

This residential historic district in the Western Addition features a unified collection of builder-developed residences designed in the Italianate style. The single-family residences and duplexes were designed for middle-income home buyers. Designated in 1981.

*Northeast Waterfront Historic District*Nine blocks containing 53 parcels

Period of Significance: c.1850s – 1940s

This commercial and industrial historic district reflects waterfront storage and maritime activities, from the Gold Rush era to World War II. It features a large collection of warehouses and industrial buildings constructed of brick and reinforced concrete. Designated in 1983.

Alamo Square Historic District

Sixteen blocks containing 281 parcels Period of Significance: 1870s – 1920s

This large residential historic district is clustered around Alamo Square in the Western Addition. It features richly ornamented houses and flats, designed in a range of Victorian- and Edwardian-era styles, primarily for businessmen and the upper-middle class home buyer. Alamo Square itself is a contributing feature. Designated in 1984.

Liberty Hill Historic District

Ten blocks containing 298 parcels Period of Significance: 1860s – 1900s

This Mission District historic district features Victorian-era residences designed primarily in the Italianate, Stick, and Queen Anne styles. It contains a mix of uniform developer built tracts for the working class and larger, custom-designed residences for middle-income home buyers. It includes mixed-use buildings, primarily along Valencia Street, that feature ground-level retail spaces. Designated in 1985.

Telegraph Hill Historic District Six blocks containing 90 parcels Period of Significance: 1850 – 1939

This eclectic hillside historic district features the largest concentration of pre-1870s buildings in San Francisco. The residential district features small-scale dwellings accessible only via narrow pedestrian-only lanes and staircases, as well as larger, iconic Modern buildings such as Richard Neutra's Kahn House and the Streamline Moderne Malloch Apartment Building. Designated in 1986.

Blackstone Court Historic District
One block containing four parcels
Period of Significance: c.1850s – c.1900

The significance of this tiny mid-block residential district is more historical than architectural. It is centered around the now-filled Washerwoman's Lagoon. The lot lines, small houses, and location on a pre-Gold Rush trail present a unique physical expression of pre-1906 development in the Marina District. Designated in 1987.

South End Historic District

Six blocks containing 84 parcels Period of Significance: 1867 - 1935

This industrial and warehouse district features a collection of single- and multi-story warehouses. Constructed of brick and reinforced concrete, the warehouses are associated with maritime and rail activities. The majority of buildings were erected between 1906 and 1929. Designated in 1990.

Civic Center Historic District

Fifteen blocks containing 61 parcels

Period of Significance: 1906-1936

The Civic Center historic district consists of monumental institutional buildings flanking a central open space, as well as nearby large-scale commercial and apartment buildings. Civic Center institutional buildings are unified in a Beaux Arts Classical design, described as "American Renaissance." The Civic Center Plaza is a contributing feature. Designated in 1996.

Bush Street Cottage Row Historic District Two blocks containing 23 parcels Period of Significance: 1870 - 1885

The historic district is comprised of 22 residential buildings – primarily of flat front Italianate and Stick design – plus a walkway and a small park. Located in the Japantown neighborhood, the buildings are relatively small-scale and a uniform two-stories in height. In the 1930s, the walkway was commonly known as "Japan Street" due to the neighborhood's large population of Japanese-American residents. Designated in 1991.

Dogpatch Historic District

Nine blocks containing 131 parcels Period of Significance: 1867 - 1945

This district features the oldest enclave of industrial workers' housing in San Francisco. It is located to the east of Potrero Hill in the Central Waterfront district. The small-scale Victorian-era cottages and flats housed workers from the shipyards and maritime-related industries of the adjacent Potrero Point. Also included are several industrial, commercial and civic buildings. Designated in 2003.

### Part 1 Summary

Based on the Department's analysis, it appears that many of San Francisco's earliest and most significant buildings are designated Article 10 Landmarks. San Francisco's Landmarks predominately reflect the experience, domiciles, and businesses of historic San Francisco's more powerful and affluent residents. The overwhelming majority of Landmarks are large-scale or monumental works designed in a high-style interpretation of Classical or Victorian-era styles. Nonetheless, several smaller and/or vernacular buildings are designated Landmarks, typically for their association with a significant person, cultural association, or event. Generally, San Francisco's Article 10 Historic Districts more often reflect buildings, styles, and patterns of development related to working- and middle-class residential development. Commercial and industrial buildings and warehouses are also well represented in historic districts.

Landmarks and historic districts are spatially concentrated in older, more affluent, and commercially oriented areas, primarily in the central, northern, and northeastern portion of the City. Neighborhoods to the west, southwest, south, and southeast have few designated Landmarks or historic districts.

Several building styles, property types, and patterns of development are notably underrepresented. Underrepresented styles include the First Bay Tradition, Craftsman, and Modern styles such as Streamline Moderne, International Style, Second Bay Tradition, Expressionism, and Midcentury Modern. Under-represented property types include bungalows, residential parks, garden apartments, multifamily residential buildings, retail storefronts, and landscapes, including parks.

Also underrepresented are Article 10 Landmarks that are significant due primarily to an association with people, events, cultural associations, or ethnic groups.

### Part 2: Tasks and Hours for Article 10 Landmark and Historic District Designation

The budget for this fiscal year allocates one full-time equivalent (FTE) staff to Article 10 Landmark designation and other designation activities as directed by the HPC. The budgeted equivalent for this FTE is 2,080 hours; however, these hours include non-productive hours such as unpaid furlough days, holidays, vacation, sick time and breaks as well as required activities such as weekly staff meetings and trainings. In order to provide a realistic estimate of the number of designations possible for one FTE, the Department developed tasks and time estimates for various types of Article 10 Landmark and Historic District designations.

The Department identified a set of tasks required to designate an Article 10 Landmark or historic district from initiation to case closure. The tasks are nearly identical for individual Landmarks and historic districts, though an additional step is required for historic districts: Planning Commission review. The number of hours required to complete these tasks is dependent, in part, upon the level of existing research and documentation for a particular property and the level of community support.

#### **Tasks**

- Finalize DPR-A and DPR-B forms. Create DPR-L form with any additional required information including a current photograph
- Property owner notification and outreach 0
- Community meeting preparation, staffing, and follow-up 0
- Additional outreach, meetings, and presentations to property owners, tenants, and stakeholders 0
- Post-outreach DPR-A and DPR-B form research and revision 0
- Hearing related documentation: Executive Summary, Case Report, owner notification letter, HPC Resolution to Board of Supervisors, Planning Commission Resolution to Board of Supervisors and coordinate Ordinance with City Attorney
- Presentations to the HPC, Planning Commission and Board of Supervisors (potentially up to five hearings)
- Post-hearings owning notification; submittal to the Office of Historic Preservation; update of the Department's Parcel Information Database, CHRID, and Planning Code; and case closure.

### Landmarks

The Department developed two different scenarios - an evaluated Market/Octavia property and an undocumented property - and related project budgets that take into account the increased amount of time needed to designate undocumented properties. These scenarios are intended to provide some understanding about the potential number and types of Landmarks that could be designated with one FTE.

### Scenario A: Individual Landmarks - Market / Octavia Recommendations

The documentation for a number of the properties identified as eligible within the Market / Octavia survey area is considered nearly complete, with minimal research and documentation required to finalize the DPR-A and DPR-B forms. Projected hours for designation:

1 Landmark designation: 70 hours / .05 FTE 20 Landmark designations: 1,400 hours / 1.03 FTE

#### Scenario B: Individual Landmarks - Undocumented Property

Considerable research and writing is required to designate an undocumented property. Several properties on the LPAB's previous Landmarks Work Program fall into this category. It appears that typically just 10%- 25% of the research and documentation has been completed for most Work Program items from 2006-2007. Projected hours for designation:

1 Landmark designation: 125 hours / .09 FTE 20 Landmark designations: 2,500 hours / 1.84 FTE

### **Historic Districts**

The Department estimates a base of 275 hours per historic district designation. Much of this time is focused on community outreach, documentation preparation, and hearing-related activity. An additional four hours of work per contributing property is also expected. For example, an eligible neighborhood historic district that contained 80 contributors would result in a designation that took 590 hours of staff time, equivalent to .44 FTE.

### Golden Gate Park Historic District Designation

At the HPC's request, the Department has undertaken preliminary research and documentation of issues related to Article 10 designation of Golden Gate Park to address areas that are missing or undeveloped within the National Register Nomination Form. This item will be before the HPC at its January 19, 2011 hearing. If the HPC initiates designation, the Department estimates an additional 300 hours (approximately) of staff time – the equivalent of .22 FTE – to research, document, and shepherd the designation through the approval process. This preliminary estimate will no doubt be refined as work on this project progresses.

### Part 2 Summary

Prioritization of the Landmarks Work Program should take into account the estimated number of hours required for individual or historic district designations. Economies of scale could reduce the amount of time required for individual Landmark designations.

### Part 3: Quarterly Reporting Schedule

The Department will present quarterly informational presentations to the HPC on designation progress and hours expended. The presentations are scheduled at the following hearings:

Dec. 15, 2010 March 16, 2011 June 15, 2011 September 21, 2011

### Quarterly Report: December 15, 2010

From July 1, 2010 to Dec. 2, 2010 the Department charged hours to the HPC Landmark Designation Work Program for the following projects:

Project	Article 10 D	esignation: A	ppleton & Wolfard Libraries			
Hours	24.75					
Description	Review and oversight of Article 10 designation including: HPC and Board of Supervisors hearing preparation and follow-up					
Project	Article 10 D	esignation: Ma	arket & Octavia Recommendations			
Hours	35.75					
Description		Review of DPR-B forms for eligible Article 10 properties; internal meetings and review; preparation for owner notification; material preparation for HPC hearing				
Project	Article 10 Designation: Golden Gate Park					
Hours	70.75					
Description	Meetings with Recreation & Parks Department; contact with stakeholders; internal policy meetings; field visits and photography; research and document review; development of recommendations; creation of inventory spreadsheet; mapping					
Project	Landmark Designation Work Program					
Hours	33.50					
Description	Development of tasks and hourly budget per nomination; analysis and coding of 260 Landmarks; mapping; meetings; quarterly reporting; and material preparation for HPC hearing					
Total expende	ed to date:	165 hours	12% FTE			
Total remaini	ng³:	1195 hours	88% FTE			

### Part 3 Summary

Future quarterly reports will include progress and scheduled completion dates for specific properties included on the HPC's Work Program.

<sup>&</sup>lt;sup>3</sup> When non-productive hours and weekly required meetings and trainings are taken into account, this FTE equates to approximately 1,360 hours for dedicated designation work.

### ISSUES AND OTHER CONSIDERATIONS

- This report has focused specifically on Article 10 designations. The HPC might also consider expanding its Work Program to include levels of designation in addition to Article 10. According to Section 3.B.4 of the Market Octavia Ordinance, the Landmarks Board may: "(1) initiate formal listing as outlined in Planning Code Section 1004 et seq.; and/or (2) nominate all California or National Register-eligible districts with the California Office of Historic Preservation (OHP), as outlined in the Office of Historic Preservation Technical Assistance Series #7."
- Recent Area Plan surveys, including Market Octavia, South of Market, and the Mission District have identified and documented hundreds of properties as eligible for listing in the California Register of Historical Places (California Register) as individual resources or historic district contributors. These survey findings were adopted or are currently under consideration for adoption by the HPC. Only a small percentage of these identified resources are likely candidates for Article 10 designation, most are determined eligible for the state or national registers. Officially designating these identified eligible resources can promote awareness and pride in San Francisco's historic, cultural, and architectural heritage and can provide property owners with additional local, state or federal financial benefits.
- The California Office of Historic Preservation is currently developing procedures for officially listing survey-identified resources on the California Register. While not finalized, the procedures will likely consist of owner notification and a single hearing at the State Historical Resources Commission. OHP has expressed an interest in testing their new procedures with one of the Department's recently adopted surveys. The Department will report back as more information on this process becomes available.

#### **Attachments:**

Article 10 Landmarks Property Types Map

Article 10 All Landmarks Map

Article 10 Landmarks Northeast Quadrant Map

Article 10 Landmarks Southeast Quadrant Map

Article 10 Landmarks Southwest Quadrant Map

Article 10 Landmarks Northwest Quadrant Map

Article 10 Inventory Coded Spreadsheet

## **Appendix B:**

Research Status: Landmarks Preservation Advisory Board Work Programs 2002-2007

### Research Status Landmarks Preservation Advisory Board: Landmark Work Programs 2002-2007

Name / Address	Work Program FY	Research Status	
David Hewes Building /	2002/2002		
995 Market Street	2002/2003	-	
Yerba Buena Cemetery /	2002/2003		
Bounded by Market, McAllister and Larkin streets	2002/2003		
First Doelger House /	2002/2003	_	
1419 39th Avenue	2002/2003		
ILA Headquarters /	2002/2003	_	
115 Steuart Street	2002/2000		
Farnsworth Laboratory /	2002/2003	70% complete	
202 Green Street	2002/2003	70 /0 complete	
Arab Cultural Center /	2002/2003	_	
2 Plaza Street	2002/2003		
Ramallah Club, Federation /	2002/2003	_	
1951 Ocean Avenue	2002/2003		
Temple of Emmanuel (SF Girls Chorus) /	2002/2003 &	90%	
1337 Sutter Street	2005/2006		
Samuel Gomper's Trade School /	2002/2003	30%	
106 Bartlett Street	2002/2003		
Buena Vista North Historic District	2002/2003	25%	
Mona's Bar /	2002/2003 &	10%	
440 Broadway	2005/2006	10 /0	
Finocchio Club /	2002/2003	10%	
506 Broadway	2002/2003	10 /0	
Canessa Building, Black Cat Café /	2002/2003	10%	
708-710 Montgomery	2002/2003	10 /0	
Hyde Street Hill Historic District	2002/2003	-	
Del Monte Warehouse /	2005-2006	25%	
1620 Montgomery Street	2003-2000	25 /0	
Musicians Union Hall /	2005-2006		
230 Jones Street	2003-2000		
Bath House for Fleishhacker Pool /	2005-2006	20%	
San Francisco Zoo	2003-2000	20 /0	
Mother's Building /	2005-2006	20%	
San Francisco Zoo	2003-2000	20 /0	
21st Street Transit Shelter (Muni) at Chattanooga	2005-2006	5%	
Sailor's Union of the Pacific Building /	2005-2006	75%	
450 Harrison Street	2003-2000	1 3 /0	
Forest Hills Clubhouse /	2005-2006	75%	
381 Magellan Avenue	2003-2000	75/0	
Parkmerced	2006-2007	100%	
Tallant Flats /	2006-2007	10%	

2870-78 Washington Street				
Van Ness Light Standards	2006-2007	10%		
Sunshine School /	2006-2007	40%		
2728-2762 Bryant Street	2000-2007	40 /0	40%	
49-mile Scenic Drive signs	2006-2007	10%		
Mission National Bank /	2006-2007	25%		
3068 16th Street	2000-2007	25 /0	25 /6	
Muni's Transit Shelters:				
-Stockton Entry Tunnel				
- Duboce Park Portal	2006-2007	25%		
- West Portal	2006-2007	20 /0		
- SF General Hospital				
- Chattanooga Street				

Potential Landmarks and Historic Districts considered, though not chosen, for the 2002-2003 Landmark Designation Work Program include:

- o Cobblestone Street (Rhode Island at 24th)
- Van Ness Avenue Light Standards (Related to PPIE)
- Laguna Heights Apartments (Joseph Eichler development / designed by Claude Oakland)
- ALCOA Building and Landscape (SOM architect, SWA landscape architect)
- o Chinese Historical Society of America
- o Chronicle Building (5th & Mission streets)
- o Williams Building, (office of Mattachine Society, Daughters of Bilitis)
- o The Pool of Enchantment in Golden Gate Park
- o House of Neal & Carolyn Cassidy, 29 Russell Street
- Bekins Storage Building, 13th & Mission Streets
- North Beach Historic District
- WPA Libraries
- o Single story cottages from 1860s into the 1870s (general)
- Early Auto Garages
- o Edwardian Apartment
- o Fire Line Historic District
- o 8th & Mission Historic District
- Historic Stairways

Potential Landmarks and Historic Districts considered, though not chosen, for the 2005-2006 Landmark Designation Work Program include:

- o Golden Fire Plug Historic District (Blocks on Chattanooga Street)
- o 751-757 Fourteenth Street / 1-3 Boynton Court
- o 115 Parker Avenue
- San Francisco Rescue Mission
- o 465 Hoffman Street
- o Branch of Compton's Cafeteria "Riot Site" at 101 Taylor Street

- o Chattanooga Street Historic District
- o Coronet Theater, 3575 Geary Street
- o Fugazi Hall, Casa Coloniale Italiana (Italian Settlement House), 678 Green Street
- o Vesuvio Café, Cavalli Building, 253 Columbus
- o Hotel Golden Eagle (400-406 Broadway)
- Friscia Sea Foods Fish Processing buildings, 555-575 Francisco Street
- o Tommaso's, 1042 Kearny Street
- o Maybeck Building, 1736 Stockton Street
- o John Yehall Chin Elementary School, 350 Broadway
- o Eureka Valley / Castro Historic District
- o Mission Dolores Neighborhood

Potential Landmarks and Historic Districts considered, though not chosen, for the 2006-2007 Landmark Designation Work Program include:

- o Royal Bakery, 4773 Mission Street
- o Gay Leather Scene Thematic District 1960s-1980s
- o Union Litho, 735 Harrison
- o Pacific Telephone Building
- o 450 Sutter
- Hearst Building
- o Former Southern Pacific Building, foot of Market
- o Former Matson Building, 215 Market
- o PG&E Building, 245 Market
- Doelger Sales Building, Judah at Eighth streets
- o ILWU Local 10, 400 North Point
- o Former site of Workmen's Educational Association, 141 Albion
- o Golden Gate Park Panhandle Residential District
- Inner Sunset Residential District

## **Appendix C:**

# Proposed Template for 2010/2011 Landmarks Designation Work Program

## Landmark Designation Work Program FY 2010-2011

			_					_
Name of Project	DPR 523-A status	DPR 523-B status	DPR 523-D Status	Last Action	Property Owner / Community Outreach	Estimated % complete	Anticipated Hearing Schedule	Additional Notes
Golden Gate Park Historic District	n/a	n/a	NR Nomination Form	10-20-10: HPC directed staff to conduct preliminary research	In-progress	35%	Initiation Hearing: May 2011	

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## **Appendix D:**

Market / Octavia Recommendations for Article 10 Designation

### **Historic Preservation Commission**

**MEMORANDUM** 

**HEARING DATE: DECEMBER 15, 2010** 

Reception: 415.558.6378

1650 Mission St. Suite 400 San Francisco,

CA 94103-2479

Date: December 8, 2007

Project: Market and Octavia Survey Findings / Work Program

Staff Contact: Moses Corrette – (415) 558-6295

moses.corrette@sfgov.org

415.558.6409

Fax:

Planning Information: 415.558.6377

### **BACKGROUND**

In 2008, the board of Supervisors passed Ordinance 72-08, which added the Market and Octavia Area Plan to the City's General Plan, together with several amendments to the Planning Code. The Ordinance, "Planning Code Amendments to implement the Market and Octavia Area Plan" includes the following adopted provision:

"[Following] survey adoption, the Department shall present any, if any, proposed, identified, eligible districts as recorded on DPR 523D District Records, and 523A and 523B, individual building inventory forms, to the [Historic Preservation Commission (Commission)]. Upon receipt, the Commission may: (1) initiate formal listing as outlined in Article 10 of the Planning Code; and/or (2) nominate all California or National Register-eligible districts with the California Office of Historic Preservation (OHP)."

### **DATA PROVIDED**

The enclosed CD includes three files containing information from several surveys with final adoption from within the Market and Octavia Area Plan. These include Market and Octavia Plan-Level Survey, Market and Octavia Augmentation Survey, and overlapping portions of both the Inner Mission North Survey, and Automotive Support Structures Survey.

The pdf package named "Market Octavia Area Plan eligible districts" contains the following documented historic districts:

- Duboce Park District
- Duboce Triangle District
- Elgin Park-Pearl St Reconstruction District
- Guerrero Street Fire Line District
- Hayes Valley Commercial District
- Hayes Valley Residential District (with updates)
- Hidalgo Terrace District
- Jessie-McCoppin-Stevenson Reconstruction District
- Ramona Street District
- SF State Teachers College Vicinity Apts District
- Upper Market Commercial District (with update)

Memorandum Hearing Date: December 15, 2010

The CD also includes a pdf package named "381 Market Octavia DPR 523B forms" containing DPR 523B forms that evaluated 381 individual properties from each of the surveys noted above with properties within the Market and Octavia Plan area.

The third file on the CD named: "23 Properties for Discussion" relates to the Department analysis outlined below. Bookmarks are inserted into the pdf file to assist in review.

### **DEPARTMENT REVIEW**

As a means to start discussion, the Planning Department has reviewed all of the eligible properties, and compiled a list intended to represent a diverse selection of property types, periods, and criteria of significance.

One district, the Duboce Park District, was selected from the several that were documented and adopted as eligible. The Duboce Park Historic District contains at total of 89 properties. 80 of these properties have been identified as contributors, giving the District a remarkably high concentration of significant and intact buildings. There is only one notable intrusion: the Harvey Milk Center for Recreational Arts at the west end of the park, which was constructed well after the period of significance. Construction dates for the vast majority of contributing resources within the District range from ca. 1897 to approximately 1905.

While many were found to be eligible, churches and other religious buildings were excluded to avoid conflicts with RLUIPA and AB133. Additionally, School District properties and Fire Stations were excluded pending future discussions of designation programs by property type with each City Agency utilizing more specific contexts.

Eligible properties were gathered, and sorted into four categories: Residential apartment buildings and hotels; single-family and small flats; commercial, industrial and fraternal; and automotive. Buildings were then sorted by integrity, associations and uniqueness. The resulting list of 23 buildings are the results of these reviews.

Two properties are included for discussion were not evaluated in the survey, but are provided to encourage additional diversity in the discussion. The first is a property identified in the "San Francisco Modern Architecture and Landscape Design 1935-1970" context statement which was funded by a grant from the Office of Historic Preservation, and is to be presented to the HPC for adoption in early 2011. The other was a suggestion of one the City's Preserve America Program partners.

The following pages provide a list of 23 properties selected by the Department to begin the discussion of the Historic Preservation Commission's Work Plan for properties within the Market and Octavia Area Plan, and are not intended to suggest that any property included or excluded should be selected or omitted from the discussion and/or final selection.

Please see the third pdf file on the CD named: "23 Properties for Discussion" to assist in your review.

Memorandum Hearing Date: December 15, 2010

**Property 1** 

Address: 1693-1695 Market Street

APN: 3504-038 Zoning: NCT-3 85X Built Date: 1914

Property Type Residential Hotel

Adopted Status code: 3CS

Notes: High-style building, with the four upper floors intact. Designed by C.A.

Meussdorffer.

**Property 2** 

Address: 1580-1598 Market

APN: 0836-010

Zoning: C-3-G 85-R2; VNMDRUSD

Built Date: 1917

Property Type Apartment building

Adopted Status code: 3CS

Notes: High-style building, with the five upper floors intact, and where non-original,

storefronts are mostly compatible. A model building of what the M&O plan

would encourage. Designed by G. Albert Lansburgh.

**Property 3** 

Address: 150 Franklin APN: 0834-012

Zoning: C-3-G 85-R2; VNMDRUSD

Built Date: 1912

Property Type Apartment building

Adopted Status code: 3CS

Notes: High-style building,, completely intact by master architect August Nordin

**Property 4** 

 Address:
 1657 Market

 APN:
 3504-046

 Zoning:
 NCT-3 85X

 Built Date:
 1911

Property Type Residential Hotel

Adopted Status code: 3CS

Notes: Another high-style residential hotel with good integrity, designed by Hladik and

Thayer. (Hladik was a master)

**Property 5** 

Address: 1649-1651 Market

Memorandum Hearing Date: December 15, 2010

APN: 3504-001 Zoning: NCT-3 85X Built Date: 1912

Property Type Apartment Building

Adopted Status code: 3CS

Notes: High-style building, with the four upper floors intact. Designed by MacDonald

and Applegarth, a respected SF firm.

**Property 6** 

Address: 1670-1680 Market

APN: 0854-005 Zoning: NCT-3 85X Built Date: 1923

Property Type Apartment Building

Adopted Status code: 3CS

Notes: The Gaffney building designed by Walter C. Falch, is intact, even the storefronts.

Property 7

Address: 1666-1668 Market St

APN: 0854-004 Zoning: NCT-3 85X Built Date: 1913

Property Type Residential Hotel

Adopted Status code: 3CS

Notes: Unusually styled Colonial Revival apartment building designed by William H.

Crim, a native SF architect who also designed commercial buildings and

Christian Science churches.

**Property 8** 

Address: 210 Church APN: 3543-001

Zoning: UPR MKT NCT 40-X/50/55-X

Built Date: 1920

Property Type Apartment Building

Adopted Status code: 3CB

Notes: An anchor building for the large intersection of Market, Church and 14th Streets,

apartment building has good integrity, and is also a contributory building to the

Upper Market Historic district.

**Property 9** 

Address: 452-454 Ivy APN: 0807-021

5

Memorandum Hearing Date: December 15, 2010

Zoning: RTO 40-X Built Date: 1868-1884 Property Type Single-Family

Adopted Status code: 3CB

Notes: One of the oldest buildings in the M&O area plan, this residential building

maintains good integrity. It is also contributory to the Hayes Valley historic

District.

**Property 10** 

Address: 1896 Market
APN: 0871-008
Zoning: NCT-3 85-X
Built Date: 1899-1906
Property Type Residential flats

Adopted Status code: 3S

Notes: This pre-quake survivor, was on the front row of buildings saved, and is placed

across the street from one of the 1906 Refugee Camps, as seen in many photos of

the period. While the architect is unknown, it is of a high-style.

**Property 11** 

 Address:
 2173 15th St

 APN:
 3560-022

 Zoning:
 RH-2 40X

 Built Date:
 1875

Property Type Single Family

Adopted Status code: 3CS

Notes: Early gothic style cottage with an owner who has expressed an interest in

becoming a landmark.

**Property 12** 

 Address:
 2177 15th St

 APN:
 3560-021

 Zoning:
 RH-2 40X

 Built Date:
 1875

Property Type Single Family

Adopted Status code: 5S3

Notes: The second, and adjacent gothic cottage in Duboce triangle, also quite early This

example has been altered somewhat.

**Property 13** 

Address: 210 Waller APN: 0869-001

Memorandum Hearing Date: December 15, 2010

Zoning: RTO 40X Built Date: 1931

Property Type Apartment Building

Adopted Status code: 3CS

Notes: High Style Mediterranean Revival, while not the best in the City, is the best in

the M&O area. Designed by architect Charles Strothoff, and built for the owner of the Art Tile and Mantle Company, the building features excellent tile work

from the early 1930s.

**Property 14** 

Address: 30 Sharon
APN: 3558-044
Zoning: RTO 40X
Built Date: 1905

Property Type Single Family

Adopted Status code: 5S3

Notes: Very intact example of an extravagant transitional Victorian/Edwardian single-

family house - presently owned and occupied by the grandson of the original

owner. Strong ties with the historic Swedish community.

**Property 15** 

Address: 2168 Market APN: 3542-017

Zoning: UPR MKT NCT 40-X/50-X

Built Date: 1907

Property Type Fraternal Hall Adopted Status code: 3S (3CB)

Notes: Swedish-American hall. A stunning building by master architect August

Nordin. Recent renovations have been completed, and the owners take great pride in their building. The building is also within the Upper Market Historic

District.

**Property 16** 

Address: 2117 Market St APN: 3543-012

Zoning: UPR MKT NCT 40-X/50-X

Built Date: 1905

Property Type Fraternal Hall

Adopted Status code: 3CB

Notes: the New Era Hall, for rental to groups without their own building - also

designed by Master Architect, August Nordin. Located within the Upper

Market Historic District.

Memorandum

Hearing Date: December 15, 2010

**Property 17** 

Address: 1 McCoppin APN: 3513-001

Zoning: NCT-3 40-X/85-X

Built Date: 1937/1947 Property Type Public Utility

Adopted Status code: 3CS

Notes: Telephone Exchange building, with its present façade dating to 1947, shows

heavy influence of Timothy Pfleuger, but designed in-house. It is the best

example of a terra-cotta façade in the M&O plan area.

**Property 18** 

Address: 1687 Market APN: 3504-040 Zoning: NCT-3 85-X

Built Date: 1925

Property Type Commercial/Industrial

Adopted Status code: 3CS

Notes: This building is in excellent condition with superb integrity is both a

manufacturing plant and retail storefront for the original owner/builder Edward

McRoskey Mattress Factory. Designed by Fabre and Hildebrand.

**Property 19** 

Address: 229 Oak APN: 0838-032

Zoning: Hayes NCT 40-X

Built Date: 1913

Property Type Private Fire Co.

Adopted Status code: 3CS

Notes: A rarity in the City – a private fire dispatch building. The secondary building

has been lost since the survey began, but this main building has great integrity

and is well cared for.

**Property 20** 

Address: 401 Castro
APN: 3582-071
Zoning: Castro NC 65B

Built Date: 1901 Property Type GLBT Adopted Status code: N/A

Notes: For the purposes of advancing the Preserve America grant, we can designate one

of the sites identified by our community partner, Cruisin' the Castro, document

Memorandum Hearing Date: December 15, 2010

the Twin Peaks Tavern as an Article 10 Landmark. Research would need to be completed, as there are no extant records.

**Property 21** 

Address: 55 Fillmore APN: 0875-001 Zoning: RTO 40-X Built Date: 1957

Property Type Modern Age / Union

Adopted Status code: N/A

Notes: The best example of a modernist building in the Plan area. Recommended by

the Modern Age context statement, it was designed by Joseph McCarthy, who took part in the 1949 SF Museum of Art exhibition "Domestic Architecture of the

San Francisco Bay Region".

**Property 22** 

 Address:
 300 Grove

 APN:
 0792-003

 Zoning:
 NCT-3 65-X

 Built Date:
 1920

Property Type Auto Repair

Adopted Status code: 3CS

Notes: Few eligible buildings evaluated under the Automotive Context are within the

M&O area Plan. This is the best of the historic automobile repair shops. Designed by a little known architect, A. Lacy Worswick, it has excellent integrity.

**Property 23** 

 Address:
 56-70 12th St

 APN:
 3505-009

 Zoning:
 NCT-3 85-x

 Built Date:
 1912

Property Type Auto Showroom

Adopted Status code: 3CS

Notes: The second building proposed under the Automotive Context, this is a very

early example of a showroom, a use that lasted to 1959. The present façade plastering dates from 1920. The original building was designed by Miller and

Colmesnil.

## **Appendix E:**

**Docomomo Northern California, Modern Inventory** 

## San Francisco Modern Inventory

		<b>Architect or Landscape</b>		
Original Name	Address	Architect	Date	Type
U				
Or. Darling house	90 Woodland	Richard Neutra	1936	Residence
0				
	106 Bartlett St.	Masten & Hurd	1937	Educational
William Schiff & Ernest				
Volfes Duplex	2056-2058 Jefferson St.	Richard Neutra	1937	Residence
1	2660 Divisidero St.	John Ekin Dinwiddie	1938	Residence
	66 Calhoun Terrace	Richard Neutra	1939	Residence
	3550 Jackson St.	Michael Goodman	1940	Residence
	Font Blvd and environs	Thomas Church	1940	Landscape
	2674 Broadway St.	Gardner Dailey	1941	Residence
	140 Maiden Lane	•	1948	Retail
Robert Sinton house	1 Raycliff Terrace	Gardner Daily	1951	Residence
Ar. & Mrs. Homer Tyler		Wurster, Bernardi,		
House	2870 Pacific Avenue	Emmons	1951	Residence
Robert Cahill House	75 Raycliff Terrace	Joseph Esherick	1951	Residence
	•	Ernest Born	1951	Residence
	0 .	Joseph Esherick	1951	Residence
	1200 Taraval Avenue	-	1951	Library
				,
	4015 21st St.	Emmons	1952	Residence
	3778 Washington St.	Eric Mendelsohn	1952	Residence
	62 Santa Rosa Ave.	Mario Ciampi	1953	Religious
		1		
	321 Taraval	Donald Powers Smith	1954	Religious
	55 Fillmore St	Francis J. McCarthy	1957	Institution
	155 Winston Dr.	Appleton& Woford	1957	Library
Dr. and Mrs. Robert Smith		Wurster, Bernardi,		
nouse	25 Raycliff Terrace	Emmons	1959	Residence
	1 Bush St.	SOM	1959	Office
	(Indemnity Insurance)	SOM / Lawrence		
	255 California Street	Halprin	1959	Office
	Geary & Fillmore	Minoru Yamasaki	1960	Institution
	601 California St.	Anshen & Allen	1962	Office
	Laguna Street	Claude Oakland	1962	Multi family res
	Diamond Heights @			
	Duncan St.	Cohen & Leverson	1962	Multi family res
	675 California St.	A. E. Waegeman	1964	Office
	Webster, Geary	Marquis & Stoller	1964	Multi family res
	. ,	1		,
	1000 Block Duncan	Claude Oakland	c.1965	Multi family res
			+	,
	Or. Darling house  William Schiff & Ernest  Volfes Duplex  Cobert Sinton house  Mr. & Mrs. Homer Tyler  House  Cobert Cahill House  Or. and Mrs. Robert Smith	Dr. Darling house  90 Woodland  106 Bartlett St.  William Schiff & Ernest Volfes Duplex  2056-2058 Jefferson St. 2660 Divisidero St. 66 Calhoun Terrace 3550 Jackson St. Font Blvd and environs 2674 Broadway St. 140 Maiden Lane Robert Sinton house 1 Raycliff Terrace 1 Raycliff Terrace 2870 Pacific Avenue Robert Cahill House 25 Raycliff Terrace 2020 Great Highway 3700 Washington St. 1200 Taraval Avenue  4015 21st St. 3778 Washington St. 62 Santa Rosa Ave.  321 Taraval 55 Fillmore St 155 Winston Dr.  Dr. and Mrs. Robert Smith Ouse 25 Raycliff Terrace 1 Bush St. (Indemnity Insurance) 255 California Street  Ceary & Fillmore 601 California St. Laguna Street Diamond Heights @ Duncan St. 675 California St. Webster, Geary	Dr. Darling house 90 Woodland Richard Neutra  106 Bartlett St. Masten & Hurd  Villiam Schiff & Ernest Volfes Duplex 2056-2058 Jefferson St. John Ekin Dinwiddie 66 Calhoun Terrace Richard Neutra 3550 Jackson St. Michael Goodman Font Blvd and environs Thomas Church 2674 Broadway St. Gardner Dailey 140 Maiden Lane Frank Lloyd Wright Lobert Sinton house 1 Raycliff Terrace Gardner Dailey Murster, Bernardi, Emmons 10bert Cahill House 75 Raycliff Terrace Joseph Esherick 2020 Great Highway Ernest Born 3700 Washington St. Joseph Esherick 1200 Taraval Avenue Appleton & Woford Wurster, Bernardi, Emmons 3778 Washington St. Eric Mendelsohn 62 Santa Rosa Ave. Mario Ciampi  321 Taraval Donald Powers Smith 55 Fillmore St Francis J. McCarthy 155 Winston Dr. Appleton& Woford Wurster, Bernardi, Emmons 25 Raycliff Terrace Emmons 31 Bush St. SOM (Indemnity Insurance) 255 California Street Halprin  Geary & Fillmore Minoru Yamasaki 601 California St. Anshen & Allen Laguna Street Claude Oakland Diamond Heights @ Duncan St. Cohen & Leverson 675 California St. A. E. Waegeman Webster, Geary Marquis & Stoller	Dr. Darling house 90 Woodland Richard Neutra 1936  106 Bartlett St. Masten & Hurd 1937  Villiam Schiff & Ernest Volfes Duplex 2056-2058 Jefferson St. Richard Neutra 1937  2660 Divisidero St. John Ekin Dinwiddie 1938  66 Calhoun Terrace Richard Neutra 1939  3350 Jackson St. Michael Goodman 1940  Font Blvd and environs Thomas Church 1940  2674 Broadway St. Gardner Daily 1941  140 Maiden Lane Frank Lloyd Wright 1948  Obert Sinton house 1 Raycliff Terrace Gardner Daily 1951  Ar. & Mrs. Homer Tyler Joseph Esherick 1951  2020 Great Highway Ernest Born 1951  3700 Washington St. Joseph Esherick 1951  1200 Taraval Avenue Appleton & Woford 1951  Wurster, Bernardi, Emmons 1952  3778 Washington St. Eric Mendelsohn 1952  62 Santa Rosa Ave. Mario Ciampi 1953  321 Taraval Donald Powers Smith 1954  55 Fillmore St Francis J. McCarthy 1957  Or. and Mrs. Robert Smith Ouse 25 Raycliff Terrace Emmons 1959  (Indemnity Insurance) 25 California St. SoM 1959  (Indemnity Insurance) 25 California St. Anshen & Allen 1962  Laguna Street Claude Oakland 1962  Diamond Heights © Duncan St. Cohen & Leverson 1964  Webster, Geary Marquis & Stoller 1964

### Northern California Chapter of Docomomo

## San Francisco Modern Inventory

				Office /
Alcoa Building + Plaza	1 Maritime Plaza	SOM / SWA	1967	Landscape
Bank of California addition	400 California	Anshen & Allen	1967	Office
Golden Gateway Phase I,				
the towers/townhouses	Jackson St.	WBE/ DeMars	c.1967	Multi family res
Golden Gateway Phase I,				
townhouses	Washington St.	Anshen & Allen	c.1967	Multi family res
Unitarian Universalist				
Church Addition	Franklin and Geary	Warren Callister	1968	Religious
		Born / Corlett &		
Glen Park BART station	Bosworth/Diamond	Spackman	1970	Transportation
San Francisco Art Institute				
(Addition)	800 Chestnut	Pafford Keatinge-Clay	1970	Institution
Sidney Walton Park	Davis & Jackson streets	SWA	1970	Landscape
St. Mary's Cathedral	Geary Street	Nervi / Belluschi	1971	Religious
Embarcadero Center	Battery/Davis	John Portman	1975	Office
Transamerica Pyramid	600 Montgomery St.	William Pereira	1972	Office
Cala Foods	1095 Hyde St	Dudley Wynkoop	1962	Commercial
Cowell House	171 San Marcos Street	Morrow and Morrow	1933	Residential
		Joseph Strauss, Irving		
		Morrow, and Charles		
Golden Gate Bridge		Ellis	1937	Engineering
San Francisco Bay Bridge		Charles H. Purcell	1937	Engineering

## **Appendix F:**

**Status of Historic Resource Surveys** 

## **Historic Resource Surveys Status**

Status: Review of In-Progress and Pending Surveys

Name of Survey	Survey Type	Department Planner	Status	Estimated Completion Schedule
Inner Mission North	Department	Matt Weintraub	75% complete	To HPC in May 2011
Balboa Park Area Plan	Department	Mary Brown	70% complete	Department review and survey products complete by May 2011
Transit Center	Department	Tim Frye	First phase is complete / Additional 55 evaluations are pending	Survey adopted by HPC. Follow-up evaluations to the HPC in Summer 2011
Oceanside	Community Survey: SPEAK	Mary Brown	30% complete	Department review complete by May 2011
Bayview Hunter's Point Redevelopment Area B	San Francisco Redevelopment Agency	Moses Corrette	Pending, survey products awaiting Department review	FY 2011/2012
Mid-Market	San Francisco Redevelopment Agency	TBD	Pending, no survey products to date	FY 2011/2012

Status: Completed Surveys

Name of Pending Survey	Survey Type	Department Planner	Department Review Status	LPAB / HPC Status
Mission Dolores	Community Survey: Mission Dolores	Matt Weintraub	Complete	Adopted
Neighborhood Survey	Neighborhood Association			
Inner Mission South	Department	Matt Weintraub	Complete	Adopted
South of Market	Department	Moses Corrette	Complete	Adopted
Market / Octavia Area Plan	Department	Moses Corrette	Complete	Adopted
Van Ness Avenue Automotive	Department	Moses Corrette	Complete	Adoped
Ionantaryn	Donardmont	N 4 - (1 XA7 - 1 - 1 1 -	C1-1-	Pending revisions to
Japantown	Department	Matt Weintraub	Complete	neighborhood plan
Glen Park Area Plan	Department	Moses Corrette	Complete	EIR to HPC on April 20, 2011

Created February 23, 2011 Page 1 of 1

## Appendix G:

**National Register Historic District List** 

### **National Register Historic Districts**

In San Francisco, there are 21 historic districts listed in the National Register of Historic Places. Many of these historic districts are under the jurisdiction of the Port of San Francisco or the National Park Service. Several overlap with existing Article 10 historic districts.

Historic District	Article 10 Status
Aquatic Park	
Bush Street – Cottage Row	Article 10 historic district
Fort Mason	
Fort Miley Military Reservation	
Fort Point National Historic Site	
Golden Gate Park	Pending Article 10 historic district
Jackson Brewing Company	Article 10 Landmarks
Liberty Street	Article 10 historic district
Lower Nob Hill Apartment Hotel	
Market Street Theatre and Loft	
Russian Hill – Macondray Lane	
Russian Hill – Paris Block	
Russian Hill – Vallejo Crest	
San Francisco Civic Center	Article 10 Historic District
San Francisco Port of Embarkation	
San Francisco State Teacher's College	
Second and Howard Streets	
Senior Officers Quarters, Yerba Buena Island	
Southern Pacific Company Hospital	
Uptown Tenderloin	
Yerba Buena Island Lighthouse	

## **Appendix H:**

Recommendations Chapter:
San Francisco Modern Architecture and Landscape Design
1935-1970 Historic Context Statement

### **Chapter 10:**

### Recommendations

Proactive identification, evaluation, and designation of San Francisco's significant Modern resources is essential if the City is to retain its Modern design heritage. Numerous Modern masterworks have already been destroyed – Gardner Dailey's Red Cross Building; Raphael Soriano's Hallawell Seed Company building and nursery; and Jones & Emmons' Daphne Funeral Home. Numerous other buildings and potential districts have suffered from unsympathetic alterations including Richard Neutra's first building in San Francisco, the 1935 Largent House, and many of Claude Oakland-designed houses located in Joseph Eichler's Diamond Heights development. In the Western Addition, alterations of Eichler's low-rise and high-rise apartments include the wholesale enclosing of open balconies. Early residential buildings by Gardner Dailey, William Wurster, and Henry Hill have been altered nearly beyond recognition.

The following is a set of recommendations for further identification, documentation, evaluation and designation of Modern design buildings and landscapes in San Francisco.

### **Article 10 Nominations**

Numerous properties identified during development of the Modern context statement warrant protection under Article 10 of the San Francisco Planning Code. Prioritization of Landmark designation include the following factors:

- Recent Past properties (i.e., properties constructed after 1960)
- Properties that appear vulnerable to demolition or inappropriate alteration
- Properties associated with Master architects
- Properties that fully embody the aesthetics and feeling of a particular style

### **Bay Tradition Architects**

The following architects have had a considerable impact on the development of a regional Modernism in the San Francisco Bay Area. The output of these master architects varies widely, from just a few known works to dozens of projects in San Francisco. A survey of works by these architects should be conducted in an effort to expand upon existing information, to identify additional historic resources, and to provide a comparative analysis of known works. This survey could lay the foundation for future National Register Multiple Property Submissions and/or individual or historic district listing in the local, state, or national registers. In addition, significant examples of buildings designed in the Second Bay Tradition by unknown or secondary architects should also be identified, documented, and evaluated.

Architects and firms recommended for further study include:

- Gardner Dailey
- William Wurster and the firm Wurster, Bernardi, Emmons
- Anshen + Allen
- Joseph Esherick
- Henry Hill
- Hervey P. Clark
- Francis J. McCarthy
- Erich Mendelsohn

- John Funk
- Charles Warren Callister

Buildings and architects associated with the Third Bay Tradition, which emerged in San Francisco during the late 1960s, towards the end of the Modern context statement's period of significance, likewise require additional research and documentation.

### **Master Architects**

In addition to the Second Bay Tradition architects listed above, San Francisco features the work of numerous locally significant architects. Architects range from the exceptionally prolific H.C. Baumann, who designed dozens of large-scale apartment buildings in a range of styles including Art Deco, Streamline Moderne, and Midcentury Modern to the firm Morrow & Morrow, which is known to have designed only a handful of Modern buildings in San Francisco. A comprehensive survey of these and other master architects is warranted in order to identify and document their significant works.

### **Commercial Storefronts**

Storefronts are particularly vulnerable to alteration. Storefronts constructed from 1935 to 1960 – the zenith of Streamline Moderne and Midcentury Modern storefront design – should be surveyed to identify, evaluate, and protect significant examples of commercial storefront architecture. Several commercial buildings in the Excelsior, for example, were documented during the development of the Modern context statement as previously unknown works of master architect Mario Ciampi. Recommended commercial corridors and shopping centers to survey include:

- Mission Street, between Cesar Chavez Street and Daly City
- Irving, Judah, and Taraval streets in the Sunset District
- Divisadero, Geary, Balboa, and Chestnut streets
- Laurel Village

### Redevelopment Areas: Diamond Heights & Western Addition A-1

The San Francisco Redevelopment Agency project area in Diamond Heights features a unique collection of architect-designed Midcentury Modern and Second Bay Tradition buildings including buildings developed by master builder Joseph Eichler. The architect Claude Oakland, who designed multiple building types for Joseph Eichler, is well represented, as are examples of custom designed houses by lesser-known architects including Max Garcias, Edward Wong, Hayes & Smith, and Harold Dow. Most buildings in Diamond Heights were constructed after 1960 and are therefore considered Recent Past properties. The Diamond Heights playground contains some of the only remaining Modern play structures in San Francisco. Numerous buildings have been subject to insensitive alterations. A survey is warranted in order to identify, document, and evaluate this unusual collection of potential Midcentury Modern resources.

The Western Addition A-1 project area features large-scale residential complexes designed by master architects and landscape architects including Claude Oakland, Jones & Emmons, Marquis & Stoller, Lawrence Halprin, and Sasaki, Walker & Associates. Although less vulnerable to demolition that the single-family houses found in Diamond Heights, many units within these larger complexes have already

been subject to unsympathetic alterations. In addition to residential buildings, the Western Addition contains examples of iconic Modern buildings including the Cathedral of St. Mary of the Assumption.

### Recent Past properties survey

Several Recent Past properties (i.e., constructed less than 50 years ago) stand out as potentially of "exceptional importance," thus meeting the special considerations criteria for listing in the National Register. A survey of these exceptionally important properties is warranted in order to proactively protect these significant resources. Likewise, Recent Past properties that meet the California Register's less-stringent threshold for eligibility should also be surveyed. Recent Past properties that warrant prioritized evaluation include, but are not limited to: The Transamerica Pyramid, the Alcoa Building, the Cathedral of St. Mary of the Assumption, the County Fair Building in Golden Gate Park, Unitarian Universalist Church addition, Paffard Keatinge-Clay's addition to the San Francisco Art Institute, site and landscape design of BART stations, Redevelopment designed landscapes, and architect-designed residential buildings dating to the 1960s.

#### **Builder-Developer Residential Tracts**

A survey of residential Streamline Moderne buildings is needed in order to inventory, evaluate and protect the dwindling stock of significant Streamline Moderne tract houses that retain high integrity. Field reconnaissance indicates that the vast majority of Streamline Moderne residential tract buildings have suffered inappropriate alterations such as the replacement of wood windows with vinyl sash or the reconfiguration of the window openings.

Additional research and documentation, in the form of a Historic Context Statement and related survey, is needed to determine significant themes associated with residential tract developments. During the 1930s – 1950s, San Francisco's builder-developers constructed residential tracts containing a multitude of building styles, the overwhelming majority of which were designed in traditional or revival style, such as Spanish Colonial, Tudor, French Provincial, or Mediterranean revival. A small number of Modern buildings (Streamline Moderne and Midcentury Modern) were scattered within these largely traditional or revival style developments. Development of a Historic Context Statement and survey specifically focused on mixed-style residential tracts from the 1930s-1950s would help to identify significant examples that are potentially eligible for local, state, or national registers.

#### Docomomo

The Northern California Chapter of Docomomo maintains an evolving inventory of notable modern buildings and landscapes in Northern California. This inventory is largely focused on San Francisco and the East Bay and is by no means comprehensive. The purpose of the inventory is to highlight examples of modern design in Northern California to encourage awareness and preservation of these buildings and landscapes. This inventory, attached as Appendix D, should be consulted when prioritizing survey areas and/or Landmark designations.

### **Updates**

The Modern Context Statement is a living document that should be updated on a semi-annual basis in order to reflect new research and findings. Updates regarding individual buildings should be reflected in the Department's Parcel Information Database.

